



**Notice of meeting of  
Health Scrutiny Committee**

**To:** Councillors Funnell (Chair), Fraser, Kirk (Vice-Chair),  
Looker, Moore, Morley and Wiseman

**Date:** Monday, 7 January 2008

**Time:** 5.00 pm

**Venue:** The Guildhall, York

**AGENDA**

1. **Declarations of Interest** (Pages 3 - 4)  
At this point Members are asked to declare any personal or prejudicial interests they may have in the business on this agenda. A list of general personal interests previously declared are attached.
2. **Minutes** (Pages 5 - 8)  
To approve and sign the minutes of the meeting held on 3 December 2007.
3. **Public Participation**  
At this point in the meeting members of the public who have registered their wish to speak regarding an item on the agenda or an issue within the Committee's remit can do so. Anyone who wishes to register or requires further information is requested to contact the Democracy Officer on the contact details listed at the foot of this agenda. The deadline for registering is Friday 4 January 2008 at 5.00pm.
4. **Annual Health Check 2007/08** (Pages 9 - 68)  
Members are asked to consider how they wish to respond to the Healthcare Commissions request for comments on the annual health check process for Trusts in 2008.

**5. North Yorkshire and York Primary Care Trust's Referral Policies and work of the Individual Case Panel** (Pages 69 - 158)

This report is to introduce Dr Peter Brambleby, Director of Public Health, and Dr David Geddes, Medical Director at North Yorkshire and York Primary Care Trust. They will update members on clinical pathways and guidance for referral to secondary care.

**6. Urgent Business**

Any other business which the Chair considers urgent under the Local Government Act 1972

Democracy Officer:

Name: Jill Pickering

Contact details:

- Telephone – (01904) 552061
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For more information about any of the following please contact the Democracy Officer responsible for servicing this meeting

- Registering to speak
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- Any special arrangements
- Copies of reports

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### **Scrutiny Committees**

The purpose of all scrutiny and ad-hoc scrutiny committees appointed by the Council is to:

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- Review existing policies and assist in the development of new ones, as necessary; and
- Monitor best value continuous service improvement plans

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**HEALTH SCRUTINY COMMITTEE**

**Agenda item I: Declarations of interest.**

Please state any amendments you have to your declarations of interest:

Councillor Kirk – Governor of York Hospitals NHS Foundation Trust;

Councillor Fraser – Governor of York Hospitals NHS Foundation Trust and as  
a member of the retired section of Unison;

Councillor Wiseman - Governor of York Hospitals NHS Foundation Trust.

Councillor Moore – as his wife works in the Health Service

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City of York Council

Committee Minutes

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MEETING	HEALTH SCRUTINY COMMITTEE
DATE	3 DECEMBER 2007
PRESENT	COUNCILLORS FUNNELL (CHAIR), FRASER, KIRK (VICE-CHAIR), LOOKER, MOORE, MORLEY (FOR AGENDA ITEMS 4 & 6) AND WISEMAN

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**24. DECLARATIONS OF INTEREST**

Members were invited to declare at this point in the meeting any personal or prejudicial interests they might have in the business on the agenda.

No interests were declared further to the standing personal, non prejudicial interests declared at previous meetings and listed in the agenda, which were amended to indicate that Cllr Wiseman had now been appointed a Governor of York Hospitals NHS Foundation Trust and that Cllr Moore's wife still worked in the Health Service.

**25. MINUTES**

In relation to minute 23 (Work Planning for Health Scrutiny 2007/8), Members requested that written information on the Exception Panel be provided to them in advance of the meeting in January.<sup>1</sup>

RESOLVED: That the minutes of the last meeting held on 5 November 2007 be approved as a correct record and signed by the Chair, with an amendment to resolution (iii) of minute 23 (Work Planning for Health Scrutiny 2007/8) to indicate that Dr Brian McGregor would address a future meeting of the Committee, rather than the January meeting specifically.

Action Required

1 Circulation of written information in advance of meeting. GR

**26. PUBLIC PARTICIPATION**

It was reported that there had been one registration to speak at the meeting under the Council's Public Participation Scheme.

John Yates addressed the meeting regarding agenda item 6 (Local Involvement Networks (LINKs)) (minute 29 refers), on behalf of the Older People's Assembly, in relation to the mechanism for referral of matters by LINKs for overview and scrutiny and its the implications for the Health Scrutiny Committee, in terms of training and workload.

**27. DENTAL SERVICES IN YORK**

Members received a report which introduced the Assistant Director of Commissioning and Service Development (Primary Care) at North Yorkshire and York Primary Care Trust (PCT), who updated them on the provision of NHS dental services in York.

The update covered the following areas:

- The allocation of York patients to NHS dentists;
- Service developments;
- Emergency dental care services;
- Future commissioning plans.

A briefing note summarising the update was circulated to Members.

Members noted that the information provided was not comparable with that received at previous meetings and highlighted the need for benchmarking. They also reiterated their request for Office of National Statistics information on numbers of people who do not see a dentist at all. The update did not provide information on how long patients were waiting to be allocated an NHS dentist and on how much additional capacity was being created, as opposed to existing capacity made available when patients moved on, and Members requested that this be included in future updates. A report back was also requested on progress with commissioning a Sunday morning emergency dental clinic.

- RESOLVED: (i) That the update on dentistry from the Assistant Director of Commissioning and Service Development (Primary Care) at the PCT be noted;
- (ii) That further written updates on dental provision in York be received every 6 months.<sup>1</sup>

REASON: In order to carry out the Committee's duty to promote the health needs of the people it represents.

Action Required

1 Provision of further updates, to include the information specifically requested by Members. GR

**28. FINANCIAL SITUATION OF NORTH YORKSHIRE AND YORK PRIMARY CARE TRUST**

Members received a report which introduced the Finance Director at North Yorkshire and York Primary Care Trust (PCT), who updated them on the current financial situation at the PCT.

The Finance Director gave a presentation which outlined current performance and the outlook for 2008/9, and concluded that despite good progress overall against the recovery plan, there remained an outstanding



debt of £35.6m and a year end forecast of a £19.2m deficit. A handout summarising the presentation was circulated to Members.

The Acting Chief Executive of York Hospitals NHS Foundation Trust and the Assistant Director of Communications at the PCT also attended the meeting and commented on the issues raised by Members.

Members requested that the information to be circulated in advance of the next meeting include details of the Exception Panel's impact on financial performance.<sup>1</sup>

RESOLVED: That the update from the Finance Director at the PCT be noted as a basis for continuing discussions with the PCT about their financial recovery plan and a further update be requested at the end of the financial year.<sup>2</sup>

REASON: In order to carry out the Committee's duty to promote the health needs of the people it represents.

Action Required

- |  |    |
|--|----|
| 1 Circulation of information in advance of the next meeting; | GR |
| 2 Provision of further update.                               | GR |

**29. LOCAL INVOLVEMENT NETWORKS (LINKS)**

Members received a report which updated them on progress in establishing a Local Involvement Network (LINK) for the City of York Council area.

City of York Council were working closely with North Yorkshire County Council and carrying out a joint procurement exercise to establish two LINKs, one for each local authority area. The Head of Strategic Partnerships and the Commissioning and Contracts Manager, who were the Council's officers with responsibility for overseeing this process, had provided a briefing note on progress so far, which was attached as Annex A of the report, and attended the meeting to answer Members' questions.

Members highlighted the need to involve the voluntary sector in the procurement exercise as far as possible, within the restrictions of the legal framework,<sup>1</sup> and for appropriate training to be provided to them on LINKs.<sup>2</sup> They also requested that officers circulate information, by email, on the roles of LINKs and hosts, and copies of the tender documents.

The Department of Health was currently running a consultation process on draft regulations which imposed duties on commissioners and providers of health and social care services to respond to LINKs and to allow entry by LINKs to premises under certain conditions. The consultation document was attached as Annex B of the report and also contained details about LINK requests for information and LINK referrals to overview and scrutiny committees.<sup>3</sup>

Members agreed that they wished to submit a response to the consultation as a Committee and discussed the issues that they wished to raise.

- RESOLVED: (i) That the update about the formation of a LINK for the City of York Council area be noted;
- (ii) That a response to the Department of Health's consultation on regulations for LINKs be submitted by the Scrutiny Officer, in consultation with the Chair and Vice Chair, on behalf of the Committee, incorporating the following comments:<sup>4</sup>
- a) That more clarity was needed as to whether LINKs covered practitioners operating on the fringes of health and social care services;
  - b) That a requirement was needed that initial responses to LINK recommendations or reports from commissioners of services and to LINK referrals from overview and scrutiny committees should set out how the matter would be dealt with and in what timescale;
  - c) That clarification was required as to whether there would be any process for resolving disagreements between LINKs and overview and scrutiny committees with regards to whether a scrutiny review was appropriate.

REASON: In order to carry out the Committee's duty to promote the health needs of the people it represents.

Action Required

- |  |    |
|--|----|
| 1 Involvement of the voluntary sector in the procurement exercise; | JB |
| 2 Provision of training for the voluntary sector;                  | JB |
| 3 Circulation of information;                                      | JB |
| 4 Drafting and submission of response to Department of Health.     | GR |

C FUNNELL, Chair

[The meeting started at 5.00 pm and finished at 7.20 pm].



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**Health Scrutiny Committee****07 January 2008****Report of the Head of Civic, Democratic and Legal Services****Annual Health Check 2007/2008****Summary**

1. This report is to ask members to consider how they wish to respond to the Healthcare Commission's request for comments on the annual health check process for trusts in 2008.

**Background**

2. The Healthcare Commission is an independent body which is responsible for assessing and reporting on the performance of NHS and other healthcare organisations. .
3. In 2005/6 they introduced a new system of assessment for the NHS – the annual health check. This looks at a broader range of performance than the previous system of star ratings. A key part of the annual health check is the rating of every NHS organisation on quality of services and use of resources. The aim is to ensure that healthcare organisations offer high quality services as well as value for money.
4. The government published *Standards for Better Health* in July 2004 which set out the core standards which trusts are to be assessed against. They are listed in the document attached at Annex A.
5. To demonstrate achievement of the core standards NHS trust boards are required to make a self assessment and a public declaration on the extent to which they consider that they have met the standards. These declarations can be supplemented by third party comments from partners in the community such as local authority overview and scrutiny committees (OSCs). These are considered to be important as they substantiate the self-assessments and ensure that different perspectives are included in the returns. OSCs can provide important feedback to the Healthcare Commission from communities and their

elected representatives that can help develop understanding as to how the trusts are performing. Also third party commentaries help the commission to ensure that trusts are putting patients and the public at the heart of everything they do.

6. Patient and Public Involvement Forums (PPIFs) are also invited to make commentaries on their relevant trusts. Because the PPIFs are now in transition they are being encouraged to complete their contributions by early January 2008. Representatives of local PPIFs have been invited to this meeting to let members know if they wish to exchange views about local trusts and perhaps co-ordinate efforts.
7. The former Social Services and Health Scrutiny Committee participated in the first health check in 2005/6, and this Committee commented in 2006/7.
8. Final declarations will be due from the trusts by the end of April 2008. It will important to send the Committee's comments to the trusts in good time for them to be included with the declarations. Representatives of the trusts have been invited to this meeting to advise members on their timetables for producing their declarations.

### **Consultation**

9. Considerable consultation and co-ordination with the relevant NHS Trusts will be required to make the contribution of the Health Scrutiny Committee.

### **Options**

10. Members are asked to consider whether they wish to make a commentary on the Annual Healthcheck of the three NHS Trusts. If so, and in view of the short timescales involved, would they be prepared to delegate the preparation of this to the Chairman and one or more representatives of the Committee, in conjunction with the Scrutiny Officer, as necessary.

### **Analysis**

11. If members do provide evidence-based information about how patients and the public are experiencing NHS services it will form a valuable contribution to the self-assessment. OSCs are invited to comment because the Healthcare Commission recognise that information collected in Scrutiny reviews and through discussions between Health OSCs and NHS Trusts about the planning and development of health services can provide a view of patient and public experience that cannot be

collected from anywhere else.

12. There are only two more scheduled formal meeting of the Health Scrutiny Committee before the contributions to the declarations will need to be sent to the NHS Trusts.

### Corporate Priorities

13. Relevant to Corporate Priority 6 – Improve the health and lifestyles of the people who live in York, in particular among groups whose levels of health are the poorest.

### Implications

14. There are no known Financial, HR, Equalities, Legal, Crime and Disorder, IT or other implications at this stage.

### Risk Management

15. In compliance with the Councils risk management strategy. There are no risks associated with the recommendations of this report.

### Recommendations

16. Members are asked to delegate to the Chairman and one or more other members of the Committee the task of creating a commentary on the declarations of any of the NHS Trusts that they feel appropriate, with a view to reporting back to a future meeting of this Committee.

Reason: In order to carry out their duty to promote the health needs of the people they represent.

### Contact:

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### details:

**Chief Officer Responsible for the report:**

Colin Langley  
Head of Civic, Democratic and Legal Services

Report Approved



Date 21/12/07

**Specialist Implications Officer(s)** *None*

**Wards Affected:**

All 

**For further information please contact the author of the report**

**Annexes**

Annex A – Criteria for Assessing Core Standards

Annex B – Your Part in the Annual Health Check 2007/2008

**Background Papers**

None



# Criteria for assessing core standards in 2006/2007

First published in November 2006

Revised February 2007

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## Introduction

In this document we present our revised criteria for the assessment of core standards in 2006/2007. As in 2005/2006, we have presented our criteria as elements for each of the core standards. Each element, wherever possible, includes the key pieces of national guidance and/or statute that describe the underlying requirements that will form the basis of our assessment.

### Application of elements across healthcare sectors

In 2004, the Department of Health published *Standards for better health*, which includes 24 core standards. These should be taken into account “by those providing NHS care directly, no matter what the setting”.

Core standards apply to all healthcare services, whether they are provided by primary care trusts, ambulance trusts, care trusts, mental health trusts, learning disability trusts, specialist trusts or acute trusts (including NHS foundation trusts). As in 2005/2006, there are some elements that will not be applicable to all healthcare organisations and some will need to be applied differently to reflect the activity of that particular organisation. Where an element is specific to particular types of trusts, this is indicated above the element, for example, for standard C16, the third element applies to mental health services and learning disability services only:

#### ***Mental health services and learning disability services***

*The healthcare organisation provides information to mental health service users, and where appropriate carers, about their care plan (including after care) under the care programme approach, in accordance with the National Service Framework for Mental Health (Department of Health 1999) and, if detained, about their rights under the Mental Health Act 1983.*

Healthcare organisations need to consider all of the elements that refer to the services they provide. For example, a PCT providing mental health services and/or learning disability services will need to consider the elements that explicitly refer to PCTs and to mental health services and learning disability services, in addition to the elements that apply to all organisations. Finally, and importantly, we expect healthcare organisations to consider **all** aspects of their services when judging whether they have reasonable assurance that they are meeting the published elements.

Where healthcare organisations provide services directly, they have primary responsibility for ensuring that they meet the core standards. However, their responsibility also extends to those services which they provide via partnerships or other forms of contractual arrangement (for example, where

human resource functions are provided through a shared service). When such arrangements are in place, each organisation should have reasonable assurance that those services meet the requirements of the standards.

### **Application of the elements to primary care trusts**

As set out in our publication *The annual health check in 2006/2007: Assessing and rating the NHS*, our assessment of a PCT's compliance with core standards will again include reference to their arrangements with independent contractors and their arrangements for commissioning.

We will continue to ask that PCTs' declarations include a consideration of whether they have:

- taken reasonable steps to ensure that the services provided by independent contractors are compliant with the core standards
- appropriate mechanisms in place through which they can identify and, where appropriate, respond to any significant concerns with regard to the core standards that arise from the services that they have commissioned

### **Changes to the elements for 2006/2007**

As set out in our September publication *The annual health check in 2006/2007: Assessing and rating the NHS*, we have undertaken a limited review of the elements for use in the 2006/2007 assessment of core standards. The review has focused particularly on updating elements to reflect new guidance or requirements that have come into effect since the publication of the first set of elements. In a small number of cases, we have revised an element to reduce repetition or to increase the clarity of particular elements.

The appendix provides a listing of all of the standards and corresponding elements that have been revised for 2006/2007, with a short description of the change that has been made.

A small number of elements reference new legislation and guidance that has come into effect during the assessment year. In such cases, we will need to understand how trusts have been meeting their statutory duties, or new guidance, from its effective date. For example, under the Disability Discrimination Act 2005, organisations need to meet the new duty to promote disability equality from December 2006. Through our assessment, we will need to understand how trusts have been meeting these duties from December 2006.

# Standards and elements

## First domain: Safety

**Domain outcome:** patient safety is enhanced by the use of healthcare processes, working practices and systemic activities that prevent or reduce the risk of harm to patients.

### Core standard C1

Healthcare organisations protect patients through systems that:

- a) identify and learn from all patient safety incidents and other reportable incidents, and make improvements in practice based on local and national experience and information derived from the analysis of incidents

#### All organisations

The healthcare organisation has a defined reporting process and incidents are reported, both within the local reporting process and to the National Patient Safety Agency (NPSA) via the National Reporting and Learning System, taking into account *Building a safer NHS for patients: implementing an organisation with a memory* (Department of Health 2001).

#### All organisations

Reported incidents are analysed to seek to identify root causes and likelihood of repetition, taking into account *Building a safer NHS for patients: implementing an organisation with a memory* (Department of Health 2001).

#### All organisations

Improvements in practice are made as a result of analysis of local incidents taking into account *Building a safer NHS for patients: implementing an organisation with a memory* (Department of Health 2001), and also as a result of information arising from the NPSA's national analysis of incidents via the National Reporting and Learning System.

- b) ensure that patient safety notices, alerts and other communications concerning patient safety which require action are acted upon within required timescales

### All organisations

Patient safety notices, alerts and other communications issued by the Safety Alert Broadcast System (SABS) and Medicines and Healthcare products Regulatory Agency (MHRA) are implemented within the required timescale, in accordance with *chief executive's bulletin article* (Gateway 2326) and the drug alerts system administered by the Defective Medicines Support Centre (part of the MHRA).

## Core standard C2

**Healthcare organisations protect children by following national child protection guidelines within their own activities and in their dealings with other organisations**

### All organisations

The healthcare organisation has defined and implemented effective processes for identifying, reporting and taking action on child protection issues, in accordance with the Protection Of Children Act 1999, the Children Act 2004, *Working together to safeguard children* (HM Government, 2006) and *Safeguarding children in whom illness is induced or fabricated by carers with parenting responsibilities* (Department of Health July 2001).

### All organisations

The healthcare organisation works with all relevant partners and communities to protect children in accordance with *Working together to safeguard children* (HM Government, 2006).

### All organisations

Criminal Records Bureau (CRB) checks are conducted for all staff and students with access to patients and relatives in the normal course of their duties. In carrying out CRB checks the healthcare organisation should be meeting the requirements of *CRB disclosures in the NHS* (NHS Employers 2004).

## Core standard C3

**Note: the element for this standard does not apply to mental health services, learning disability services or ambulance services.**

**Healthcare organisations protect patients by following National Institute for Health and Clinical Excellence (NICE) interventional procedures guidance**

### Acute services and PCTs

The healthcare organisation follows NICE interventional procedures guidance in accordance with *The interventional procedures programme* (Health Service Circular 2003/011).

## Core standard C4

Healthcare organisations keep patients, staff and visitors safe by having systems to ensure that:

- a) the risk of healthcare acquired infection to patients is reduced, with particular emphasis on high standards of hygiene and cleanliness, achieving year on year reductions in Methicillin-Resistant Staphylococcus Aureus (MRSA)

### Acute services

The healthcare organisation has taken steps to minimise the risk of healthcare acquired infection to patients, in accordance with *The Health Act 2006 Code of Practice for the Prevention and Control of Health Care Associated Infections* (Department of Health, 2006), and taking account of *Winning ways* (Department of Health, 2003), *A matron's charter: an action plan for cleaner hospitals* (Department of Health, 2004), *Revised guidance on contracting for cleaning* (Department of Health, 2004), and *Audit Tools for Monitoring Infection Control Standards* (Infection Control Nurses Association, 2004), and *Saving lives: A delivery programme to reduce healthcare associated infection (HCAI) including MRSA* (Department of Health, 2005).

### Mental health services and learning disability services

The healthcare organisation has taken steps to minimise the risk of healthcare acquired infection to patients, in accordance with *The Health Act 2006 Code of Practice for the Prevention and Control of Health Care Associated Infections* (Department of Health, 2006) and taking account of *Winning ways* (Department of Health, 2003), *A matron's charter: an action plan for cleaner hospitals* (Department of Health, 2004), *Revised guidance on contracting for cleaning* (Department of Health, 2004), *Audit Tools for Monitoring Infection Control Standards* (Infection Control Nurses Association, 2004), and *Essential steps to safe, clean care: introduction and guidance* (Department of Health, 2006).

### Ambulance services

The healthcare organisation has taken steps to minimise the risk of healthcare acquired infection to patients in accordance with *The Health Act 2006 Code of Practice for the Prevention and Control of Health Care Associated Infections* (Department of Health, 2006) and taking account of the *National guidance and procedures for infection prevention and control: Managing Healthcare Associated Infection & Control of Serious Communicable Diseases in Ambulance Services* (Ambulance Service Association, 2004), *Joint Royal Colleges Ambulance Liaison Committee (JRCALC) guidance PROC 12, Infection control practices for ambulance services* (Infection Control Nurses Association, April 2001) and *Essential steps to safe, clean care: introduction and guidance* (Department of Health, 2006).

### PCTs

The PCT has taken steps to minimise the risk of healthcare acquired infection to patients, in accordance with *The Health Act 2006 Code of Practice for the Prevention and Control of Health Care Associated Infections* (Department of Health, 2006) and taking account of *Winning ways* (Department of Health, 2003), *A matron's charter: an action plan for cleaner hospital* (Department of Health, 2004), *Revised guidance on contracting for cleaning* (Department of Health, 2004), *Audit Tools for Monitoring Infection Control Standards* (Infection Control Nurses Association, 2004) *Prevention of healthcare-associated Infection in Primary and Community Care* (NICE, 2003) and *Essential steps to safe, clean care: introduction and guidance* (Department of Health, 2006).

### All organisations

The healthcare organisation has systems in place to ensure it contributes to year on year reductions in MRSA in inpatient wards.

#### **b) all risks associated with the acquisition and use of medical devices are minimised**

### All organisations

The healthcare organisation has systems in place to minimise the risks associated with the acquisition and use of medical devices in accordance with guidance issued by the MHRA.

#### **c) all reusable medical devices are properly decontaminated prior to use and that the risks associated with decontamination facilities and processes are well managed**

### All organisations

Reusable medical devices are properly decontaminated in appropriate facilities, in accordance with guidance issued by the MHRA and Medical Devices Directive (MDD) 93/42 EEC and with the relevant requirements of *The Health Act 2006 Code of Practice for the Prevention and Control of Health Care Associated Infections* (Department of Health, 2006).

#### **d) medicines are handled safely and securely**

### All organisations

The healthcare organisation has systems in place to ensure that medicines are handled safely and securely, taking into account *Building a safer NHS: improving medication safety* (Department of Health 2004), and in accordance with the statutory requirements of the Medicines Act 1968.

### All organisations

The healthcare organisation has systems in place to ensure that controlled drugs are managed in accordance with the Misuse of Drugs Act 1971, the Misuse of Drugs Act 1971 (*Modification*) Order 2001 and *Safer management of controlled drugs: Guidance on strengthened governance arrangements* (Department of Health, 2006).

- e) the prevention, segregation, handling, transport and disposal of waste is properly managed so as to minimise the risks to the health and safety of staff, patients, the public and the safety of the environment

**All organisations**

Waste is properly managed to minimise the risks to patients, staff, the public and the environment, in accordance with the Environmental Protection Act 1990, the Controlled Waste Regulations 1992, and the Hazardous Waste Regulations 2005.



## Second domain: Clinical and cost effectiveness

**Domain outcome:** patients achieve healthcare benefits that meet their individual needs through healthcare decisions and services, based on what assessed research evidence has shown provides effective clinical outcomes

### Core standard C5

Healthcare organisations ensure that:

- a) they conform to National Institute for Health and Clinical Excellence (NICE) technology appraisals and, where it is available, take into account nationally agreed guidance when planning and delivering treatment and care

#### All organisations

The healthcare organisation conforms to NICE technology appraisals taking account of *How to put NICE guidance into practice* (NICE, December 2005).

#### All organisations

The healthcare organisation takes into account, when planning and delivering care, nationally agreed best practice as defined in national service frameworks (NSFs), NICE clinical guidelines, national plans and nationally agreed guidance.

- b) clinical care and treatment are carried out under supervision and leadership

#### All organisations

All staff involved in delivering clinical care and treatment receive appropriate supervision, taking into account national guidance from the relevant professional bodies.

#### All organisations

Clinical leadership is supported and developed within all disciplines.

- c) clinicians<sup>1</sup> continuously update skills and techniques relevant to their clinical work

#### All organisations

Clinicians from all disciplines have access to and participate in activities to update the skills and techniques relevant to their clinical work.

1 Professionally qualified staff providing clinical care to patients

- d) clinicians participate in regular clinical audit and reviews of clinical services

**All organisations**

Clinicians are involved in prioritising, conducting, reporting and acting on clinical audits.

**All organisations**

Clinicians participate in reviewing the effectiveness of clinical services through evaluation, audit or research.

**Core standard C6**

**Healthcare organisations cooperate with each other and social care organisations to ensure that patients' individual needs are properly managed and met**

**All organisations**

The healthcare organisation works with relevant partner agencies to ensure that patients' individual needs are properly met and managed across organisational boundaries including, where appropriate, in accordance with *Guidance on the Health Act Section 31 partnership arrangements* (Department Of Health 1999).

## Third domain: Governance

**Domain outcome:** managerial and clinical leadership and accountability, as well as the organisation's culture, systems and working practices, ensure that probity, quality assurance, quality improvement and patient safety are central components of all activities of the healthcare organisation

### Core standard C7

Healthcare organisations:

- a) apply the principles of sound clinical and corporate governance
- c) undertake systematic risk assessment and risk management

#### All organisations

The healthcare organisation has effective arrangements in place for clinical governance which take account of *Clinical governance in the new NHS* (HSC 1999/065).

#### Acute services, mental health services, learning disability services and ambulance services

The healthcare organisation has arrangements in place for corporate governance, that accord with *Governing the NHS: A guide for NHS boards* (Department of Health and NHS Appointments Commission 2003), *Corporate governance framework manual for NHS trusts* (Department of Health April 2003), *Assurance: the board agenda* (Department of Health 2002) and *Building the assurance framework: a practical guide for NHS boards* (Department of Health 2003).

#### PCTs

The healthcare organisation has arrangements in place for corporate governance, that accord with *Governing the NHS: A guide for NHS boards* (Department of Health and NHS Appointments Commission 2003); *Corporate governance framework manual for primary care trusts* (Department of Health 2003 version 6), *Assurance: the board agenda* (Department of Health 2002), and *Building the assurance framework: a practical guide for NHS boards* (Department of Health 2003).

- b) **actively support all employees to promote openness, honesty, probity, accountability, and the economic, efficient and effective use of resources**

#### **All organisations**

The healthcare organisation actively supports staff to promote openness, honesty, probity, accountability and the economic, effective use of resources in accordance with the *Code of conduct for NHS managers* (Department of Health 2002) and *Directions to NHS bodies on counter fraud measures* (Department of Health 2004).

- d) **ensure financial management achieves economy, effectiveness, efficiency, probity and accountability in the use of resources**

This standard will be measured through the *use of resources* assessment.

- e) **challenge discrimination, promote equality and respect human rights**

#### **All organisations**

The healthcare organisation challenges discrimination and respects human rights, including in accordance with the Human Rights Act 1998, the Race Relations Act 1976 (as amended), the Equal Pay Act 1970 (as amended), the Sex Discrimination Act 1975, the Disability Discrimination Act 1995, the Sex Discrimination (Gender Reassignment) Regulations 1999, the Employment Equality (Religion or Belief) Regulations 2003, the Employment Equality (Sexual Orientation) Regulations 2003, the Employment Equality (Age) Regulations 2006 and taking into account the supporting codes of practice produced by the Commission for Racial Equality, the Equal Opportunities Commission and the Disability Rights Commission.

#### **Mental health services, learning disability services and PCTs**

The healthcare organisation promotes equality in accordance with the Race Relations Act 1976 (as amended), the *Code of Practice on the Duty to Promote Race Equality* (Commission for Racial Equality 2002), *Delivering Race Equality in Mental Health Care* (Department of Health, 2005) and the Disability Discrimination Act 2005.

#### **Acute services and ambulance services**

The healthcare organisation promotes equality in accordance with the Race Relations Act 1976 (as amended), the *Code of practice on the duty to promote race equality* (Commission for Racial Equality 2002) and with the Disability Discrimination Act 2005.

- f) **meet the existing performance requirements**

This standard will be measured through the *existing targets<sup>2</sup>* assessment.

2 National targets set by the Department of Health as outlined in appendix 1 of *National Standards, local action*

## Core standard C8

Healthcare organisations support their staff through:

- a) having access to processes which permit them to raise, in confidence and without prejudicing their position, concerns over any aspect of service delivery, treatment or management that they consider to have a detrimental effect on patient care or on the delivery of services

### All organisations

The healthcare organisation has arrangements in place to ensure that staff know how to raise concerns, and are supported in so doing, in accordance with *The Public Disclosure Act 1998: Whistle blowing in the NHS* (HSC 1999/198).

- b) organisational and personal development programmes which recognise the contribution and value of staff, and address, where appropriate, under-representation of minority groups

### All organisations

The healthcare organisation supports and involves staff in organisational and personal development programmes as defined by the relevant areas of the Improving Working Lives standard at Practice Plus level.

### All organisations

Staff from minority groups have opportunities for personal development in accordance with *Leadership and Race Equality in the NHS Action Plan* (Department of Health 2004).

## Core standard C9

Healthcare organisations have a systematic and planned approach to the management of records to ensure that, from the moment a record is created until its ultimate disposal, the organisation maintains information so that it serves the purpose it was collected for and disposes of the information appropriately when no longer required

### All organisations

The healthcare organisation has systems in place to ensure that records are managed in accordance with *Records management: NHS code of practice* (Department of Health, April 2006).

## Core standard C10

Healthcare organisations:

- a) undertake all appropriate employment checks and ensure that all employed or contracted professionally qualified staff are registered with the appropriate bodies

### All organisations

The necessary employment checks are undertaken for all staff in accordance with *Safer recruitment – A guide for NHS employers* (NHS Employers 2006) and *CRB disclosures in the NHS* (NHS Employers 2004).

- b) require that all employed professionals abide by relevant published codes of professional practice

### All organisations

The healthcare organisation requires staff to abide by relevant codes of professional practice, including through employment contracts and job descriptions.

### All organisations

The healthcare organisation has systems in place to identify and manage staff who are not abiding by relevant codes of professional practice.

## Core standard C11

Healthcare organisations ensure that staff concerned with all aspects of the provision of healthcare:

- a) are appropriately recruited, trained and qualified for the work they undertake

### All organisations

The healthcare organisation recruits staff in accordance with relevant legislation and with particular regard to the Employment Relations Act 1996, the Equal Pay Act 1970, the Sex Discrimination Act 1975, the Race Relations Act 1976 (as amended), the Disability Discrimination Act 1995, the Disability Discrimination Act 2005, the Sex Discrimination (Gender Reassignment) Regulations 1999, the Employment Equality (Religion or Belief) Regulations 2003, the Employment Equality (Sexual Orientation) Regulations 2003, the Employment Equality (Age) Regulations 2006 and the *Code of practice for the international recruitment of healthcare professionals* (Department of Health 2004).

### All organisations

The healthcare organisation undertakes workforce planning which aligns workforce requirements to its service needs.

### All organisations

The healthcare organisation ensures that staff participate in work-based training programmes necessary to the work they undertake as defined by the relevant areas of the Improving Working Lives standard at Practice Plus level.

**b) participate in mandatory training programmes**

**All organisations**

Staff participate in relevant mandatory training in accordance with the Management of Health and Safety at Work Regulations 1999.

**All organisations**

Staff and students participate in relevant induction programmes.

**c) participate in further professional and occupational development commensurate with their work throughout their working lives**

**All organisations**

Staff have opportunities to participate in professional and occupational development in accordance with *Working together – learning together: a framework for lifelong learning for the NHS* (Department of Health 2001) and *Continuing professional development: quality in the new NHS* (HSC 1999/154).

**Core standard C12**

**Healthcare organisations which either lead or participate in research have systems in place to ensure that the principles and requirements of the research governance framework are consistently applied**

**All organisations**

The healthcare organisation complies with the requirements of the *Research governance framework for health and social care, second edition* (Department of Health 2005).

## Fourth domain: Patient focus

**Domain outcome:** healthcare is provided in partnership with patients, their carers and relatives, respecting their diverse needs, preferences and choices, and in partnership with other organisations (especially social care organisations) whose services impact on patient wellbeing

### Core standard C13

Healthcare organisations have systems in place to ensure that:

a) staff treat patients, their relatives and carers with dignity and respect

#### Acute services, PCTs, mental health services and learning disability services

The healthcare organisation has taken steps to ensure that all staff treat patients, carers and relatives with dignity and respect at every stage of their care and treatment, taking into account, where appropriate, the relevant benchmarks from the Essence of Care toolkit.

#### Ambulance services

The healthcare organisation has taken steps to ensure that all staff treat patients, carers and relatives with dignity and respect at every stage of their care and treatment.

#### All organisations

The healthcare organisation has systems in place to meet the needs and rights of different patient groups with regard to dignity and respect including in accordance with the Disability Discrimination Act 1995 and Disability Discrimination Act 2005, the Race Relations Act 1976 (as amended) and the Human Rights Act 1998 and taking into account *NHS Chaplaincy Meeting the religious and spiritual needs of patients and staff* (Department of Health, 2003).

#### All organisations

The healthcare organisation has systems in place to identify areas where dignity and respect may have been compromised and takes action in response.

b) appropriate consent is obtained when required, for all contacts with patients and for the use of any confidential patient information

#### Acute services, ambulance services and PCTs

The healthcare organisation has processes in place to ensure that valid consent, including from those who have communication and/or language support needs, is obtained by suitably qualified staff for all treatments,



procedures (including post-mortem) and investigations in accordance with the *Good practice in consent: achieving the NHS plan commitment to patient centred consent practice* (HSC 2001/023), *Reference guide to consent for examination or treatment* (Department of Health 2001), *Families and post mortems: a code of practice* (Department of Health 2003) and *Seeking Consent: working with children* (Department of Health 2001).

## **Mental health services and learning disability services**

The healthcare organisation has processes in place to ensure that valid consent, including from those who have communication and/or language support needs, is obtained by suitably qualified staff for all treatments, procedures (including post-mortem) and investigations in accordance with the *Good practice in consent: achieving the NHS plan commitment to patient centred consent practice* (HSC 2001/023), *Reference guide to consent for examination or treatment* (Department of Health 2001), *Families and post mortems: a code of practice* (Department of Health 2003), *Seeking Consent: working with children* (Department of Health 2001) and *Code of Practice to the Mental Health Act 1983* (Department of Health 1999).

## **Ambulance services**

The healthcare organisation has processes in place to ensure that valid consent, including from those who have communication and/or language support needs, is obtained by suitably qualified staff for all treatments, procedures (including post-mortem) and investigations in accordance with the *Good practice in consent: achieving the NHS plan commitment to patient centred consent practice* (HSC 2001/023), *Reference guide to consent for examination or treatment* (Department of Health 2001), and *Seeking Consent: working with children* (Department of Health 2001).

## **All organisations**

Patients, including those with language and/or communication support needs, are provided with information on the use and disclosure of confidential information held about them, in accordance with *Confidentiality: NHS code of practice* (Department of Health 2003).

### **c) staff treat patient information confidentially, except where authorised by legislation to the contrary**

## **All organisations**

Staff act in accordance with *Confidentiality: NHS code of practice* (Department of Health 2003), the *Data Protection Act 1998*, *Protecting and using patient information: a manual for Caldicott guardians* (Department of Health 1999), the Human Rights Act 1998 and the Freedom of Information Act 2000 when using and disclosing patients' personal information.

## Core standard C14

Healthcare organisations have systems in place to ensure that patients, their relatives and carers:

- a) have suitable and accessible information about, and clear access to, procedures to register formal complaints and feedback on the quality of services

### All organisations

Patients, relatives and carers are provided with accessible information about, and have clear access to, formal complaints systems in accordance with the NHS (Complaints) Regulations 2004 and associated guidance.

### All organisations

The healthcare organisation provides opportunities for patients, relatives and carers to give feedback on the quality of services.

- b) are not discriminated against when complaints are made

### All organisations

The healthcare organisation has systems in place to ensure that patients, carers and relatives are not discriminated against as a result of having complained.

- c) are assured that organisations act appropriately on any concerns and, where appropriate, make changes to ensure improvements in service delivery

### All organisations

The healthcare organisation responds to complaints from patients, relatives and carers in accordance with NHS (Complaints) Regulations 2004 and associated guidance.

### All organisations

The healthcare organisation uses concerns and complaints from patients, relatives and carers, to improve service delivery, where appropriate.

## Core standard C15

Note: this standard is applicable only to healthcare organisations that routinely provide patients with food and to PCTs as commissioners of care. The elements do not apply to ambulance services.

Where food is provided, healthcare organisations have systems in place to ensure that:

- a) patients are provided with a choice and that it is prepared safely and provides a balanced diet

**Acute services, PCTs, mental health services and learning disability services**

The healthcare organisation offers patients a choice of food in line with the requirements of a balanced diet and in accordance with the relevant requirements of the *Better hospital food programme* (NHS Estates 2001), reflecting the needs and preferences and rights (including faith and cultural needs) of its service user population.

**Acute services, PCTs, mental health services and learning disability services**

The preparation, distribution, handling and serving of food is carried out in accordance with food safety legislation and national guidance (including the Food Safety Act 1990, the Food Safety (General Food Hygiene) Regulations 1995 and EC regulation 852/2004).

- b) patients' individual nutritional, personal and clinical dietary requirements are met, including any necessary help with feeding and access to food 24 hours a day

**Acute services, PCTs, mental health services and learning disability services**

Patients have access to food and drink 24 hours a day in accordance with the requirements of the *Better hospital food programme* (NHS Estates 2001).

**Acute services, PCTs, mental health services and learning disability services**

The nutritional, personal and clinical dietary requirements of individual patients are assessed and met, including the right to have religious dietary requirements met.

**Acute services, PCTs, mental health services and learning disability services**

Patients requiring assistance with eating and drinking are provided with appropriate support.

## **Core standard C16**

**Healthcare organisations make information available to patients and the public on their services, provide patients with suitable and accessible information on the care and treatment they receive and, where appropriate, inform patients on what to expect during treatment, care and after care**

**All organisations**

The healthcare organisation provides suitable and accessible information on the services it provides and in languages and formats relevant to its service population, and which accords with the Disability Discrimination Act 1995 and the Disability Discrimination Act 2005 and the Race Relations Act 1976 (as amended).

### **All organisations**

The healthcare organisation provides patients and where appropriate, carers (including those with communication or language support needs) with sufficient and accessible information on the patient's individual care, treatment and after care, taking into account the *Toolkit for producing patient information* (Department of Health 2003), Information for patients (NICE), *Guidance On Developing Local Communication Support Services And Strategies* (Department of Health 2004) and other nationally agreed guidance where available.

### **Mental health services and learning disability services**

The healthcare organisation provides information to mental health service users, and where appropriate carers, about their care plan (including after care) under the care programme approach, in accordance with the *National Service Framework for Mental Health* (Department of Health 1999) and, if detained, about their rights under the Mental Health Act 1983.

## Fifth domain: Accessible and responsive care

**Domain outcome:** patients receive services as promptly as possible, have choice in access to services and treatments, and do not experience unnecessary delay at any stage of service delivery or the care pathway

### Core standard C17

The views of patients, their carers and others are sought and taken into account in designing, planning, delivering and improving healthcare services

#### All organisations

The healthcare organisation seeks the views of patients, carers and the local community, including those facing barriers to participation, in accordance with *Strengthening Accountability, patient and public involvement policy guidance – Section 11 of the Health and Social Care Act 2001* (Department of Health 2003) and, as appropriate, the associated practice guidance, and the Race Relations Act 1976 (as amended).

#### All organisations

The healthcare organisation takes into account the views of patients, carers and the local community when designing, planning, delivering and improving healthcare, in accordance with *Strengthening accountability, policy guidance – Section 11 of the Health and Social Care Act 2001* (Department of Health 2003) and, as appropriate, the associated practice guidance.

### Core standard C18

Healthcare organisations enable all members of the population to access services equally and offer choice in access to services and treatment equitably.

#### All organisations

The healthcare organisation has taken steps to ensure that all members of the population it serves are able to access its services on an equitable basis, including acting in accordance with the Sex Discrimination Act 1975, the Disability Discrimination Act 1995 and the Disability Discrimination Act 2005 and the Race Relations Act 1976 (as amended).

#### All organisations

The healthcare organisation has taken steps to offer patients choice in access to services and treatment, where appropriate, and ensures that this is offered equitably, taking into account *Building on the best: Choice, responsiveness and equity in the NHS* (Department of Health 2003).

## **Core standard C19**

**Healthcare organisations ensure that patients with emergency health needs are able to access care promptly and within nationally agreed timescales, and all patients are able to access services within national expectations on access to services**

This standard will be measured under the existing targets and new national targets assessments.

## Sixth domain: Care environment and amenities

**Domain outcome:** care is provided in environments that promote patient and staff wellbeing and respect for patients' needs and preferences in that they are designed for the effective and safe delivery of treatment, care or a specific function, provide as much privacy as possible, are well maintained and are cleaned to optimise health outcomes for patients

### Core standard C20

Healthcare services are provided in environments which promote effective care and optimise health outcomes by being:

- a) a safe and secure environment which protects patients, staff, visitors and their property, and the physical assets of the organisation

#### All organisations

The healthcare organisation minimises the health, safety and environmental risks to patients, staff and visitors, in accordance with health and safety at work and fire legislation, the Disability Discrimination Act 1995, and *The Management of Health, Safety and Welfare Issues for NHS staff* (NHS Employers 2005).

#### Acute services, PCTs, mental health services and learning disability services

The healthcare organisation provides a secure environment which protects patients, staff, visitors and their property, and the physical assets of the organisation, in accordance with NHS Estates building notes and health technical memoranda and taking account of *A professional approach to managing security in the NHS* (Counter Fraud and Security Management Service 2003) and other relevant national guidance.

#### Ambulance services

The healthcare organisation protects patients, relatives, carers and staff and their property, and the physical assets of the organisation, by ensuring that vehicles are safe and secure taking into account *BS EN 1789:2000 Medical vehicles and their equipment – road ambulances* and *A professional approach to managing security in the NHS* (Counter Fraud and Security Management Service 2003).

- b) supportive of patient privacy and confidentiality

#### Acute services and PCTs

The healthcare organisation has taken steps to provide services in environments that are supportive of patient privacy and confidentiality, including the provision of single sex facilities and accommodation.

### **Mental health services and learning disability services**

The healthcare organisation has taken steps to provide services in environments that are supportive of patient privacy and confidentiality (including the provision of single sex facilities and accommodation) including *Safety, privacy and dignity in mental health units: guidance on mixed sex accommodation for mental health services* (NHS Executive 1999).

### **Ambulance services**

The healthcare organisation has taken steps to provide services in environments, including on scene and in vehicles, which are supportive of patient privacy and confidentiality.

## **Core standard C21**

**Healthcare services are provided in environments which promote effective care and optimise health outcomes by being well designed and well maintained with cleanliness levels in clinical and non-clinical areas that meet the national specification for clean NHS premises**

### **Acute services, mental health services, learning disability services and PCTs**

The healthcare organisation has taken steps to provide care in well designed and well maintained environments taking into account *Developing an estate's strategy* (1999) and *Estatecode: essential guidance on estates and facilities management* (NHS Estates 2003), *A risk based methodology for establishing and managing backlog* (NHS Estates 2004), *NHS Environmental assessment tool* (NHS Estates 2002) and in accordance with the Disability Discrimination Act 1995 and the Disability Discrimination Act 2005 and associated code of practice.

### **Ambulances services**

The healthcare organisation has taken steps to ensure its fleet is well designed and well maintained taking into account *BS EN 1789:2000 Medical vehicles and their equipment – road ambulances* (and in accordance with the Disability) Discrimination Act 1995 and the Disability Discrimination Act 2005 and associated code of practice.

### **Acute services, mental health services, learning disability services and PCTs**

The healthcare organisation provides care in an environment that meets the national specification for clean NHS premises in accordance with the relevant requirements of *The Health Act 2006 Code of Practice for the Prevention and Control of Health Care Associated Infections* (Department of Health, 2006), *Revised guidance on contracting for cleaning* (Department of Health, 2004) and *A matron's charter: an action plan for cleaner hospitals* (Department of Health, 2004).

### **Ambulance services**

The healthcare organisation provides care in clean ambulances in accordance with the relevant requirements of *The Health Act 2006 Code of Practice for the Prevention and Control of Health Care Associated Infections* (Department of Health, 2006), taking account of *National guidance and procedures for infection prevention and control: Managing Healthcare Associated Infection & Control of Serious Communicable Diseases in Ambulance Services* (Ambulance Service Association, 2004).



## Seventh domain: Public health

**Domain outcome:** programmes and services are designed and delivered in collaboration with all relevant organisations and communities to promote, protect and improve the health of the population served and reduce health inequalities between different population groups and areas

### Core standard C22

Healthcare organisations promote, protect and demonstrably improve the health of the community served, and narrow health inequalities by:

- a) cooperating with each other and with local authorities and other organisations
- c) making an appropriate and effective contribution to local partnership arrangements including local strategic partnerships and crime and disorder reduction partnerships

### Acute services, ambulance services, mental health services and learning disability services

The healthcare organisation actively works with partners to improve health and narrow health inequalities, including by contributing appropriately and effectively to nationally recognised partnerships, such as the local strategic partnership, taking account of *Choosing health: making healthier choices easier* (Department of Health 2004) and associated implementation guidance *Tackling health inequalities: a programme for action* (Department of Health 2003), *Making partnerships work for patients, carers and service users* (Department of Health 2004).

### PCTs

The PCT actively works with partners to improve health and narrow health inequalities, including by contributing appropriately and effectively to nationally recognised partnerships, such as the local strategic partnership, and to statutory partnerships including the Crime and Disorder Reduction Partnership (CDRP) and Youth Offending Teams, in accordance with *Choosing health: making healthier choices easier* (Department of Health 2004) and associated implementation guidance, *Tackling health inequalities: a programme for action* (Department of Health 2003), *Making partnerships work for patients, carers and service users* (Department of Health 2004).

### PCTs

The PCT agrees a set of priorities in relation to health improvement and narrowing health inequalities with local authorities and other organisations, which is informed by health needs, health equity audit and public service agreement targets in accordance with *Choosing health: making healthier choices easier* (Department of Health 2004) and associated implementation guidance; *Tackling health inequalities: a programme for action* (Department of Health 2003), *National Standards, Local Action* (Department of Health 2004).

### PCTs

The PCT makes information on health and healthcare needs available to local authorities and other organisations, including community groups taking account of *Choosing health: making healthier choices easier* (Department of Health 2004) and associated implementation guidance, *Making partnership work for patients, carers and service users* (Department of Health 2004).

### b) ensuring that the local Director of Public Health's annual report informs their policies and practices

### All organisations

The healthcare organisation's policies and practice to improve health and reduce health inequalities are informed by the local Director of Public Health's annual public health report (APHR).

### PCTs

The PCT's commissioning is informed by the local Director of Public Health's APHR.

## Core Standard C23

**Healthcare organisations have systematic and managed disease prevention and health promotion programmes which meet the requirements of the national service frameworks (NSFs) and national plans with particular regard to reducing obesity through action on nutrition and exercise, smoking, substance misuse and sexually transmitted infections**

### Preface:

All elements are driven by the national target to improve the health of the population. The main national plans are *Choosing health: making healthy choices easier* (Department of Health 2004), *Delivering Choosing health: making healthier choices easier* (Department of Health 2005) and *Tackling Health Inequalities: A programme for action* (Department of Health 2003). These national plans focus on the following priorities:

- tackling health inequalities
- reducing the numbers of people who smoke
- tackling obesity
- reducing harm and encouraging sensible drinking
- improving sexual health
- improving mental health and well being
- workforce development for health improvement

### All organisations

The healthcare organisation collects, analyses and makes available information on the current and future health and healthcare needs of the local population with particular regard to the priorities of *Choosing health: making healthy choices easier* (Department of Health 2004) and *Delivering Choosing health: making healthier choices easier* (Department of Health 2005).

### PCTs

The PCT sets planning priorities for disease prevention, health promotion and narrowing health inequalities using information on local population health, including ethnic monitoring, and evidence of effectiveness with particular regard to the priorities of *Choosing health: making healthy choices easier* (Department of Health 2004) and in accordance with *Tackling Health Inequalities: A programme for action* (Department of Health 2003).

### Acute, mental health services and learning disability services

The healthcare organisation develops and provides disease prevention and health improvement programmes based on its population needs to improve health and narrow health inequalities using evidence of effectiveness, with particular regard to the priorities of *Choosing health: making healthy choices easier* (Department of Health 2004) and in accordance with *Tackling Health Inequalities: A programme for action* (Department of Health 2003).

### PCTs

The PCT commissions or provides disease prevention and health promotion services and programmes to improve health and narrow health inequalities based on population needs and using evidence of effectiveness, with particular regard to the priorities of *Choosing health: making healthy choices easier* (Department of Health 2004) and in accordance with *Tackling Health Inequalities: A programme for action* (Department of Health, 2003).

### Ambulance services

The healthcare organisation contributes to disease prevention or health promotion programmes as appropriate to improve health and narrow health inequalities based on population needs and using evidence of effectiveness and taking into account *Tackling Health Inequalities: A programme for action* (Department of Health, 2003).

### All organisations

The healthcare organisation monitors and evaluates its disease prevention and health promotion services and programmes and uses the findings to inform the planning process.

### All organisations

The healthcare organisation implements policies and practice to support healthy lifestyles among the workforce in accordance with particular regard to the priorities of *Choosing health: making healthy choices easier* (Department of Health 2004) and *Delivering Choosing health: making healthier choices easier* (Department of Health 2005).

**All organisations**

The healthcare organisation has an identified lead for public health or access to public health expertise to meet its strategic and operational roles.

**Core Standard C24:**

**Healthcare organisations protect the public by having a planned, prepared and, where possible, practised response to incidents and emergency situations, which could affect the provision of normal services**

**All organisations**

The healthcare organisation has up to date and tested plans to deal with incidents, emergency situations and major incidents, which includes arrangements for business continuity management, in accordance with the Civil Contingencies Act 2004, *The NHS Emergency Planning Guidance 2005* (Department of Health, 2005), *Beyond a major incident* (Department of Health 2004), *Getting Ahead of the Curve* (Department of Health 2002) and *UK influenza pandemic contingency plan* (Department of Health, 2005).

**All organisations**

The healthcare organisation works with key partner organisations, including through Local Resilience Forums, in the preparation of, training for and annual testing of emergency preparedness plans, in accordance with the Civil Contingencies Act 2004, *The NHS Emergency Planning Guidance 2005*, (Department of Health, 2005) and *UK influenza pandemic contingency plan* (Department of Health, 2005).

# Appendix

## Standards and elements with revisions for 2006/2007

Where possible, changes to the wording of the elements have been underlined and an explanation of the changes is provided in all cases.

### First domain: Safety

**Standard:** C2  
**Changes apply to:** All organisations

Revised element (changes underlined):

Change:

#### All organisations

The healthcare organisation has defined and implemented effective processes for identifying, reporting and taking action on child protection issues, in accordance with the Protection Of Children Act 1999, the Children Act 2004, Working together to safeguard children (HM Government, 2006) and Safeguarding children in whom illness is induced or fabricated by carers with parenting responsibilities (Department of Health July 2001).

Both elements now reference the guidance *Working together to safeguard children* (HM Government, 2006).

#### All organisations

The healthcare organisation works with all relevant partners and communities to protect children in accordance with Working together to safeguard children (HM Government, 2006).

#### All organisations

Criminal Records Bureau (CRB) checks are conducted for all staff and students with access to patients and relatives in the normal course of their duties. In carrying out CRB checks the healthcare organisation should be meeting the requirements of CRB disclosures in the NHS (NHS Employers 2004).

The third element has been revised to tighten the reference to the requirements of the document *CRB disclosures in the NHS* for staff and students with access to patients in the normal course of their duties.

**Standard:** C3  
**Changes apply to:** Mental health services, learning disability services and ambulance services

Revised element (changes underlined):

Change:

**Acute services and PCTs only**

The healthcare organisation follows NICE interventional procedures guidance in accordance with *The interventional procedures programme* (Health Service Circular 2003/011).

This standard will not be assessed for ambulance services, mental health services and learning disability services for 2006/2007.

**Standard:** C4a  
**Changes apply to:** Acute services

Revised element (changes underlined):

Change:

**Acute services**

The healthcare organisation has taken steps to minimise the risk of healthcare acquired infection to patients in accordance with *The Health Act 2006 Code of Practice for the Prevention and Control of Health Care Associated Infections* (Department of Health, 2006) and taking account of *Winning ways* (Department of Health, 2003), *A matron's charter: an action plan for cleaner hospitals* (Department of Health, 2004), *Revised guidance on contracting for cleaning* (Department of Health, 2004), *Audit Tools for Monitoring Infection Control Standards* (Infection Control Nurses Association, 2004) and *Saving lives: A delivery programme to reduce healthcare associated infection (HCAI) including MRSA* (Department of Health, 2005).

This element has been updated to include reference to the provisions of the Code of Practice for the Prevention and Control of Health Care Associated Infections. It also includes reference to the document *Saving lives: A delivery programme to reduce healthcare associated infection (HCAI) including MRSA* (Department of Health, 2005).

**Standard:** C4a  
**Changes apply to:** Mental health services and learning disability services

Revised element (changes underlined):

Change:

### **Mental health services and learning disability services**

The healthcare organisation has taken steps to minimise the risk of healthcare acquired infection to patients in accordance with *The Health Act 2006 Code of Practice for the Prevention and Control of Health Care Associated Infections* (Department of Health, 2006) and taking account of *Winning ways* (Department of Health, 2003), *A matron's charter: an action plan for cleaner hospitals* (Department of Health, 2004), *Revised guidance on contracting for cleaning* (Department of Health, 2004), *Audit Tools for Monitoring Infection Control Standards* (Infection Control Nurses Association, 2004) and *Essential steps to safe, clean care: introduction and guidance* (Department of Health, 2006).

For mental health services, learning disability services, ambulance services and primary care trusts, the element also includes reference to the document *Essential steps to safe, clean care: introduction and guidance* (Department of Health, 2006).

This element has been updated to include reference to the provisions of the Code of Practice for the Prevention and Control of Health Care Associated Infections and includes reference to the document *Essential steps to safe, clean care: introduction and guidance* (Department of Health, 2006).

**Standard:** C4a  
**Changes apply to:** Ambulance services

Revised element (changes underlined):

Change:

### **Ambulance services**

The healthcare organisation has taken steps to minimise the risk of healthcare acquired infection to patients in accordance with *The Health Act 2006 Code of Practice for the Prevention and Control of Health Care Associated Infections* (Department of Health, 2006) and taking account of the *National guidance and procedures for infection prevention and control: Managing Healthcare Associated Infection & Control of Serious Communicable Diseases in Ambulance Services* (Ambulance Service Association, 2004), *Joint Royal Colleges Ambulance Liaison Committee (JRCALC) guidance PROC 12*, and *Infection control practices for ambulance services* (Infection Control Nurses Association, April 2001) and *Essential steps to safe, clean care: introduction and guidance* (Department of Health, 2006).

This element has been updated to include reference to the provisions of the Code of Practice for the Prevention and Control of Health Care Associated Infections and guidance and procedures from the Ambulance Service Association 2004. It also includes reference to the document *Essential steps to safe, clean care: introduction and guidance* (Department of Health, 2006).

**Standard:** C4a  
**Changes apply to:** All organisations

Revised element (changes underlined):

Change:

### All organisations

The healthcare organisation has systems in place to ensure it contributes to year on year reductions in MRSA in inpatient wards.

This element has been revised to remove the previous reference to local delivery plans. This is to emphasise that the element focuses on the systems that trusts have in place to contribute to reductions in MRSA in inpatient wards. The measurement of the target is undertaken through the 'new national targets' component of the annual health check.

**Standard:** C4a  
**Changes apply to:** PCTs

Revised element (changes underlined):

Change:

### PCTs

The PCT has taken steps to minimise the risk of healthcare acquired infection to patients, in accordance with *The Health Act 2006 Code of Practice for the Prevention and Control of Health Care Associated Infections* (Department of Health, 2006) and taking account of *Winning ways* (Department of Health, 2003), *A matron's charter: an action plan for cleaner hospitals* (Department of Health, 2004), *Revised guidance on contracting for cleaning* (Department of Health, 2004), *Audit Tools for Monitoring Infection Control Standards* (Infection Control Nurses Association, 2004), *Prevention of healthcare-associated Infection in Primary and Community Care* (NICE, 2003) and *Essential steps to safe, clean care: introduction and guidance* (Department of Health, 2006).

This element has been updated to include reference to the provisions of the Code of Practice for the Prevention and Control of Health Care Associated Infections and includes reference to the document *Essential steps to safe, clean care: introduction and guidance* (Department of Health, 2006).



**Standard:** C4c  
**Changes apply to:** All organisations

Revised element (changes underlined):

Change:

**All organisations**

Reusable medical devices are properly decontaminated in appropriate facilities, in accordance with guidance issued by the MHRA and Medical Devices Directive (MDD) 93/42 EEC and with the relevant requirements of *The Health Act 2006 Code of Practice for the Prevention and Control of Health Care Associated Infections* (Department of Health, 2006).

The element has been revised to reference the provisions of the Code of Practice for the Prevention and Control of Health Care Associated Infections.

**Standard:** C4d  
**Changes apply to:** All organisations

Revised element (changes underlined):

Change:

**All organisations**

The healthcare organisation has systems in place to ensure that medicines are handled safely and securely, taking into account *Building a safer NHS: improving medication safety* (Department of Health 2004), and in accordance with the statutory requirements of the Medicines Act 1968.

The previous element has been separated into two elements. The second element focuses on systems for the management of controlled drugs. The second element also references *Safer management of controlled drugs: Guidance on strengthened governance arrangements* (Department of Health, 2006).

**All organisations**

The healthcare organisation has systems in place to ensure that controlled drugs are managed in accordance with the Misuse of Drugs Act 1971, the Misuse of Drugs Act 1971 (*Modification*) Order 2001 and *Safer management of controlled drugs: Guidance on strengthened governance arrangements* (Department of Health, 2006).

**Standard:** C4e  
**Changes apply to:** All organisations

Revised element (changes underlined):

Change:

**All organisations**

Waste is properly managed to minimise the risks to patients, staff, the public and the environment, in accordance with the Environmental Protection Act 1990, the Controlled Waste Regulations 1992, and the Hazardous Waste Regulations 2005.

The element has been revised to reference the statutory requirements for management of waste, as “Safe disposal of clinical waste” has now been withdrawn.

## Second domain: Clinical and cost effectiveness

**Standard:** C5a  
**Changes apply to:** All organisations

Revised element (changes underlined):

Change:

**All organisations**

The healthcare organisation conforms to NICE technology appraisals taking account of How to put NICE guidance into practice (NICE, December 2005).

The element has been updated to reference the 2005 document published by NICE.

## Third domain: Governance

**Standard:** C7e  
**Changes apply to:** All organisations

Revised element (changes underlined):

Change:

### All organisations

The healthcare organisation challenges discrimination and respects human rights, including in accordance with the Human Rights Act 1998, the Race Relations Act 1976 (as amended), the Equal Pay Act 1970 (as amended), the Sex Discrimination Act 1975, the Disability Discrimination Act 1995, the Sex Discrimination (Gender Reassignment) Regulations 1999, the Employment Equality (Religion or Belief) Regulations 2003, the Employment Equality (Sexual Orientation) Regulations 2003, the Employment Equality (Age) Regulations 2006 and taking into account the supporting codes of practice produced by the Commission for Racial Equality, the Equal Opportunities Commission and the Disability Rights Commission.

The element has been split into two parts to differentiate between the requirements for challenging discrimination and respecting human rights, and for the positive duty for promotion of equality in relation to race equality, and from December 2006 for disability equality.

For mental health services and learning disability services the second element also refers to the guidance document *Delivering Race Equality in Mental Health Care*.

### Mental health services, learning disability services and PCTs

The healthcare organisation promotes equality in accordance with the Race Relations Act 1976 (as amended), the *Code of Practice on the Duty to Promote Race Equality* (Commission for Racial Equality 2002), *Delivering Race Equality in Mental Health Care* (Department of Health, 2005) and the Disability Discrimination Act 2005.

### Acute services and ambulance services

The healthcare organisation promotes equality in accordance with the Race Relations Act 1976 (as amended), the *Code of practice on the duty to promote race equality* (Commission for Racial Equality 2002) and with the Disability Discrimination Act 2005.

**Standard:** C9  
**Changes apply to:** All organisations

Revised element (changes underlined):

Change:

**All organisations**

The healthcare organisation has systems in place to ensure that records are managed in accordance with the Records management: NHS code of practice (Department of Health, April 2006).

The element now references the Records Management: NHS Code of Practice document.

**Standard:** C10a  
**Changes apply to:** All organisations

Revised element (changes underlined):

Change:

**All organisations**

The necessary employment checks are undertaken for all staff in accordance with Safer recruitment – A guide for NHS employers (NHS Employers 2006) and CRB disclosures in the NHS (NHS Employers 2004).

The element has been updated to include the *Safer recruitment* document, which replaced *Pre and post employment checks for all persons working in the NHS in England* (HSC 2002/008).

**Standard:** C11a  
**Changes apply to:** All organisations

Revised element (changes underlined):

Change:

**All organisations**

The healthcare organisation recruits staff in accordance with relevant legislation and with particular regard to the Employment Relations Act 1996, the Equal Pay Act 1970, the Sex Discrimination Act 1975, the Race Relations Act 1976 (as amended), the Disability Discrimination Act 1995, the Disability Discrimination Act 2005, the Sex Discrimination (Gender Reassignment) Regulations 1999, the Employment Equality (Religion or Belief) Regulations 2003, the Employment Equality (Sexual Orientation) Regulations 2003, the Employment Equality (Age) Regulations 2006 and the *Code of practice for the international recruitment of healthcare professionals* (Department of Health 2004).

The element has been updated to reference the requirements of the Disability Discrimination Act 2005 and the Employment Equality (Age) Regulations 2006.

**Standard:** C12  
**Changes apply to:** All organisations

Revised element (changes underlined):

Change:

**All organisations**

The healthcare organisation complies with the requirements of the Research governance framework for health and social care, second edition (Department of Health 2005).

The element has been changed to reflect the update to the Research governance framework.

## Fourth domain: Patient focus

**Standard** C13a  
**Changes apply to:** Acute services, PCTs, mental health services and learning disability services

Revised element (changes underlined):

Change:

**Acute services, PCTs, mental health services and learning disability services**

The healthcare organisation has taken steps to ensure that all staff treat patients, carers and relatives with dignity and respect at every stage of their care and treatment, taking into account, where appropriate, the relevant benchmarks from the Essence of Care toolkit.

The element has been updated to refer to the Essence of Care benchmarks relating to C13a.

The element for ambulance services remains unchanged.

**Standard:** C13a  
**Changes apply to:** All organisations

Revised element (changes underlined):

Change:

**All organisations**

The healthcare organisation has systems in place to meet the needs and rights of different patient groups with regard to dignity and respect including in accordance with the Disability Discrimination Act 1995 and Disability Discrimination Act 2005, the Race Relations Act 1976 (as amended) and the Human Rights Act 1998 and taking into account NHS Chaplaincy Meeting the religious and spiritual needs of patients and staff (Department of Health, 2003).

This element has been reworded to focus on the systems that trusts have in place to ensure that the needs and rights of different groups of patients are being met. In addition, the element has been updated to include the Disability Discrimination Act 2005 and also includes reference to the NHS Chaplaincy document.

**Standard:** C15a  
**Changes apply to:** Acute services, PCTs, mental health services and learning disability services

Revised element (changes underlined):

Change:

**Acute services, PCTs, mental health services and learning disability services**

The healthcare organisation offers patients a choice of food in line with the requirements of a balanced diet and in accordance with the relevant requirements of the *Better hospital food programme* (NHS Estates 2001), reflecting the needs and preferences and rights (including faith and cultural needs) of its service user population.

The reference to the *Better Hospital Food Programme* has been revised to focus on the requirements that relate specifically to this standard. (The other requirements are picked up through C15b).

**Standard:** C16  
**Changes apply to:** All organisations

Revised element (changes underlined):

Change:

**All organisations**

The healthcare organisation provides suitable and accessible information on the services it provides and in languages and formats relevant to its service population, and which accords with the Disability Discrimination Act 1995 and the Disability Discrimination Act 2005 and the Race Relations Act 1976 (as amended).

The element has been updated to reference the requirements of the Disability Discrimination Act 2005.

**Standard:** C16  
**Changes apply to:** All organisations

Revised element (changes underlined):

Change:

**All organisations**

The healthcare organisation provides patients and where appropriate, carers (including those with communication or language support needs) with sufficient and accessible information on the patient's individual care, treatment and after care, taking into account the *Toolkit for producing patient information* (Department of Health 2003), *Information for patients* (NICE), *Guidance On Developing Local Communication Support Services And Strategies* (Department of Health 2004) and other nationally agreed guidance where available.

The element has been updated to reference guidance on developing local communication support services and strategies.

## Fifth domain: Accessible and responsive care

**Standard:** C18  
**Changes apply to:** All organisations

Revised element (changes underlined):

Change:

### All organisations

The healthcare organisation has taken steps to ensure that all members of the population it serves are able to access its services on an equitable basis, including acting in accordance with the Sex Discrimination Act 1975, the Disability Discrimination Act 1995, the Disability Discrimination Act 2005 and the Race Relations Act 1976 (as amended).

The element has been updated to reference the requirements of the Disability Discrimination Act 2005.

## Sixth domain: Care environment and amenities

**Standard:** C20a  
**Changes apply to:** All organisations

Revised element (changes underlined):

Change:

### Acute services, PCTs, mental health services and learning disability services

The healthcare organisation provides a secure environment which protect patients, staff, visitors and their property, and the physical assets of the organisation, in accordance with NHS Estates building notes and health technical memoranda and taking account of A professional approach to managing security in the NHS (Counter Fraud and Security Management Service 2003) and other relevant national guidance.

The number of elements has been reduced. The previous two elements relating to security for the protection of patients, staff, visitors and their property, and for the physical assets of the organisation have been combined into one element.

### Ambulance services

The healthcare organisation protects patients, relatives, carers and staff and their property, and the physical assets of the organisation, by ensuring that vehicles are safe and secure taking into account *BS EN 1789:2000 Medical vehicles and their equipment – road ambulances* and *A professional approach to managing security in the NHS* (Counter Fraud and Security Management Service 2003).

**Standard:** C21  
**Changes apply to:** All organisations

Revised element (changes underlined):

Change:

**Acute services, mental health services, learning disability services and PCTs**

The healthcare organisation has taken steps to provide care in well designed and well maintained environments taking into account *Developing an estate's strategy* (1999) and *Estatecode: essential guidance on estates and facilities management* (NHS Estates 2003), *A risk based methodology for establishing and managing backlog* (NHS Estates 2004), *NHS Environmental assessment tool* (NHS Estates 2002) and in accordance with the Disability Discrimination Act 1995 and the Disability Discrimination Act 2005 and associated code of practice.

The element has been updated to reference the requirements of the Disability Discrimination Act 2005.

**Ambulances services**

The healthcare organisation has taken steps to ensure its fleet is well designed and well maintained taking into account BS EN 1789:2000 Medical vehicles and their equipment – road ambulances and in accordance with the Disability Discrimination Act 1995 and the Disability Discrimination Act 2005 and associated code of practice.

**Standard:** C21  
**Changes apply to:** Acute services, mental health services, learning disability services and PCTs

Revised element (changes underlined):

Change:

**Acute services, mental health services, learning disability services and PCTs**

The healthcare organisation provides care in an environment that meets the national specification for clean NHS premises in accordance with the relevant requirements of The Health Act 2006 Code of Practice for the Prevention and Control of Health Care Associated Infections (Department of Health 2006) *Revised guidance on contracting for cleaning* (Department of Health, 2004) and *A matron's charter: an action plan for cleaner hospitals* (Department of Health, 2004).

The element has been revised to reference the provisions of the Code of Practice for the Prevention and Control of Health Care Associated Infections.



**Standard:** C21  
**Changes apply to:** Ambulance services

Revised element (changes underlined):

Change:

### Ambulance services

The healthcare organisation provides care in clean ambulances in accordance with the relevant requirements of *The Health Act 2006 Code of Practice for the Prevention and Control of Health Care Associated Infections* (Department of Health, 2006) taking account of *National guidance and procedures for infection prevention and control: Managing Healthcare Associated Infection & Control of Serious Communicable Diseases in Ambulance Services* (Ambulance Service Association, 2004).

The element has been revised to include the guidance and procedures from the Ambulance services Association and the provisions of the Code of Practice for the Prevention and Control of Health Care Associated Infections.

## Seventh domain: Public health

**Standard:** C22a and c  
**Changes apply to:** Acute services, ambulance services, mental health services and learning disability services

Revised element (changes underlined):

Change:

### Acute services, ambulance services, mental health services and learning disability services

The healthcare organisation actively works with partners to improve health and narrow health inequalities, including by contributing appropriately and effectively to nationally recognised partnerships, such as the local strategic partnership, taking account of *Choosing health: making healthier choices easier* (Department of Health 2004) and associated implementation guidance *Tackling health inequalities: a programme for action* (Department of Health 2003), *Making partnerships work for patients, carers and service users* (Department of Health 2004).

The reference to Crime and Disorder Reduction Partnerships has been removed. In addition, the guidance referenced has been reduced.

**Standard:** C22a&c  
**Changes apply to:** PCTs

Revised element (changes underlined):

Change:

**PCTs**

The PCT actively works with partners to improve health and narrow health inequalities, including by contributing appropriately and effectively to nationally recognised partnerships, such as the local strategic partnership, and to statutory partnerships including the Crime and Disorder Reduction Partnership (CDRP) and youth offending teams, in accordance with *Choosing health: making healthier choices easier* (Department of Health 2004) and associated implementation guidance, *Tackling health inequalities: a programme for action* (Department of Health 2003), *Making partnerships work for patients, carers and service users* (Department of Health 2004).

The element has been revised to include a reference to youth offending teams. In addition, the reference to the guidance has been strengthened to read: “in accordance with”, replacing “taking account of”.

**PCTs**

The PCT agrees a set of priorities in relation to health improvement and narrowing health inequalities with local authorities and other organisations, which is informed by health needs, health equity audit and public service agreement targets in accordance with *Choosing health: making healthier choices easier* (Department of Health 2004) and associated implementation guidance; *Tackling health inequalities: a programme for action* (Department of Health 2003), *National Standards, Local Action* (Department of Health 2004).

Reference to the guidance has been strengthened to read: “in accordance with”, replacing “taking account of”.

**Standard:** C22b  
**Changes apply to:** All organisations

Revised element (changes underlined):

Change:

#### **All organisations**

The healthcare organisation's policies and practice to improve health and reduce health inequalities are informed by the local Director of Public Health's annual public health report (APHR).

To reflect local priority setting and knowledge of local health needs and public health concerns, the references have been removed from both these elements.

#### **PCTs**

The PCT's commissioning is informed by the local Director of Public Health's APHR.

**Standard:** C23  
**Changes apply to:** All organisations

Revised element (changes underlined):

Change:

#### **All organisations**

The healthcare organisation collects, analyses and makes available information on the current and future health and healthcare needs of the local population with particular regard to the priorities of *Choosing health: making healthy choices easier* (Department of Health 2004) and *Delivering Choosing health: making healthier choices easier* (Department of Health 2005).

The elements have been reworded to focus on delivering *Choosing Health* and *Tackling Health Inequalities*. Both these documents incorporate relevant aspects of the national service frameworks and national plans in relation to public health issues.

#### **PCTs**

The PCT sets planning priorities for disease prevention, health promotion and narrowing health inequalities using information on local population health, including ethnic monitoring, and evidence of effectiveness with particular regard to the priorities of *Choosing health: making healthy choices easier* (Department of Health 2004) and in accordance with *Tackling Health Inequalities: A programme for action* (Department of Health 2003).

**Acute, mental health services and learning disability services**

The healthcare organisation develops and provides disease prevention and health improvement programmes based on its population needs to improve health and narrow health inequalities using evidence of effectiveness, with particular regard to the priorities of *Choosing health: making healthy choices easier* (Department of Health 2004) and in accordance with *Tackling Health Inequalities: A programme for action* (Department of Health 2003).

**PCTs**

The PCT commissions or provides disease prevention and health promotion services and programmes to improve health and narrow health inequalities based on population needs and using evidence of effectiveness, with particular regard to the priorities of *Choosing health: making healthy choices easier* (Department of Health 2004) and in accordance with *Tackling Health Inequalities: A programme for action* (Department of Health, 2003).

**Ambulance services**

The healthcare organisation contributes to disease prevention or health promotion programmes as appropriate to improve health and narrow health inequalities based on population needs and using evidence of effectiveness and taking into account *Tackling Health Inequalities: A programme for action* (Department of Health, 2003).

**All organisations**

The healthcare organisation implements policies and practice to support healthy lifestyles among the workforce in accordance with particular regard to the priorities of *Choosing health: making healthy choices easier* (Department of Health 2004) and *Delivering Choosing health: making healthier choices easier* (Department of Health 2005).

**Standard:** C24  
**Changes apply to:** All organisations

Revised element (changes underlined):

Change:

**All organisations**

The healthcare organisation has up to date and tested plans to deal with incidents, emergency situations and major incidents, which includes arrangements for business continuity management, in accordance with the Civil Contingencies Act 2004, *The NHS Emergency Planning Guidance* (Department of Health 2005), *Beyond a major incident* (Department of Health 2004), *Getting Ahead of the Curve* (Department of Health 2002) and *UK influenza pandemic contingency plan* (Department of Health, 2005).

Both elements have been revised to reflect recommendations in The Civil Contingencies Act 2004, the NHS Emergency Planning Guidance 2005 and the *UK influenza pandemic contingency plan 2005*.

**All organisations**

The healthcare organisation works with key partner organisations, including through Local Resilience Forums, in the preparation of, training for and annual testing of emergency preparedness plans, in accordance with the Civil Contingencies Act 2004, *The NHS Emergency Planning Guidance 2005* (Department of Health 2005), *Beyond a major incident* (Department of Health 2004) and *UK influenza pandemic contingency plan* (Department of Health 2005).

આ માહિતી વિનંતી કરવાથી અન્ય રૂપે અને ભાષાઓમાં મળી શકે છે.  
મહેરબાની કરી ટેલિફોન નંબર 0845 601 3012 પર ફોન કરો.

GUJARATI

ਇਹ ਜਾਣਕਾਰੀ ਬੈਨਤੀ ਕਰਨ 'ਤੇ ਹੋਰਨਾਂ ਰੂਪ 'ਚ ਅਤੇ ਜ਼ਬਾਨਾਂ 'ਚ ਮਿਲ ਸਕਦੀ ਹੈ।  
ਕ੍ਰਿਪਾ ਕਰਕੇ ਟੈਲਿਫੋਨ ਨੰਬਰ 0845 601 3012 'ਤੇ ਫੋਨ ਕਰੋ।

PUNJABI

यह जानकारी बिनती करने पर अन्य रूप में और भाषाओं में मिल सकती है।  
कृपया टेलिफोन नम्बर 0845 601 3012 पर फोन करें।

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Prosimy zadzwonić pod numer 0845 601 3012

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# Your part in the annual health check 2007/2008

A step-by-step guide for patient and public involvement forums, overview and scrutiny committees and foundation trusts' boards of governors





From April 2008, trusts will again be gearing up for the declaration part of the annual health check. We need your comments to make sure that we get the full picture about their performance in 2007/2008.

The Healthcare Commission keeps a check on local healthcare organisations and provides information that is of interest to patients and the public about their local health services – safety and cleanliness, dignity and respect, standards of care, keeping people healthy, waiting to be seen, and good management.

By checking trusts' performance and providing information, we aim to help trusts to improve their services.

We want you to tell us how you think your local trust is performing against the standards set by Government, and to give us the views and experiences of people in your community. We are determined to put the interests of patients and the public at the heart of our work, so your feedback is very important to us. Trusts must include your comments – word for word – in the declarations they submit to us. But if you are invited to comment and say no, neither you nor the trust will be penalised.

We invited patient and public involvement forums, overview and scrutiny committees and foundation trusts' boards of governors to comment last year and they responded

well. We really appreciate the hard work that went into providing commentaries that produced so much useful intelligence.

## 1. Getting ready

Every trust must submit a declaration to us by midday on 30 April 2008. As part of this process, trusts are responsible for inviting 'third parties' to comment on their performance. Third parties include patient and public involvement forums, overview and scrutiny committees and foundation trusts' board of governors.

Your local trust should contact you in early 2008 to agree a timetable for including your comments in their declaration. You may also want to start discussing what you might say, so you are prepared.

If you agree to comment, you may want to set up regular meetings with your members as soon as possible, so that you have enough time to seek the views of others in your community. You may also want to contact the other third parties in your area, so that you can discuss your respective roles, exchange views about local trusts and coordinate your efforts.

You may find it useful to share your draft comments with your trust or with a regional assessment manager from the Healthcare Commission. You don't have to take their feedback into account, but working together may benefit everyone involved.



## 2. What's new in 2007/2008

The Government published *Standards for Better Health* in July 2004, which set out 24 core standards. These core standards describe a minimum level of service, which patients have the right to expect. We are again asking trusts to tell us how they have performed against the core standards this year. You can comment on your trust's performance in relation to any of these standards. You do not have to comment on all of them.

If you provided comments to your trust for the annual health check in 2006/2007, you may remember that we also asked some of you to comment on their performance in relation to developmental standards. This was a pilot assessment for trusts and we are not asking them to report their progress in relation to these standards again this year. You therefore will not be asked to submit comments in relation to the developmental standards this year.

You are not expected to sign off or comment directly on the declaration by your local trust. Your comments should relate to the period from 1 April 2007 to 31 March 2008.

Given that patient and public involvement forums are in a period of transition, they may wish to submit their comments to trusts at an earlier stage this year. In the key dates section below, we have set out some suggestions to enable this.

## 3. How will your comments make a difference?

Your comments, once submitted to the Healthcare Commission, will be made publicly available. You could make a difference to your local health services just by putting your views on record.

Your comments will be taken into account when we make our final assessments of how trusts have performed in 2007/2008.

They are more likely to influence our assessments if they are supported by facts.

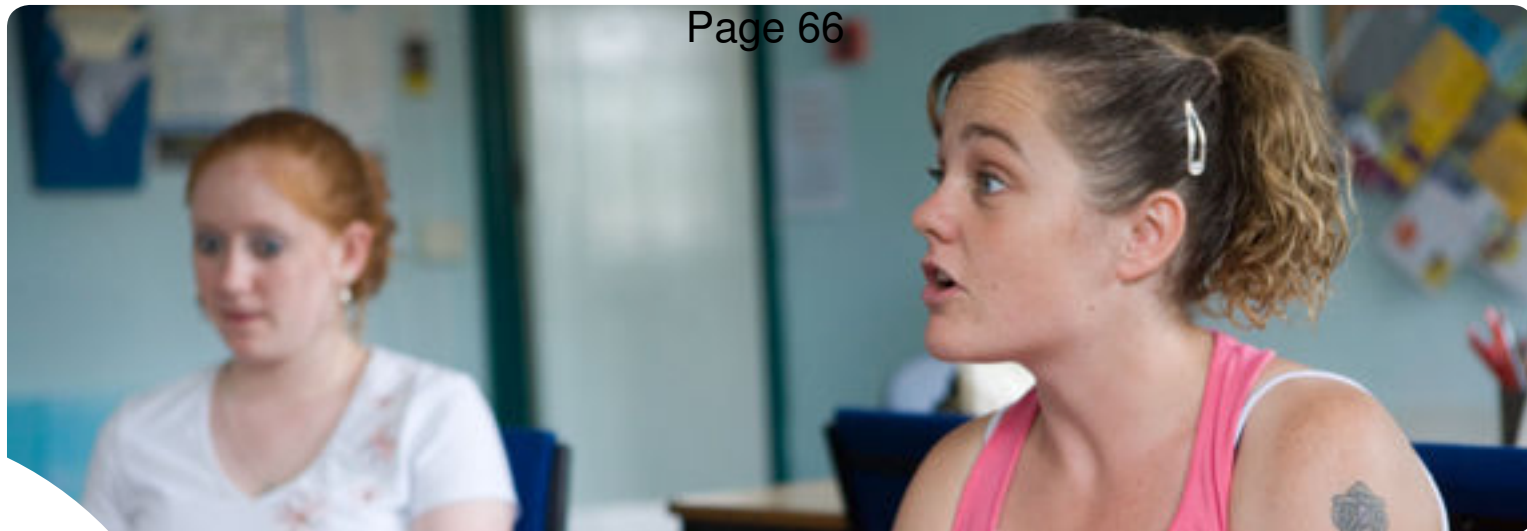
## 4. Submitting your comments

There is no standard template for giving your comments to trusts – use a format that works best for you. Consider allowing the chair of your group to 'sign off' your comments. This could help you to finalise them more quickly.

It is important that trusts have enough time to include your comments in their declarations before the deadline. They must send us their declaration no later than midday on 30 April 2008 and we will check that they have included your comments.

They should also send you a copy of their declaration once they have submitted it to us so that you can check your comments.

They do not have to share the content of their declaration with you before it is submitted.



### Tips to help ensure your comments make a difference

- Think about what matters most to you and the people in your community – what are the most important points you want to get across?
- Think about examples of good practice as well as problems and areas for improvement
- Familiarise yourself with the 24 core standards and guidance relating to them. Aim to match the standards with the points you want to make
- Try to find facts and examples to back up your comments. These may include notes of a meeting or visit to a trust, the results of a local survey, or personal stories from individuals with supporting dates and documents
- Do not submit the supporting information with your comments, but be prepared in case we need to clarify some aspect of your comment



## 5. Cross checking and follow up

Your comments will be one of the many sources of information that will be used to check the trust's declaration. This helps to ensure our assessments are as fair and accurate as possible. We will also carry out follow up inspections with approximately 20% of trusts – some of these trusts will be chosen at random and some will have been identified as being most at risk of not meeting the core standards.

If your local trust gets a follow up inspection, you may be contacted by one of our regional assessment managers to discuss your comments. We will want to see your supporting information at this point.





## Key dates

- **Early 2008**

Establish the deadlines for submitting comments to your trust

Because we recognise that patient and public involvement forums are in a state of transition during this period, we accept they may need to submit their commentaries early, and therefore that their commentaries may cover less than twelve months. Forums may negotiate with their trusts to submit their commentaries any time, which we suggest may be from 1 January 2008. They will need to make clear in their commentary the period of time it covers

If you do not wish to submit any comments for the 2007/2008 annual health check, it would be helpful if you could write formally to your trust advising them of this

- **21 April 2008**

Trusts can begin to submit their declaration to us

- **Midday 30 April 2008**

Deadline for trusts to submit their declaration to us

- **16 May 2008**

Trust declarations made public

- **October 2008**

Results of the annual health check published

## Learning from last year's annual health check

When writing your commentaries for this year's annual health check, try to plan and word your comments so that they include

'items of intelligence' (by that we mean pieces of information) that can be extracted from the commentary and 'coded' against one or more standard, for a particular trust.

In 2007, we received 1,469 comments from third parties. From these comments, 8,196 items of intelligence were extracted and coded because they related to one or more of the standards. Each coded item was weighted 'high', 'medium' or 'low':

- 'high' meant the item had strong association with a particular standard, was closely aligned to the criteria in our inspection guides and provided clear information to support the opinions expressed
- 'low' meant the item related to a small aspect of a standard, or was about one department rather than a whole trust, or had little back-up information
- in total, 492 (6%) of the items were weighted as 'high', 4,180 (51%) as 'low' and 3,524 (43%) as 'medium' weighting.

## Find out more

The following publication offers further information about the annual health check:

*The annual health check in 2007/2008: assessing and rating the NHS*

This can be downloaded directly from the Healthcare Commission website at [www.healthcarecommission.org.uk](http://www.healthcarecommission.org.uk)

We will shortly be publishing sets of criteria for NHS trusts to give them more information about the assessment of core standards for this year's annual health check. These will also be available to download from the Commission website once they are published.



## Healthcare Commission

Telephone 020 7448 9200

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**Health Scrutiny Committee****07 January 2008****Report of the Head of Civic, Democratic and Legal Services****North Yorkshire and York Primary Care Trust's  
Referral Policies and work of the Individual Case  
Panel****Summary**

1. This report is to introduce Dr Peter Brambleby, Director of Public Health, and Dr David Geddes, Medical Director at North Yorkshire and York Primary Care Trust. They will update members on clinical pathways and guidance for referral to secondary care.

**Background**

2. In September 2007 members agreed that they would scrutinise alternatives to hospital treatment with particular reference to the management of long-term conditions.
3. In October 2007 members held a community engagement day in which they listened to the views of community organisations as to which long-term condition(s) they should focus on.
4. In November 2007 members felt that they should clarify the work of the PCT's Exceptions Panel before they could focus on one or more alternative care pathways. There was concern about the need to seek prior approval for many treatments and information was needed as to whether temporary measures put in place as a result of the financial recovery plan had now been removed.
5. The Exceptions Panel was in place from January to March 2007 in order to reduce costs because of the financial position at the time. This arrangement changed in April when the PCT started commissioning treatments in line with the clinically approved "Clinical Pathways and Referral Guide". A new version of this is expected in January 2008, a copy of the latest edition is enclosed at Annex A. Exceptional cases are now referred to an

Individual Case Panel and the colleagues from the PCT will provide details to members at this meeting. An outline of their comments can be found at Annex B.

### **Consultation**

6. Close consultation has been ongoing with colleagues at the PCT and will be essential during any future scrutiny review.

### **Options**

7. Members are asked listen to the updates from the representatives of the PCT and to decide if they are in a position to agree the detail of their future scrutiny review.

### **Analysis**

8. Members must be aware that there are now three scheduled formal meetings of this Committee before the end of the municipal year. They may need to change one or more of these to informal sessions, and arrange other visits, discussions etc if they are to make any viable recommendations to the PCT before summer 2008. There is also the possibility that the membership of this Committee might change before current members' input has been completed.
9. The remit and scope of any new review will need to be formally agreed at the February meeting of this Committee.

### **Corporate Priorities**

10. Relevant to Corporate Priority 6 – Improve the health and lifestyles of the people who live in York, in particular among groups whose levels of health are the poorest.

### **Implications**

11. There are no known Financial, HR, Equalities, Legal, Crime and Disorder, IT or other implications at this stage.

### **Risk Management**

12. In compliance with the Councils risk management strategy. There are no risks associated with the recommendations of this report.

### **Recommendations**



13. Members are asked to receive with thanks the contributions from David Geddes and Peter Brambleby.

14. Members are also asked to decide how this information can inform their forthcoming scrutiny review on alternative care pathways and agree the detail of this review. The Chairman to work with the Scrutiny Officer to produce a remit and scope to be approved at the next meeting of this Committee.

Reason: In order to carry out their duty to promote the health needs of the people they represent.

**Contact details:**

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**Chief Officer Responsible for the report:**

Colin Langley  
Head of Civic, Democratic and Legal Services

**Report Approved**



**Date** 21/12/07

**Specialist Implications Officer(s)** *None*

**Wards Affected:**

**All**

**For further information please contact the author of the report**

**Annexes**

Annex A – Clinical Pathways and Referral Guide

Annex B – Briefing on North Yorkshire and York PCT's Individual Case Panel

**Background Papers**

None

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## **CLINICAL PATHWAYS AND REFERRAL GUIDE** **(Version 3 Jun – Dec 07)**

### **Introduction**

The primary purpose of this document is to provide guidance to Primary Care on a range of clinical pathways with criteria for referral to Secondary Care, in order to ensure a consistent, equitable and evidence based approach to patient care across the North Yorkshire and York PCT. The guidance within the document brings together evidence from sources such as NICE, Prodigy, the Cochrane database and Royal Colleges, and local clinical consensus.

The guidance provides a clinical framework, which supports the commissioning and provision of local services across the North Yorkshire and York PCT. It is the framework that informs our provider trusts where services are to be primarily commissioned from services in the community.

Whilst the guidance outlines best practice principles, it is recognised that local services may be at different stages of development. Where local pathways do not yet exist to enable services to be provided in primary care as described in the document, traditional referral to Secondary Care Services should continue. The North Yorkshire and York PCT in conjunction with Practice Based Commissioning Groups will undertake further work required at locality level, in order for a consistent service framework to be delivered across the PCT.

Health professionals are expected to take the guidance in this document fully into account when exercising their clinical judgement. The guidance does not, however, override the individual responsibility of health professionals to make decisions appropriate to the circumstances of the individual patient, in consultation with the patient and/or guardian or carer. It is assumed that the guidance outlined in the document will be followed in primary care prior to a referral being made to Secondary Care Services. Where an exceptional clinical need has been identified, which falls outside the scope of these guidelines, the PCT will consider funding for each request on a case-by-case basis via a Clinical Exceptions Panel. The criteria used in determining whether or not a case is exceptional are contained in [Appendix 6](#).

As services continue to develop, and new or revised national and local guidance becomes available, further revisions to the document will be necessary. It is anticipated that the document will be reviewed on a 6 monthly basis, with clinical engagement from the PCT's Clinical Executive, Practice Based Commissioning Groups, and clinicians in secondary care.

For a summary of changes made since version 2 see [Appendix 8](#).

Clinical pathways and referral guide. Version 3.2, July 2007.

Review date: December 2007      Page 1 of 81

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**SUMMARY OF GUIDANCE CONTAINED IN DOCUMENT**

This table summarises, for each section of the document, whether there are treatment/management guidelines, referral criteria or a commissioning threshold in place.

<b>Procedure/ condition</b>	<b>Treatment guideline, referral criteria or Commissioning threshold</b>
<b>Cosmetic surgery procedures</b>	The PCT will not commission the following procedures unless there are exceptional circumstances. <a href="#">See guidance within document</a> <ul style="list-style-type: none"> <li>• Face lifts and neck lifts</li> <li>• Cosmetic nose surgery</li> <li>• Cosmetic eyelid surgery</li> <li>• Hair transplantation</li> <li>• Cosmetic breast reduction</li> <li>• Cosmetic breast enhancement</li> <li>• Cosmetic nipple surgery</li> <li>• Cosmetic body, buttock or tummy lifts or tucks</li> <li>• Cosmetic surgery to inner thighs or inner upper arms</li> <li>• Cosmetic abdominoplasty</li> <li>• Liposuction</li> <li>• Tattoo removal</li> </ul>
<b>Dermatology</b>	
Acne, Actinic (solar) keratoses, Allergy, Atopic eczema in children, Molluscum contagiosum, Psoriasis, Urticaria, Viral warts	Follow guidance within document. <a href="#">See dermatology section</a>
Non malignant skin lesions	GP practices may excise clinically benign symptomatic cutaneous lesions under Locally Enhanced Service contract. Removal of benign lesions listed will not be routinely commissioned in secondary care for cosmetic reasons. Refer to secondary care where a suspicious lesion requires a histological diagnosis, or where a lesion is symptomatic and/or progressively enlarging, in a site not appropriate for removal in a primary care setting (e.g. face, or overlying major vein / nerve). <ul style="list-style-type: none"> <li>Benign moles</li> <li>Dermatofibromas</li> <li>Sebaceous cysts (unless facial)</li> <li>Seborrhoeic keratosis (basal cell papilloma)</li> <li>Skin tags</li> <li>Milia</li> <li>Senile comedones</li> <li>Spider naevi (NB these tend to resolve in children)</li> </ul>

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<b>Endocrine</b>	
Diabetes	Follow guidance within document. <a href="#">See diabetes section</a>
<b>ENT</b>	
Dysphonia, Nasal polyposis, Otitis media with effusion, Rhinosinistis (adult), Rhinitis (paediatric), Tonsillitis	Follow guidance within document. <a href="#">See ENT section</a>
<b>Fertility</b>	
Assisted conception treatment including IVF	<p>The PCT will commission investigations for infertility; therefore GPs should refer into secondary care Gynaecology services in accordance with North Yorkshire and York PCT subfertility information pack. <a href="#">See guidance within document.</a></p> <p>Access to assisted conception treatment, including IVF, will continue to be suspended for this financial year, therefore referral from secondary care to tertiary care for these treatments will no longer take place. Exceptions to this will be where the woman is 39 or where there are exceptional clinical reasons (e.g. family history of premature menopause). Referral from secondary care to tertiary care for further diagnostic evaluation can continue.</p>
Female sterilisation	Will be commissioned from secondary care
Reversal of sterilisation (male and female)	Will not be commissioned.
Vasectomy	Will be commissioned under local anaesthetic in primary care clinics, Marie Stopes or, in CHARD locality, the vasectomy clinic at Harrogate District Foundation Trust ( <a href="#">see guidance within document</a> ). Otherwise, referral to secondary care will be in exceptional circumstances only, where vasectomy under GA is anticipated because the procedure is likely to be more complicated.
<b>Gastro-intestinal</b>	
Dyspepsia	Follow guidance within document. <a href="#">See Dyspepsia section</a>
<b>General surgery</b>	
Anal fissure	Follow guidance within document. <a href="#">See anal fissure section</a>
Anal skin tags	Will not be routinely commissioned unless exceptional clinical indications exist.
Haemorrhoids	Follow guidance within document. <a href="#">See Haemorrhoids section</a>
Morbid obesity surgery	Will be commissioned on a prior approval basis via the PCT Clinical Exceptions Panel.

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Varicose veins	<p>Patients with bleeding or objective evidence of skin changes occurring as a result of venous hypertension should continue to be referred to vascular surgery for an opinion. Surgery for patients whose varicose veins are complicated by recurrent phlebitis, pain or discomfort will not be routinely commissioned. Exceptional cases should be referred to the Clinical Exceptions Panel for prior approval.</p> <p><a href="#">See also guidance within document</a></p>
<b>Ophthalmology</b>	
Cataract	Follow guidance within document. <a href="#">See Cataract section</a>
<b>Orthopaedics</b>	
Arthroscopy and General information	<p>The PCT proposes to move towards implementation of an MSK service that can provide clinical triage for these patients. As an interim measure, The North Yorkshire and York PCT wishes to highlight to GPs the additional <u>cost</u> effectiveness of referring to Capio ISTC, (York). Procedures at Capio have already been paid for, and therefore the PCT aims to make maximal use of the Capio contract. The PbC indicative budget for 2007/08 does not include the contracted activity with Capio ISTC, York. For patients who are unwilling or unable to travel to Capio, GPs can continue to refer to the secondary care provider of choice.</p>
Bunion surgery	<p>Refer to Podiatry in the first instance. <a href="#">See Bunions section.</a> The PCT plans to expand NHS podiatry services. In the meantime, if no podiatry service is available, or case is urgent and waiting time for podiatry unacceptable, refer to Clinical Exceptions Panel for consideration of a fast track surgical opinion.</p>



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Carpal tunnel procedures	<p><b>Carpal Tunnel injections:</b> To be carried out in primary care. The PCT proposes to expand primary care capacity for injections. This service is also available from Capio, York, if no primary care service exists. For patients who are unwilling or unable to travel to Capio, GPs can continue to refer to the secondary care provider of choice. <a href="#">See also guidance within document</a></p> <p><b>Carpal tunnel decompression:</b> For routine carpal decompression surgery, patients should be referred to one of the community GPwSI performing carpal tunnel decompression, where these are available. The PCT will look to expand provision of decompression surgery by approved providers in the community. This service is also available at Capio, York. For patients who are unwilling or unable to travel to Capio, GPs can continue to refer to the secondary care provider of choice.</p> <p><b>Nerve conduction studies:</b> The PCT will only commission Nerve conduction studies where there is diagnostic uncertainty of Carpal Tunnel Syndrome.</p>
Dupuytren's disease	<p>The PCT will explore commissioning access to alternative providers in the community. Until these are developed, GPs are asked to refer for a surgical opinion if:</p> <ul style="list-style-type: none"> <li>• The patient cannot flatten their fingers or palm on a table</li> <li>• There is exceptional functional impairment</li> <li>• A contracture has developed</li> </ul> <p>The PCT will utilise capacity at Capio ISTC, York to provide a secondary care service for Dupuytren's surgery. For patients who are unwilling or unable to travel to Capio, GPs can continue to refer to the secondary care provider of choice.</p>
Ganglion	<p>The PCT will commission routine aspiration of ganglions in primary care within the Locally Enhanced Service contract. Referral for a surgical opinion can be made if there is diagnostic uncertainty, however in these situations, where a diagnosis of a ganglion is confirmed clinically, excision will not be commissioned unless deemed an exceptional circumstance by the Clinical Exceptions Panel. <a href="#">See also guidance within document</a></p>

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Joint injections	<p>The majority of joint injections, with the exception of hips, should be undertaken in primary/ community care. The PCT will look to commission access to alternative providers where this is not available within a practice. This service is also available from Capiro, York for those practices who do not carry out injections. For patients who are unwilling or unable to travel to Capiro, GPs can continue to refer to the secondary care provider of choice.</p>
Low back pain	<p>Follow guidance within document. <a href="#">See low back pain section.</a></p> <p><b>Lumbar spine X-ray for low back pain</b>  The PCT will commission lumbar spine X-rays to exclude either traumatic or osteoporotic fracture. Lumbar spine X-rays for other indications (e.g. LBP) will only be commissioned where requests from GPs have been discussed with and agreed by a Consultant Radiologist prior to referral.</p> <p><b>Epidural/facet joint injection for low back pain</b>  A maximum of two epidural injections will be commissioned for <u>acute</u> low back pain within an acute back pain service. Facet joint injections will not be commissioned for <u>acute</u> low back pain.</p> <p>The PCT will review on a case-by-case basis the funding for individual patients currently 'in the system' that continue to access a course epidural or facet joint injections for chronic low back pain.</p> <p>The PCT is currently agreeing the care pathway for chronic back pain with acute providers. Currently where the secondary care pain team wishes to pursue a course of epidural/facet joint injections for new patients with <u>chronic</u> low back pain, they need to seek prior approval from the Clinical Exceptions Panel.</p>

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Osteoarthritis of the hip and knee	<p>Patients with evidence of joint infection should be referred immediately to secondary care. All other referrals should be assessed using the New Zealand score.</p> <p>In localities where there is a primary care MSK service, GPs should continue to utilise this for assessment, treatment and triage of patients with hip and knee osteoarthritis. The PCT is looking to expand provision of MSK services. In other localities, the New Zealand score should be completed by the GP. The PCT will commission joint replacements for patients scoring <b>70 or over</b>. Referral by exception may be made for patients scoring below 70, where clinical judgement indicates that this is appropriate.</p> <p>The North Yorkshire and York PCT wishes to highlight to GPs the additional <u>cost</u> effectiveness of referring to Capio ISTC, (York). Procedures at Capio have already been paid for, and therefore the PCT aims to make maximal use of the Capio contract. The PbC indicative budget for 2007/08 does not include the contracted activity with Capio ISTC, York. For patients who are unwilling or unable to travel to Capio, GPs can continue to refer to the secondary care provider of choice.</p> <p><a href="#">See guidance in Osteoarthritis of the hip and knee section</a></p>
Soft tissue knee injury (acute)	<p><a href="#">See guidance in Soft tissue knee injury (acute) section</a></p>
Trigger finger	<p>The PCT proposes to expand primary care capacity for injections. This service is also available from Capio, York, if no primary care service exists. For patients who are unwilling or unable to travel to Capio, GPs can continue to refer to the secondary care provider of choice.</p> <p>Referral for a surgical opinion should be made if there are any of the following circumstances:</p> <ul style="list-style-type: none"> <li>• Painful Triggering persists after 2 steroid injections</li> <li>• Painful Triggering recurs after treatment (x2)</li> <li>• Patient has fixed deformity that cannot be corrected</li> </ul> <p>The North Yorkshire and York PCT will utilise capacity at Capio ISTC, York to provide a secondary care service for trigger finger surgery. For patients who are unwilling or unable to travel to Capio, GPs can continue to refer to the secondary care provider of choice.</p> <p><a href="#">See also guidance in Trigger Finger section</a></p>

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<b>Respiratory</b>	
COPD	Follow guidance within document. <a href="#">See COPD section</a>
Snoring/sleep apnoea	Follow guidance within document. <a href="#">See snoring/sleep apnoea section</a>
<b>Specialist services</b>	
Mental health, learning disability and personality disorder	Follow guidance within document. <a href="#">See specialist services section</a>
Gender re-assignment surgery	Will be commissioned on a prior approval basis via the Complex case panel
<b>Urogenital</b>	
Circumcision	Commissioned where clinically indicated. Refer to secondary care provider of choice. No religious circumcisions will be commissioned. <a href="#">See also guidance in Circumcision section</a>
Menorrhagia	Follow guidance within document. <a href="#">See Menorrhagia section</a>
Penile implant surgery	Will be commissioned on an exceptional case basis only via the PCT Clinical Exceptions Panel.
Prostatism	Follow guidance within document. <a href="#">See Prostatism section</a>
Urinary incontinence	Follow guidance within document. <a href="#">See Urinary incontinence section</a>

## **CLINICAL GUIDELINES, PATHWAYS & REFERRAL CRITERIA/THRESHOLDS**

Letters of referral to Acute Care should include information on the investigations and treatment carried out in primary care in sufficient detail for it to be clear that the requirements listed in this section have been met.

Where local pathways do not yet exist to enable services to be provided in primary care as described in the document, traditional referral to Secondary Care Services should continue.

### **COSMETIC SURGERY**

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The PCT will not commission the following procedures unless there are exceptional circumstances. For guidance on these, click on the following link:

[Cosmetic surgery guidelines](#)

- Face lifts
- Neck lifts
- Cosmetic nose surgery
- Cosmetic eyelid surgery
- Hair transplantation
- Cosmetic breast reduction
- Cosmetic breast enhancement
- Cosmetic nipple surgery
- Cosmetic body, buttock or tummy lifts or tucks
- Cosmetic surgery to inner thighs or inner upper arms
- Cosmetic abdominoplasty
- Liposuction
- Tattoo removal

## **DERMATOLOGY**

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Where local pathways do not yet exist to enable services to be provided in primary care as described, traditional referral to Secondary Care Services should continue.

### **CHARD locality.**

A GPwSI service is available for Craven GPs, provided by Dr Andrew Jackson. The service is provided at Fisher Medical Centre. Refer patients to:

Fisher Medical Centre, Millfields, Coach Street, Skipton, BD34 1EU. Tel: 01756 799622. Fax: 01756 796194. Email: [FM.Centre@gp-b82028-nhs.uk](mailto:FM.Centre@gp-b82028-nhs.uk)

### **Hambleton and Richmondshire locality.**

A GPwSI service is available. Refer via choose and book to: Dr J France, The Health Centre, Hawes, DL8 3QR. Fax: 01969 667149

### **Scarborough, Whitby and Ryedale locality.**

There is a comprehensive GPwSI service which GPs in this locality should refer to prior to referral to secondary care: Refer via choose and book or via:

Danes Dyke practice, Danes Dyke surgery, Scalby Road, Scarborough, YO12 6UB. Tel: 01723 375343. Fax 01723 501582.

### **Selby and York Locality.**

A dermatology advice service is available from York NHS Foundation Trust. Selby and York GPs can access advice on treatment or referral by telephone, email or letter. Emails can include digital images sent as jpeg attachments. Enquiries may be made:

By tel: Every Wednesday morning between 9am and noon (except bank holidays on 01904 726120

By email: [skinline@york.nhs.uk](mailto:skinline@york.nhs.uk)

By post to: Advice Service, Dermatology Department , York Hospital, Wigginton Road, York, YO31 8HE.

## **GUIDELINES FOR PRIMARY CARE**

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The following guidelines were written by Allan Highet, Calum Lyon, Ann Myatt, and Julia Stainforth, June 2004.

### **Conditions which resolve between referral and hospital consultation**

Please advise the patient to attend only if the condition is recurrent or otherwise significant; otherwise cancel.

## **ACNE**

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### **Community Services**

Most patients with acne can be managed in primary care.

Click on link to guidelines:

[Acne – Treatment guidelines](#)

### **Referral to Secondary Care Services**

Patients should be referred to a specialist service such as GPwSI in dermatology, or to secondary care if they:

- have a severe variant of acne such as acne fulminans or gram-negative folliculitis

Consider referring to the GPwSI/secondary care if they have any of the following:

- severe or nodulocystic acne and could benefit from oral isotretinoin
- severe social or psychological problems, including a morbid fear of deformity (dysmorphophobia)
- are at risk of, or are developing, scarring despite primary care therapies
- moderate acne that has failed to respond to treatment which has included two courses of oral antibiotics, each lasting three months  
Failure is probably best based upon a subjective assessment by the patient
- are suspected of having an underlying endocrinological cause for the acne (such as polycystic ovary syndrome) that needs assessment

Source: Referral Advice. A guide to appropriate referral from general to specialist services, NICE, December 2001

<http://www.nice.org.uk/page.aspx?o=201959>

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### **Prior to referral**

Referral of patients with mild acne should only be made if patients have undergone treatment in primary care with:  
benzoyl peroxide and/or topical retinoids and (if no response) an oral antibiotic (see guidelines above)

Referral of patients with moderate acne should only be made if patients have undergone treatment in primary care with oral antibiotics or (if appropriate in some women) dianette combined anti-androgen/oral contraceptive (see guidelines above).

### **ACTINIC (SOLAR) KERATOSES**

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#### **Community Services**

Mild Aks, even if widespread, should NOT be referred to secondary care.

Consider topical treatment:

- (a) Solaraze gel twice daily for two to three months, repeating if required. (Significant irritation would be abnormal and the treatment should be stopped).
- (b) Efudix cream: some irritation is expected. In treating Aks, more limited regimes are preferred to the potentially highly irritant, twice-daily four week treatment; for example two to three times weekly for eight to twelve weeks. However, individuals vary in susceptibility to irritation.

Advise protection from sunlight.

Click on link to guidelines:

[Actinic \(solar\) keratoses – Treatment Guidelines](#)

#### **Referral to Secondary Care Services**

Refer more severe Aks when there may be a possibility of invasive malignancy: these are thicker and harder and may have an infiltrated base.

### **ALLERGY**

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#### **Referral to Secondary Care Services**

Referral to dermatology for investigation of suspected allergy is appropriate only if there is a dermatological manifestation.

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Patients with wheezing, food allergy or anaphylaxis should **not** be referred to Dermatology – adult patients should be referred to Consultant Immunologist, children to Consultant Paediatrician.

Only consider referral of urticaria or angioedema after following guidelines for [urticaria treatment](#) (page 18).

## **ATOPIC ECZEMA IN CHILDREN**

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### **Community Services**

Most children with atopic eczema can be managed in primary care.

Click on link to guidelines

[Atopic eczema – treatment guidelines](#)

### **Referral to Secondary Care Services**

Patients should be referred to secondary care if they have any of the following:

- severe infection with herpes simplex (eczema herpeticum) is suspected
- the disease is severe and has not responded to appropriate therapy in primary care
- the rash becomes infected with bacteria (manifest as weeping, crusting, or the development of pustules), and treatment with an oral antibiotic plus a topical corticosteroid has failed
- the rash is giving rise to severe social or psychological problems; prompts to referral should include sleeplessness and school absenteeism
- treatment requires the use of excessive amounts of potent topical corticosteroids

Consider referring to the GPwSI/secondary care if:

- management in primary care has not controlled the rash satisfactorily. Ultimately, failure to improve is probably best based upon a subjective assessment by the child or parent

Source: Referral Advice. A guide to appropriate referral from general to specialist services, NICE, December 2001

<http://www.nice.org.uk/page.aspx?o=201959>

### **Prior to referral**

Referral should only be made if patients have had initial treatment in primary care with emollients, antibacterials and steroids.

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## **BENIGN SKIN LESIONS FOR COSMETIC PURPOSES**

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### **Community Services**

Under the Locally Enhanced Service contract, GP practices may excise clinically benign cutaneous lesions causing intractable symptoms such as pain, irritation and/or inflammation.

Removal of benign lesions will not be routinely commissioned in secondary or primary care for cosmetic reasons.

### **Referral to Secondary Care Services**

The PCT will commission services in secondary care:  
where a histological diagnosis is required for any suspicious lesion listed below

OR:

where a lesion is symptomatic and/or progressively enlarging and is in a site not appropriate for removal in a primary care setting (e.g. face, or overlying major vein / nerve).

- Benign moles
- Dermatofibromas
- Sebaceous cysts (unless facial)
- Seborrhoeic keratosis (basal cell papilloma)
- Skin tags
- Milia
- Senile comedones
- Spider naevi (NB these tend to resolve in children)

## **MOLLUSCUM CONTAGIOSUM**

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### **Community Services**

These lesions do eventually resolve spontaneously. They are commonest in children in whom the common treatment methods (expression with forceps or cryotherapy) are often not feasible, although prior use of topical anaesthesia may help.

### **Referral to Secondary Care Services**

Referral to the dermatology dept should only be made if patients have either of the following:

- molluscum contagiosum in immunosuppressed patients

OR

- molluscum contagiosum causing significant problems in the management of atopic eczema.

## **PSORIASIS**

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### **Community Services**

Most patients with psoriasis can be managed in primary care.

Click on link to guidelines:

[Psoriasis – treatment guidelines](#)

### **Referral to Secondary Care Services**

Patients should be referred to secondary care if they have any of the following:

- generalised pustular or erythrodermic psoriasis
- psoriasis is acutely unstable
- widespread symptomatic guttate psoriasis that would benefit from phototherapy

Consider referring to GPwSI/secondary care in any of the following circumstances:

- the condition is causing severe social or psychological problems; prompts to referral should include sleeplessness, social exclusion, and reduced quality of life or self-esteem
- the rash is sufficiently extensive to make self-management impractical
- the rash is in a sensitive area (such as face, hands, feet, genitalia) and the symptoms particularly troublesome
- the rash is leading to time off work or school sufficient to interfere with employment or education
- they require assessment for the management of associated arthropathy (refer to rheumatology)
- the rash fails to respond to management in general practice. Failure is probably best based on the subjective assessment of the patient. Sometimes failure occurs when patients are unable to apply the treatment themselves

### **Prior to referral**

Referrals should only be made if patients have had initial treatment in primary care as follows:

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Chronic plaque psoriasis on extensor dry surfaces of trunks and limbs:  
Vitamin D analogues and/or coal tar and/or dithranol and/or topical steroids if indicated and /or emollients.

Scalp psoriasis: mild scaling: coal tar shampoo. Thin plaques: calcipotriol scalp lotion. Thick plaques: cocois ointment, coal tar pomade or salicylic acid, and steroid lotion or gel (thick plaques).

Guttate psoriasis: topical agents e.g. coal tar or vitamin D analogues.

Flexural psoriasis: potent topical steroid cream.

Facial psoriasis: weak or moderately potent topical steroid or weak tar treatments such as Exorex lotion.

## **URTICARIA**

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[Back to allergy section](#)

### **Community Services**

Patients with common urticaria should be assessed and managed in primary care in the first instance.

Click on link to guidelines:

[Urticaria - treatment guidelines](#)

### **Referral to Secondary Care Services**

Patients should be referred to secondary care if they have unusual or complicated urticaria (e.g. suspected urticarial vasculitis or hereditary angeo-oedema), or common urticaria which has failed to respond to conservative management.

### **Prior to referral**

Referral of patients with common urticaria should only be made if the cause of the urticaria has been investigated and rectified where possible by avoidance of causative agent (e.g. medications, food) or treatment with anti-histamines or prednisolone (see guidelines above).

## **VIRAL WARTS**

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### **Community Services**

Genital warts should be referred to Genito-Urinary Medicine

GPs should treat hand warts with wart paint / cryotherapy in surgery.

Plantar warts (verrucae) should be treated in GP surgery or by podiatry.

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Treatment with wart paint should be used initially for 3 months and only continued for longer if it is helping, for instance, the discomfort of plantar warts. Cryotherapy should be given at intervals of up to 3 weeks for up to 3 months. Although a majority of viral warts will clear in 3 months a significant minority do not, so patients may have to wait for spontaneous resolution.

Salicylic acid is the recommended choice for both warts and verrucas as it can be self-administered and seems to be equally as effective as cryotherapy and is less likely to cause adverse effects.

Click on link to guidelines:

[Viral warts - Treatment guidelines/patient information sheets](#)

[Verrucas - Treatment guidelines/patient information sheets](#)

### **Referral to Secondary Care Services**

Referral to dermatology dept should only be made for:

- viral warts on face – any age
- viral warts in immunosuppressed patients
- warts which cause pain (usually plantar)
- if there is doubt about the diagnosis and concern about possible malignancy (e.g. a solitary lesion in a sun-exposed site in a patient over the age of 40)

### **Prior to referral**

Referral of patients with hand warts and plantar warts should only be made if patients have had initial treatment in primary care or the community (e.g. podiatrist) and have failed to respond to treatment (unless the referral criteria above apply).

### **Reference**

Prodigy Guidance: Warts (including verrucas) (January 2007)  
[http://www.cks.library.nhs.uk/warts\\_including\\_verrucas](http://www.cks.library.nhs.uk/warts_including_verrucas)

**ENDOCRINE**[Back to contents page](#)**DIABETES**

Where local pathways do not yet exist to enable services to be provided in primary care as described, traditional referral to Secondary Care Services should continue.

**Community Services**

The PCT intends to commission services in the community to provide:

- Management of stable type 2 patients.
- Management of stable type 1 adults.
- Education for patients with type 2 diabetes in accordance with NICE Technology Appraisal 60: Guidance on the use of Patient-education models for diabetes.

<http://www.nice.org.uk/page.aspx?o=68381>

The following website provides a summary of diabetes related clinical guidance and weblinks to the guidance:

[http://www.diabetes.nhs.uk/downloads/NICE\\_and\\_Diabetes.pdf](http://www.diabetes.nhs.uk/downloads/NICE_and_Diabetes.pdf)

**Referral to Secondary Care Services**

Secondary Care Services will only be commissioned for the following (criteria based on North Yorkshire consensus):

Diabetic emergencies	Diabetic ketoacidosis Hyperosmolar non-ketotic syndrome Hypoglycaemia
Urgent	Newly diagnosed type 1, all ages. Pregnancy Gestational diabetes Possible Charcot's
Control	Persistent failure to achieve target HbA1c Optimising / initiating insulin treatment Uncontrolled hypertension Uncontrolled dyslipidaemia Erratic control
Complications	Worsening renal impairment: Creatinine progressively rising (>150) or worsening GFR (< 60 mls) Autonomic / Painful neuropathy Worsening retinopathy All new foot ulcers

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Others	Difficulty accepting diagnosis /treatment Pre-conceptual counselling
Exclusions	Critical ischaemia - Urgent surgical referral Lymphoedema - Consider dermatology review Venous insufficiency / venous ulcer - Dermatology referral Acute worsening of vision - Urgent ophthalmology referral

## **ENT**

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### **OTITIS MEDIA WITH EFFUSION / INSERTION OF GROMMETS**

#### **Referral to Secondary Care Services**

Referral for an ENT opinion should only be made if there are any of the following circumstances:

- The otoscopic features are atypical and accompanied by a foul-smelling discharge suggestive of cholesteatoma
- The patient has excessive hearing loss suggestive of additional sensori-neural deafness
- They have proven hearing loss plus difficulties with speech, language cognition or behaviour
- They have proven hearing loss plus a second disability (e.g. Down's syndrome)
- They have proven hearing loss together with frequent episodes of acute otitis media (four episodes or more in a period of 6 months)
- They have proven persistent hearing loss detected on two occasions separated by three months or more

(Source: Referral Advice. A guide to appropriate referral from general to specialist services, NICE, December 2001

<http://www.nice.org.uk/page.aspx?o=201959>).

Prodigy guidance: Acute otitis media (2006, revised 2007)

[http://cks.library.nhs.uk/otitis\\_media\\_acute/view\\_whole\\_guidance](http://cks.library.nhs.uk/otitis_media_acute/view_whole_guidance)

Prodigy guidance: Otitis media with effusion (2006, revised 2007)

[http://cks.library.nhs.uk/otitis\\_media\\_with\\_effusion/view\\_whole\\_topic\\_review](http://cks.library.nhs.uk/otitis_media_with_effusion/view_whole_topic_review)

#### **Prior to referral:**

Referral of patients with hearing loss should only be made if hearing loss has been proven to the satisfaction of the referring clinician.

## **TONSILLITIS**

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#### **Referral to Secondary Care Services**

##### **Indications for tonsillectomy**

Referral of patients for tonsillectomy should only be made if all of the following criteria are met:

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- Sore throats are due to tonsillitis
- There are 5 or more episodes of sore throat per year (confirmed in Primary Care)
- There have been symptoms for at least a year
- Episodes of sore throat are disabling and prevent normal functioning

(Source: Management of sore throat and indications for tonsillectomy, SIGN guideline 34, January 1999 <http://www.sign.ac.uk/pdf/sign34.pdf>).

Quick reference guide: <http://www.sign.ac.uk/pdf/qrg34.pdf> )

## **FERTILITY**

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The PCT will commission investigations for infertility.  
Please refer to North Yorkshire and York PCT subfertility information pack.

Click on: [Sub-fertility information pack](#)

Where local pathways do not yet exist to enable services to be provided in primary care as described, traditional referral to Secondary Care Services should continue.

## **ASSISTED CONCEPTION TREATMENT, INCLUDING IVF**

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The PCT will commission investigations for infertility, therefore GPs should refer into secondary care Gynaecology services in accordance with North Yorkshire and York PCT subfertility information pack.

Click on the following link:

[Sub-fertility information pack](#)

Access to assisted conception treatment, including IVF, will continue to be suspended for this financial year, therefore referral from secondary care to tertiary care for these treatments will no longer take place. Exceptions to this will be where the woman is 39 or where there are exceptional clinical reasons (e.g. family history of premature menopause). Referral from secondary care to tertiary care for further diagnostic evaluation can continue.

## **FEMALE STERILISATION**

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Will be commissioned from secondary care.

## **REVERSAL OF STERILISATION (MALE AND FEMALE)**

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The PCT will not commission male or female reversal of sterilization.

## **VASECTOMY**

The PCT expects that the majority of treatments will be under local anaesthetic, and will be performed in primary care clinics, Marie Stops or, in CHARD locality, at the vasectomy clinic, Harrogate District Foundation Trust. Please see referral pathways below.

Referral to secondary care will be in exceptional circumstances only, where vasectomy under GA is anticipated because the procedure is likely to be more complicated (because of previous scrotal surgery or trauma).

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### **CHARD locality**

Vasectomies under local anaesthetic will be commissioned from the vasectomy clinic at Harrogate District Foundation Trust. Referrals should be made directly to the vasectomy clinic and not via urology OPD, as routine OPD prior to vasectomy will not be commissioned.

Primary care services can be accessed at:

### **Hambleton and Richmondshire locality:**

Refer to:

Dr S Wild (Vasectomy service), Leyburn Medical Centre, Brentwood, Leyburn, DL8 5EP. Fax: 01969 624446

### **Scarborough, Whitby and Ryedale locality:**

Refer to:

Malton Hospital - Refer via the Medical Secretaries, Malton, Norton and District Hospital. Tel: 01653 604571. Fax: 01653 600589.

Whitby Hospital. Vasectomy clinic held on Thursday morning & Friday afternoon. Consultants: Mr Simon Hawk yard or Mr Andrew Robertson

Click on the links below for all relevant paperwork:

[Whitby Hospital vasectomy service - consent and patient information forms](#)

to be given to the patient to read and bring with him when he attends for the procedure.

- [Whitby Hospital vasectomy service - direct access referral form.](#)

To be sent or faxed to Judith Clarkson, Refer via the waiting list clerk, Whitby Hospital, Spring Hill, Whitby, YO21 1DP. Tel: 01947 824200. Fax: 01947 824399.

### **Selby and York locality:**

Refer via Choose and Book (if referring from Selby and York locality), or to:

Dr Holmes, Vasectomy Service, Haxby Group Practice, The Haxby & Wigginton Health Centre, The Village, Wigginton, York, YO32 2LL.

Tel: 01904 724600. Fax: 01904 750168.

Email: [haxby.group@gp-B82026.nhs.uk](mailto:haxby.group@gp-B82026.nhs.uk)

## **GASTRO-INTESTINAL**

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### **DYSPEPSIA**

The National Institute for Clinical Excellence (NICE) has published guidelines for management of dyspepsia, Clinical Guideline 17:

<http://www.nice.org.uk/page.aspx?o=CG017>

and referral for suspected cancer (including upper GI cancer), Clinical Guideline 27: <http://www.nice.org.uk/page.aspx?o=cg027>

Quick reference guide:

<http://www.nice.org.uk/page.aspx?o=cg027quickrefguide>

In the management of Dyspepsia and Suspected Upper GI Cancer the PCT will commission Endoscopy in line with this guidance.

Where local pathways do not yet exist to enable services to be provided in primary care as described, traditional referral to Secondary Care Services should continue.

### **Community Services**

In all cases, medications should be reviewed for possible causes of dyspepsia (e.g. calcium antagonists, nitrates, theophyllines, bisphosphonates, corticosteroids and non-steroid anti-inflammatory drugs (NSAIDs))

### **Scarborough, Whitby and Ryedale locality:**

Malton Hospital offers a diagnostic service (primary care) for endoscopies, colonoscopies and sigmoidoscopies. Referrals should go through Gastro Service, Malton Norton and District Hospital, Fax 01653 600589, Tel 01653 604508.

### **Referral to Secondary Care Services**

Referral for endoscopy should only be made if the patient has:

- 1.1 Significant acute gastrointestinal bleeding (in which case same day referral for endoscopy should be made)  
OR:  
chronic gastrointestinal bleeding; progressive unintentional weight loss; progressive difficulty swallowing; persistent vomiting; iron deficiency anaemia; epigastric mass or suspicious barium meal (in which case urgent referral for endoscopy should be made)
- 1.2 The patient is over 55 with unexplained and persistent recent-onset dyspepsia alone (in which case urgent (2 week) referral for endoscopy)

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is required. NICE defines persistent as 'continuation of specified symptoms and/or signs beyond a period that would normally be associated with self-limiting problems. The precise period will vary depending on the severity of symptoms and associated features, as assessed by the healthcare professional. In many cases, the upper limit the professional will permit symptoms and/or signs to persist before initiating referral will be 4–6 weeks'.

- 1.3 The patient does not meet the criteria in 1.1 or 1.2, but management of uninvestigated dyspepsia (see algorithm in NICE clinical guideline guidance) has been unsuccessful
- 1.4 Consider managing previously investigated patients without new alarm signs according to previous endoscopic findings

**Prior to referral:**

Referral of patients other than those described in 1.1 or 1.2 should only be made if assessment and management in primary care has been carried out in accordance with NICE clinical guideline 17: Dyspepsia. The quick reference guide provides a useful summary of this:

<http://www.nice.org.uk/page.aspx?o=CG017quickrefguide>

## **GENERAL SURGERY**

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### **ANAL FISSURE**

#### **Acute anal fissure**

##### **Community Services**

Conservative measures are recommended, as most acute uncomplicated fissures heal spontaneously.

- Constipation should be treated or prevented from developing.
  - High-fibre diet with increased intake of water. Ensure there is an adequate amount of fruit and vegetables in the diet, and advise against processed and fatty foods.
  - Bulk-forming laxatives (e.g. methylcellulose, ispaghula, or sterculia) are recommended if constipation is present.
- Symptomatic relief can be provided with:
  - Warm or sitz baths (bathing in a sitting position with hips and buttocks submerged). Hip baths in hot water for 2-5 minutes followed by cold water for 1 minute (sitz bath) have a soothing effect, particularly after bowel movements.
  - Lubricants (e.g. petroleum jelly). The pain associated with bowel movements may be relieved by using a lubricant beforehand.
  - Topical anaesthetics. The optimum strength for pain relief is not known and may vary from person to person. Strengths of up to 5% lidocaine may be needed. Long-term use is not recommended.
  - Topical steroids may reduce associated inflammation but probably are of little benefit. They should not be used if there is local infection.

#### **Chronic anal fissure**

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##### **Community Services**

- Conservative measures as above.
- In addition, topical glyceryl trinitrate (GTN) is recommended first-line for the treatment of chronic anal fissure. GTN is a nitric-oxide donor that causes vasodilatation and reverses anal sphincter spasm by reducing sphincter tone.
- Topical 0.2% GTN ointment (about 0.5 g, a pea-sized amount) should be applied to the anal margin twice a day and continued until full epithelialization of the anal mucosa has occurred.

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- Relief of pain can be considerable and may occur many days or weeks before complete healing. Follow-up is therefore important.
- Topical GTN is not currently licensed for anal fissure. It has to be made up by diluting commercially available 2% ointment, and is available from a specialist manufacturer.
- Headaches occur in about a third of people who use topical GTN. They are usually mild, easily tolerated, or respond to paracetamol, and diminish if treatment is continued.
- Topical 0.4% GTN ointment (1.5 mg daily dose, 2.5 cm) should be applied to the anal margin twice a day.
  - This preparation is licensed for the treatment of chronic anal fissure in adults.
  - Although effective in treating pain associated with anal fissure, an increased incidence of adverse effects (unpublished data) has been reported with the 0.4% preparation.
  - However GTN 0.4% may still be a preferred treatment over surgery for some people with chronic anal fissures.
- Consider referring to secondary care for surgery or botulinum toxin if healing has not occurred after using topical GTN for 8 weeks or if GTN is not tolerated.

### **Referral to Secondary Care Services**

- Anal fissures that are multiple, off the midline, large, or irregular (atypical fissures) should be referred, as these may be the manifestation of underlying disease (e.g. Crohn's disease, ulcerative colitis, anal herpes, syphilis, chlamydia, gonorrhoea, AIDS, tuberculosis, or neoplasm).
- Chronic fissures that have not healed after 8 weeks of treatment with topical GTN
- People with chronic fissures who are unable to tolerate topical GTN
- Suspicion of underlying cancer. For detailed advice on cancer referral see NICE Clinical Guideline 27  
<http://www.nice.org.uk/page.aspx?o=cg027>

### **Reference**

Prodigy guidance: Anal fissure (2005)

[http://www.prodigy.nhs.uk/anal\\_fissure/view\\_whole\\_guidance](http://www.prodigy.nhs.uk/anal_fissure/view_whole_guidance)

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## **ANAL SKIN TAGS**

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Will not be routinely commissioned.

Where exceptional clinical indications exist (e.g. intractable pruritus ani, then referral to the Clinical Exceptions Panel is advised)

## **HAEMORRHOIDS**

### **Internal haemorrhoids**

#### **Community Services**

- First- or second-degree haemorrhoids can usually be treated in primary care with conservative measures, as long as symptoms are minor and do not interfere with daily activities.

#### **Refer to Secondary Care Services if:**

- Symptoms are severe, particularly if there is profuse bleeding, extreme pain, or severely affected daily living, refer to a colorectal surgeon.
- Third- and fourth-degree haemorrhoids will usually require surgery, and the person should be referred to a colorectal surgeon.

#### **External haemorrhoids:**

##### **Community Services:**

- For thrombosed haemorrhoids presenting more than 72 hours after the onset of pain, conservative measures should be recommended. Analgesia, bed rest, and cold compresses or warm baths may help relieve symptoms in people who have mild to moderate discomfort with symptoms that do not warrant referral.

#### **Referral to Secondary Care Services**

- If diagnosed within 72 hours of onset of pain, severely painful thrombosed external haemorrhoids are best managed by excision under local anaesthetic. This will usually require urgent referral.
- Incision and drainage of clot does relieve the pain but is not generally recommended because the thrombosis commonly recurs and there may be persistent bleeding.

#### **Reference**

Prodigy guidance: Haemorrhoids (2005).

<http://www.prodigy.nhs.uk/haemorrhoids/#Nodeld179900>

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## **MORBID OBESITY SURGERY**

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Surgery for morbid obesity will be commissioned on a prior approval basis via the PCT Clinical Exceptions Panel.

Currently, the North Yorkshire and York PCT will consider as a priority those patients with a BMI over 50. As funding for surgery becomes available, patients will be treated in priority order, e.g. those with a BMI of 45-50, and those with a BMI of 40-45 with co-morbidities.

Each case is considered on the basis of whether conservative treatment options have been exhausted, whether Rimonabant would be an appropriate alternative, and whether there has been adequate input earlier in the pathway of psychology, dietetic and specialist nurse interventions. GPs can continue to refer patients to the Clinical Exceptions Panel for consideration, and the PCT will prioritise according to clinical risk, those patients on the database.

## **VARICOSE VEINS**

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### **Community Services**

Conservative measures should be carried out as follows:

- encourage walking
- discourage prolonged sitting or standing
- keep legs elevated when sitting to increase venous return
- lose weight, if appropriate
- wear supporting elastic stockings which compress superficial veins and prevent reflux from deep veins
  - the stockings should extend from the distal metatarsals to just below the knee
  - avoid extending to the thigh unless they can be secured by means of a garter
  - use carefully because of potential tourniquet effect

### **Referral to Secondary Care Services**

Patients with bleeding or objective evidence of skin changes occurring as a result of venous hypertension (e.g. eczema, Lipodermosclerosis, ulceration, or severe or recurrent bleeding) should continue to be referred to vascular surgery for an opinion.

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Surgery for patients whose varicose veins are complicated by recurrent phlebitis, pain or discomfort is no longer routinely commissioned. Exceptional cases can be referred to the Clinical Exceptions Panel for prior approval.

**Reference**

Gpnotebook:

<http://www.gpnotebook.co.uk/simplepage.cfm?ID=1886060567&linkID=35080&cook=yes>

## **OPHTHALMOLOGY**

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### **CATARACT**

#### **Community Services**

GPs who find a patient has a cataract(s) should refer them to an optometrist for assessment where available.

Referrals for cataract surgery should only be made after an assessment from an optometrist or GPwSI, unless there are exceptional reasons why this has not been possible. If a GP is making a referral, then a copy of the optometrist report (GOS18) must be included with the referral.

Where local pathways do not yet exist to enable the above services to be provided in primary care, traditional referral to Secondary Care Services should continue.

#### **GPwSI services**

##### **Scarborough, Whitby and Ryedale locality**

Available at Whitby Group practice. Refer via Whitby Group Practice, Springvale medical centre, Whitby, YO21 1SD. Tel: 01947 820888. Fax 01947 603194

#### **Referral to Secondary Care Services**

Appropriately trained optometrist/GPwSI will refer patients with cataracts that accord with Royal College of Ophthalmologist's referral principles and meet the PCT criteria.

Patients should be referred where best corrected visual acuity as assessed by high contrast testing (Snellen) is:

- Binocular visual acuity of 6/10 or worse  
OR:
- Reduced to 6/18 or worse irrespective of the acuity of the other eye  
OR:
- The patient wishes to/is required to drive and does not meet Driving and Licensing Authority (DVLA) eyesight requirements (see below)

Any suspicion of cataracts in children (e.g. altered or absence of red reflex at neonatal or 6 week check) should be referred urgently

### DVLA requirements

- All vehicles: Able to read, in a good light (with the aid of glasses or contact lenses if worn) a registration mark fixed to a motor vehicle and containing letters and figures 79.4 millimetres high and 50 millimetres wide at a distance of 20.5 metres. This corresponds to a binocular visual acuity of approximately 6/10 on the Snellen chart. NB: In the presence of cataract, glare may prevent the ability to meet the number plate requirement, even with apparently appropriate acuities.
- In addition, for Group 2 entitlement (LGV/PCV): the visual acuity, using corrective lenses if necessary, must not be worse than 6/9 in the better eye or 6/12 in the other eye. Also, the uncorrected acuity in each eye MUST be at least 3/60.

The Royal College of Ophthalmologists has also issued the following advice to the DVLA:

The minimum visual field for safe driving is a field vision of at least 120° on the horizontal meridian measured by the Goldmann perimeter on the III4e settings (or equivalent perimetry). In addition there should be no significant field defect in the binocular field which encroaches within 20° of fixation either above or below the horizontal meridian. By this means, homonymous or bitemporal defects which come within 20° of fixation, whether hemianopic or quadrantanopic, are not accepted as safe for driving. Isolated scotomata represented in the binocular field near to the central fixation area are also inconsistent with safe driving.

### **Prior to referral**

Patients should only be referred if they have undergone an assessment from an optometrist or GPwSI.

### **References**

Driving and Licensing Authority Medical Standards for Medical Practitioners: At a glance guide to the current medical standards of fitness to drive (August 2006) Chapter 6, pages 36-37: Visual Disorders

<http://www.dvla.gov.uk/media/pdf/medical/aagv1.pdf>

Royal College of Ophthalmologists cataract surgery guidelines (2004)

<http://www.rcophth.ac.uk/docs/publications/CataractSurgeryGuidelinesMarch2005Updated.pdf>

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Royal College of Ophthalmologists visual standards for driving (1999)

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## **ORTHOPAEDICS**

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The PCT will be working towards implementation of an effective Musculoskeletal service throughout North Yorkshire and York. Where local pathways do not yet exist to enable services to be provided in primary care as described, traditional referral to Secondary Care Services should continue.

As an interim measure, whilst an MSK service is in development, The North Yorkshire and York PCT wishes to highlight to GPs the additional cost effectiveness of referring to Capiro ISTC, (York). Procedures at Capiro have already been paid for, and therefore the PCT aims to make maximal use of the Capiro contract. The PbC indicative budget for 2007/08 does not include the contracted activity with Capiro ISTC, York. For patients who are unwilling or unable to travel to Capiro, GPs can continue to refer to the secondary care provider of choice.

For Capiro exclusion criteria, referral details and casemix details, see appendices 1, 2 and 3.

[Appendix 1: Capiro exclusion criteria](#)

[Appendix 2: Capiro referral details](#)

[Appendix 3: Capiro casemix 2007/2008](#)

## **ARTHROSCOPY**

The PCT proposes to move towards implementation of an MSK service that can provide clinical triage for these patients. Where local pathways do not yet exist to enable this to be provided in primary care, traditional referral to Secondary Care Services should continue.

As an interim measure, the North Yorkshire and York PCT will utilise capacity at Capiro ISTC, York to provide a secondary care service for joint arthroscopies. For patients who are unwilling or unable to travel to Capiro, GPs can continue to refer to the secondary care provider of choice. For Capiro exclusion criteria and referral details, see appendices 1 and 2.

[Appendix 1: Capiro exclusion criteria](#)

[Appendix 2: Capiro referral details](#)

[Appendix 3: Capiro casemix 2007/2008](#)

The PCT is developing clinical pathways for primary care to support referral for knee arthroscopy vs. MRI scan.

[See also section on acute soft tissue knee injury](#)

## **BUNIONS**

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### **Community Services**

The PCT is commissioning an enhanced podiatry service, so that all patients presenting with forefoot problems, including bunions, will initially be assessed by an NHS podiatrist, as part of an enhanced MSK service. Conservative treatment will be carried out in accordance with the care pathway overleaf, prior to referral for surgery.

During the time it will take for a comprehensive service to be developed, we recognise that some clinicians may feel the waiting time for a podiatry assessment may lead to unacceptable clinical risk. If a Clinician feels a patients needs are more urgent, access to surgical treatment will be via the exceptions panel.

### **Referral to Secondary Care Services**

Referral for a surgical opinion should be made via the PCT Clinical Exceptions Panel if there are any of the following circumstances:

- Severe pain unrelieved by conservative measures (pain should be the primary reason for referral)
- Severe deformity (Hallux abductus angle > 35°, Intermetatarsal angle > 16°). Joint deviated or subluxed. +/- Hallux deformity. Joint arthrosis
- Where clinicians feel exceptional circumstances apply requiring surgical opinion

The PCT is working to progress as soon as possible plans to replace the Clinical Exceptions Panel with a Musculoskeletal see and treat triage service across North Yorkshire.

### **Prior to referral**

Referral should only be made if conservative measures have been undertaken in accordance with the care pathway overleaf.

### **References**

Centre for change and innovation, NHS Scotland. Patient Pathway: Hallux Valgus (bunions) 2005.

<http://www.pathways.scot.nhs.uk/Orthopaedics/Orthopaedics%20foot%2023Sep05.htm>

Orthopaedic referral guidelines. March 2005. <http://www.gp-training.net/rheum/orthoref.htm#bunions>

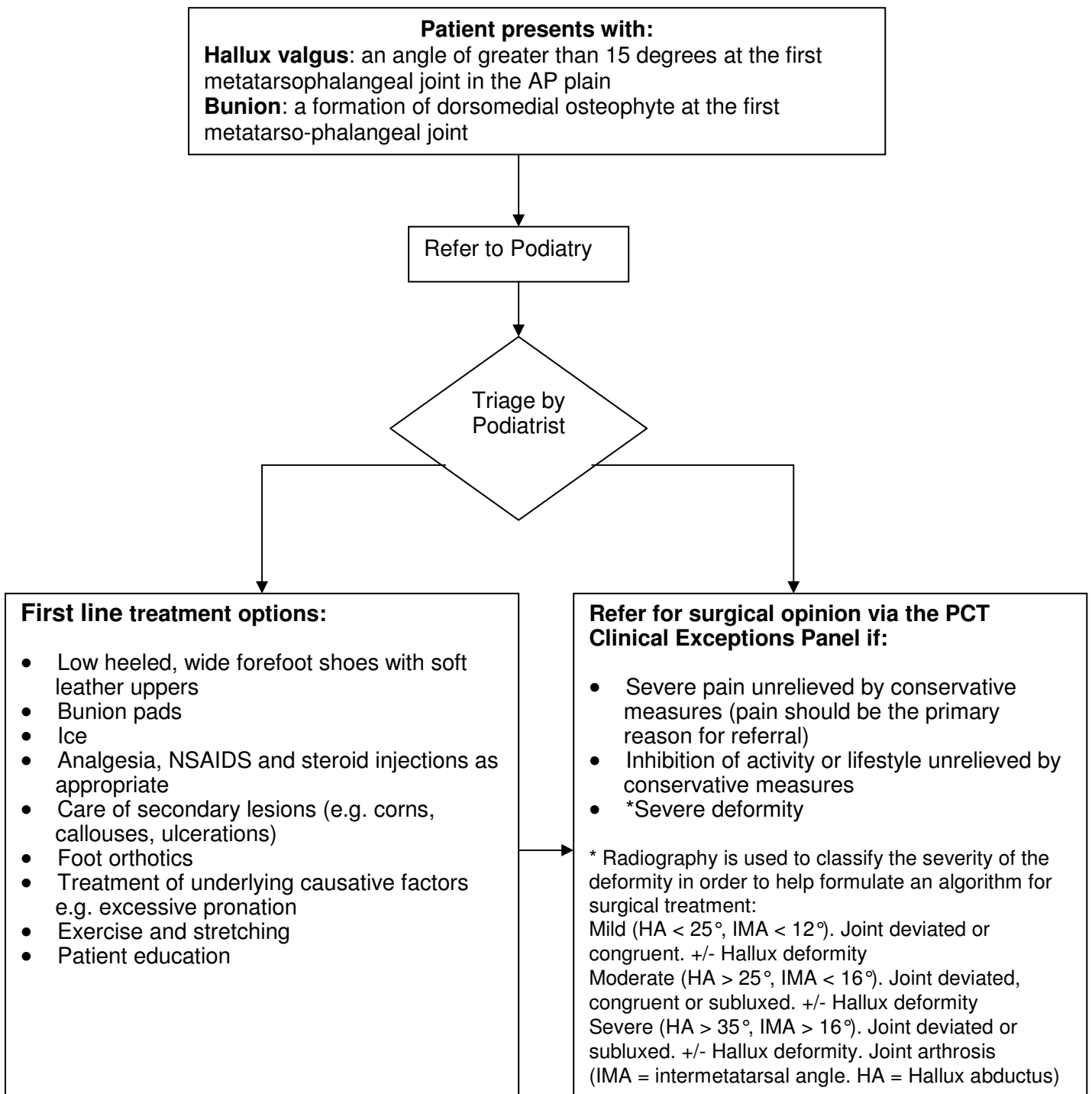
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Vanore, J.V., Christensen, J.C., Kravitz, S.R., Schuberth, J.M., Thomas, J.L., Weil, L.S., Zlotoff, H.J., Mendicino, R.W., Couture, S.D; Clinical Practice Guideline First Metatarsophalangeal Joint Disorders Panel of the American College of Foot and Ankle Surgeons. Diagnosis and treatment of first metatarsophalangeal Joint Disorders. Section 1: Hallux valgus. Journal of Foot and Ankle Surgery. 2003 May-Jun; 42(3): 112-23.  
[http://www.acfas.org/NR/rdonlyres/C0ABDB05-4142-43ED-A210-D4E953C665F0/0/ACFAS\\_1MTPJ\\_halluxvalgus.pdf](http://www.acfas.org/NR/rdonlyres/C0ABDB05-4142-43ED-A210-D4E953C665F0/0/ACFAS_1MTPJ_halluxvalgus.pdf)

**Pathway for management of Hallux Valgus (bunions)**



## **CARPAL TUNNEL SYNDROME**

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### **Community Services**

The PCT will commission the following conservative measures to be undertaken in primary care if the condition has been present for less than 6 months:

- Splinting with a Futuro splint, especially at night for six weeks
- NSAIDs
- Injection into the carpal tunnel

The PCT proposes to expand primary care capacity for injections. Where local primary care services do not yet exist, traditional referral to Secondary Care Services should continue. As an interim measure, this service is also available from Capiro, York. For patients who are unwilling or unable to travel to Capiro, GPs can continue to refer to the secondary care provider of choice. For Capiro exclusion criteria and referral detail, see appendices 1 and 2.

[Appendix 1: Capiro exclusion criteria](#)

[Appendix 2: Capiro referral details](#)

[Appendix 3: Capiro casemix 2007/2008](#)

### **Referral to Secondary Care Services**

Referral for a surgical opinion should only be made if there are any of the following circumstances:

- Symptoms persist after 6 months despite the above conservative measures
- Evidence of Neurological deficit, i.e. – sensory blunting or weakness of the thenar abduction

For routine carpal decompression surgery, patients should be referred to one of the community GPwSI performing carpal tunnel decompression, where these are available. The PCT will look to expand provision of decompression surgery by approved providers in the community. Where local primary care providers do not yet exist, traditional referral to Secondary Care Services should continue. As an interim measure, the North Yorkshire and York PCT will utilise capacity at Capiro ISTC, York. For patients who are unwilling or unable to travel to Capiro, GPs can continue to refer to the secondary care provider of choice. For Capiro exclusion criteria and referral detail, see appendices 1 and 2.

[Appendix 1: Capiro exclusion criteria](#)

[Appendix 2: Capiro referral details](#)

[Appendix 3: Capiro casemix 2007/2008](#)

### **GPwSI services for carpal tunnel decompression**

#### **Scarborough, Whitby and Ryedale locality**

Refer via Choose and Book (if referring from SWR locality), or to:

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Malton Hospital - Refer via Derwent surgery, Norton Road, Norton, Malton, YO17 9RF. Tel: 01653 600069. Fax 01653 698014.

Whitby Hospital. Refer via medical secretaries, Whitby Hospital, Spring Hill, Whitby, YO21 1DP. Tel Scarborough Hospital switchboard: 01723 368111

### **Prior to referral**

Patients should only be referred if conservative measures have been undertaken in primary care as above (unless there is evidence of Neurological deficit).

### **Referral for nerve conduction studies**

Evidence has shown that where the clinical presentation is strongly suggestive of Carpal Tunnel Syndrome, neurophysiology confirmation is not beneficial. Therefore the PCT will only commission Nerve conduction studies where there is diagnostic uncertainty of Carpal Tunnel Syndrome.

### **References**

Bady, B. and Vial, C. (1996) Critical study of electrophysiologic techniques for exploration of carpal tunnel syndrome *Neurophysiol Clin.* 1996;26(4):183-201. [http://www.ncbi.nlm.nih.gov/entrez/query.fcgi?db=pubmed&cmd=Retrieve&dopt=AbstractPlus&list\\_uids=8975109&query\\_hl=27&itool=pubmed\\_DocSum](http://www.ncbi.nlm.nih.gov/entrez/query.fcgi?db=pubmed&cmd=Retrieve&dopt=AbstractPlus&list_uids=8975109&query_hl=27&itool=pubmed_DocSum)

Carter, T, Jordan, R and Cummins, C (2000) Electrodiagnostic techniques in the pre-surgical assessment of patients with carpal tunnel syndrome. West Midlands Development and Evaluation Service Report. <http://rep.bham.ac.uk/pdfs/2000/electrodiag.pdf>

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Wilder-Smith, Einar P.; Seet, Raymond C.S. and Lim, Erle C.H. (2006) Diagnosing carpal tunnel syndrome--clinical criteria and ancillary tests. Nat Clin Pract Neurol. 2006 Jul;2(7):366-74.

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## **DUPUYTRENS DISEASE**

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### **Community Services**

No conservative measures indicated.

### **Referral to Secondary Care Services**

Referral for a surgical opinion should only be made if there are any of the following circumstances:

- The patient cannot flatten their fingers or palm on a table
- There is exceptional functional impairment
- A contracture has developed

The PCT will explore opportunities for commissioning access to alternative providers in the community. Until these are developed, GPs are asked to refer to secondary care. The North Yorkshire and York PCT will utilise capacity at Capio ISTC, York to provide a secondary care service for Dupuytren's surgery. For patients who are unwilling or unable to travel to Capio, GPs can continue to refer to the secondary care provider of choice. For Capio exclusion criteria and referral detail, see appendices 1 and 2.

[Appendix 1: Capio exclusion criteria](#)

[Appendix 2: Capio referral details](#)

[Appendix 3: Capio casemix 2007/2008](#)

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## **GANGLION**

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### **Community Services**

Surgery for Ganglions will not routinely be offered. The following conservative measures are to be undertaken in the first instance:

- Reassurance of patient (many ganglia disappear spontaneously and 40% disappear for at least 12 months after aspiration)
- Aspiration under local anaesthesia using a wide bore needle (16 or 18 gauge). Repeat as necessary.
- Application of a firm bandage for one week to prevent recurrence

The PCT will commission routine aspiration of ganglions in primary care within the Locally Enhanced Service contract.

### **Referral to Secondary Care Services**

Referral for soft tissue ultrasound can be made, where there is diagnostic uncertainty. Where access to soft tissue ultrasound is not available, referral for a surgical opinion can be made to provide diagnostic support. However in these situations, where a diagnosis of a ganglion is confirmed clinically, excision will not be commissioned unless deemed an exceptional circumstance by the Clinical Exceptions Panel.

GPs can refer to the Clinical Exceptions Panel for consideration of funding if the ganglion recurs after aspiration and causes functional impairment. Mucoid cysts arising at the DIP joint will not be removed unless they are disturbing nail growth or have a tendency to discharge

NB: Few indications for surgery: Scar is often symptomatic. Up to 30% of ganglia recur. High dissatisfaction rate.

The North Yorkshire and York PCT will utilise capacity at Capio ISTC, York to provide a secondary care service for Ganglion surgery. For patients who are unwilling or unable to travel to Capio, The Clinical Exceptions Panel will refer to the secondary care provider of choice.

[Appendix 1: Capio exclusion criteria](#)

[Appendix 2: Capio referral details](#)

[Appendix 3: Capio casemix 2007/2008](#)

The PCT is working to progress as soon as possible plans to replace the Clinical Exceptions Panel with a Musculoskeletal see and treat triage service across North Yorkshire.

### **Prior to referral**

Referrals should only be made if conservative measures have been undertaken in primary care as above.

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**JOINT INJECTIONS** (elbow, shoulder, finger)

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**Community Services**

The majority of joint injections, with the exception of hips, should be undertaken in primary/ community care. The PCT will look to commission access to alternative providers where this is not available within a practice. Where local primary care services do not yet exist, traditional referral to Secondary Care Services should continue. As an interim measure, this service is available from Capiro, York. For patients who are unwilling or unable to travel to Capiro, GPs can continue to refer to the secondary care provider of choice. For Capiro exclusion criteria and referral detail, see appendices 1 and 2.

[Appendix 1: Capiro exclusion criteria](#)

[Appendix 2: Capiro referral details](#)

[Appendix 3: Capiro casemix 2007/2008](#)

**LOW BACK PAIN**

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**Lumbar spine X-ray**

Plain lumbar spine X-rays are appropriate to exclude either traumatic or osteoporotic fracture, but they are clinically ineffective as a routine investigation for acute or chronic non-specific low back pain, when X-rays are associated with an inappropriate exposure to radiation.

The PCT will only commission lumbar spine X-rays for other indications (e.g. Low back pain) where requests from GPs have been discussed with and agreed by a Consultant Radiologist prior to referral.

The PCT proposes to commission increased telephone access to radiologists for GPs so that the most clinically and cost effective investigation is performed for these patients. The PCT will fund all resultant diagnostic activity, recognising that this may be more expensive, but clinically a more appropriate procedure.

**Management of acute non-specific low back pain**

**Community Services**

Local care pathways for the management of acute low back pain are to be developed. Where they currently exist, local acute back pain services should be accessed. In Hambleton and Richmondshire locality, GPs should refer patients with low back pain to the spinal rehab service, available on Choose and Book. This service includes direct access to advice from a radiologist.

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Where no acute back pain service is available, GPs are advised to follow guidance from Back Pain Europe and Prodigy on acute non-specific low back pain (less than 6 weeks):

- Advise the patient to stay active and continue normal daily activities including work if possible
- Advice on posture, exercise, lifting, bending, sitting, driving, choice of mattress may be helpful
- Advice on controlled weight loss may be appropriate
- Prescribe if necessary for pain relief; preferably to be taken at regular intervals; first choice paracetamol, second choice NSAIDs (no clear difference in efficacy between different types)
- Consider adding a short course of muscle relaxant on its own or added to NSAIDs, if paracetamol or NSAIDs have failed to reduce pain. Diazepam is preferred agent of choice. Only use in people who have significant spasm. Optimal course length 3-7 days, for a maximum of 2 weeks.
- Consider referral for spinal manipulation for patients who are failing to return to normal activities (inappropriate for people with severe or progressive neurological deficit).
- Utilise multidisciplinary programmes where available

## **Secondary Care Services**

In the management of acute low back pain, the PCT will commission Secondary Care Services in accordance with NICE referral guidelines, i.e., if there are any of the following circumstances:

- The patient has neurological features of cauda equine syndrome. The PCT will commission spinal services to meet these needs
- Serious spinal pathology is suspected (in which case the patient should preferably be seen within one week)
- The patient develops a progressive neurological deficit such as weakness or anaesthesia (in which case the patient should preferably be seen within one week – **urgent referral**)
- The patient has nerve root pain that is not resolving after 6 weeks (in which case the patient should be seen within three weeks)
- An underlying inflammatory disorder such as ankylosing spondylitis is suspected
- The patient has simple back pain, which has failed to respond to simple measures including physiotherapy and has not resumed their normal activities in 3 months

## **Prior to referral**

Patients should only be referred to secondary care if conservative measures

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have been undertaken as outlined above, and in accordance with local care pathways where these exist.

### **Epidural / facet joint injections**

A maximum of two epidural injections will be commissioned for acute low back pain within an acute back pain service. There is poor evidence for the long-term effectiveness of epidural injections.

Facet joint injections will not be commissioned for acute low back pain due to poor evidence base.

### **Management of chronic non-specific low back pain**

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#### **Community Services**

Local care pathways and services for the management of chronic low back pain are to be developed. Where they currently exist, local acute back pain services should be accessed. In Hambleton and Richmondshire locality, GPs should refer patients with low back pain to the spinal rehab service, available on Choose and Book. This service includes direct access to advice from a radiologist.

Where no chronic back pain service is available, GPs are advised to follow guidance from Back Pain Europe and Prodigy on chronic non-specific low back pain (more than 12 weeks):

General advice:

- Advise the patient to stay active
- Advice on posture, exercise, lifting, bending, sitting, driving, choice of mattress may be helpful
- Advice on controlled weight loss may be appropriate
- Paracetamol as first-line analgesic
- Ibuprofen may be used at an analgesic (low) dose.
- Analgesics should be regular rather than PRN
- Consider combined use of separate prescriptions for paracetamol and codeine phosphate at doses titrated to meet the individual's needs if pain relief is inadequate. Alternatively, consider NSAID taken at regular intervals
- Noradrenergic or noradrenergic-serotonergic antidepressants, weak opioids and short term use of muscle relaxants and capsicum plasters can be recommended for pain relief.

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- Strong opioids can be considered in patients who do not respond to all other treatment modalities.

### **Secondary Care Services**

Patients can be referred to pain clinic or, where this is not available, physiotherapy, where they can access a chronic pain management programme.

#### **There is evidence to support the effectiveness of:**

- Back exercises
- Short courses of manipulation
- Cognitive behavioural therapy
- Brief educational interventions
- Multidisciplinary (bio-psycho-social) programmes
- Back schools
- Percutaneous electrical nerve stimulation (PENS) and neuroreflexotherapy

The PCT will look to commission such services where they do not currently exist.

### **Epidural / facet joint injections**

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The evidence base for epidural and facet joint injections for chronic low back pain is poor.

The PCT is developing an evidence based commissioning framework for chronic back pain, and is agreeing with acute providers, a care pathway for those patients, requiring either facet joint or epidural treatment when used in conjunction with a chronic pain management or musculoskeletal rehabilitation services. The PCT currently reviews on a case by case basis the funding for individual patients 'in the system' who continue to access a course of treatment with facet or epidural injections for chronic low back pain.

Where the secondary care pain team wish to pursue a course of epidural/facet joint injections for new patients, they will need to seek prior approval from the Clinical Exceptions Panel.

### **References**

Back Pain Europe: see European Back Pain Guidelines

Bandolier

<http://www.jr2.ox.ac.uk/bandolier/booth/painpag/wisdom/C13.html#RTFToC41>

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Clinical Evidence

<http://www.clinicalevidence.com/ceweb/conditions/msd/1116/1116.jsp>

<http://www.clinicalevidence.com/ceweb/conditions/msd/1102/1102.jsp>

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<http://www.backpaineurope.org/>

Koes, B.W., Scholten, R.P.M., Mens, J.M.A. and Bouter, L.M. (1995). Efficacy of epidural steroid injections for low-back pain and sciatica: a systematic review of randomized clinical trials. *Pain* , 63 , 279-88.

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McQuay, H. J., Moore, R.A., Eccleston, C., Morley, S. and De C Williams, A.C. Systematic review of outpatient services for chronic pain control, *Health Technology Assessment* 1997; Vol. 1: No. 6

National Guidelines Clearinghouse (US)

[http://guideline.gov/summary/summary.aspx?doc\\_id=6629&mode=full&ss=15#s21](http://guideline.gov/summary/summary.aspx?doc_id=6629&mode=full&ss=15#s21)

Nelemans PJ, de Bie RA, de Vet HCW, Sturmans F. Injection therapy for subacute and chronic benign low-back pain. *The Cochrane Database of Systematic Reviews* 1999, Issue 4. Art. No.: CD001824. DOI: 10.1002/14651858.CD001824

NICE Referral Advice. A guide to appropriate referral from general to specialist services. NICE, December 2001).

<http://www.nice.org.uk/page.aspx?o=201959>

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Prodigy guidance 2005 (Back pain – lower)

[http://www.prodigy.nhs.uk/back\\_pain\\_lower](http://www.prodigy.nhs.uk/back_pain_lower)

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Royal College of Radiologists Referral Guidelines for the Lumbar Spine 1998

Rozenberg S, Dubourg G, Khalifa P, Paolozzi L, Maheu E, Ravaud P. Efficacy of epidural steroids in low back pain and sciatica: a critical appraisal by a French Task Force of randomized trials. *Revue Du Rhumatisme*. English edition. 1999;66(2):79-85.

Van denBosch MAAJ et al, Evidence against the use of lumbar spine radiography for low back pain, *Clinical Radiology*, 2004; 59: 69-76

Watts, R.W. and Silagy, C.A. (1995). A meta-analysis on the efficacy of epidural corticosteroids in the treatment of sciatica. *Anaesthesia and Intensive Care* , 23 , 564-569

## **OSTEOARTHRITIS OF THE HIP & KNEE**

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### **Referral to Secondary Care Services**

#### **Immediate Referral**

Patients with evidence of joint infection

#### **All other referrals**

All other referrals will be assessed using the New Zealand score. The use of the scoring tool will act as a guide to decision making. The upper threshold of 70 has been set as a commissioning threshold to enable prioritisation of patients for surgery. However, this will not override clinical judgement, and referral by exception may be made for patients scoring below 70, where clinical judgement indicates that this is appropriate.

In localities where there is a primary care MSK service, GPs should continue to utilise this for assessment, treatment and triage of patients with hip and knee osteoarthritis. The PCT is looking to expand provision of MSK services.

In other localities, the New Zealand score should be completed by the GP.

Click on links below:

[New Zealand score - Selby and York locality](#)

[New Zealand score - all other localities](#)

- Those patients scoring 39 or less should continue to be managed in primary care

Patients with higher scores will be managed as follows:

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- Patients with a score between 40 and 69 should usually be managed in the first instance by non-surgical treatments advised after an assessment from a physiotherapy, orthotics and occupational therapy service
- Patients scoring 70 or more should be offered a consultation with a consultant orthopaedic surgeon for assessment for hip/ knee replacement surgery. Referral by exception may be made for patients scoring below 70, where clinical judgement indicates that this is appropriate.

The North Yorkshire and York PCT wishes to highlight to GPs the additional cost effectiveness of referring to Capio ISTC in York. Procedures at Capio have already been paid for, and therefore the PCT aims to make maximal use of the Capio contract. The PbC indicative budget for 2007/08 does not include the contracted activity with Capio ISTC, York. For patients who are unwilling or unable to travel to Capio, GPs can continue to refer to the secondary care provider of choice. For Capio exclusion criteria and referral detail, see appendices 1 and 2.

[Appendix 1: Capio exclusion criteria](#)

[Appendix 2: Capio referral details](#)

[Appendix 3: Capio casemix 2007/2008](#)

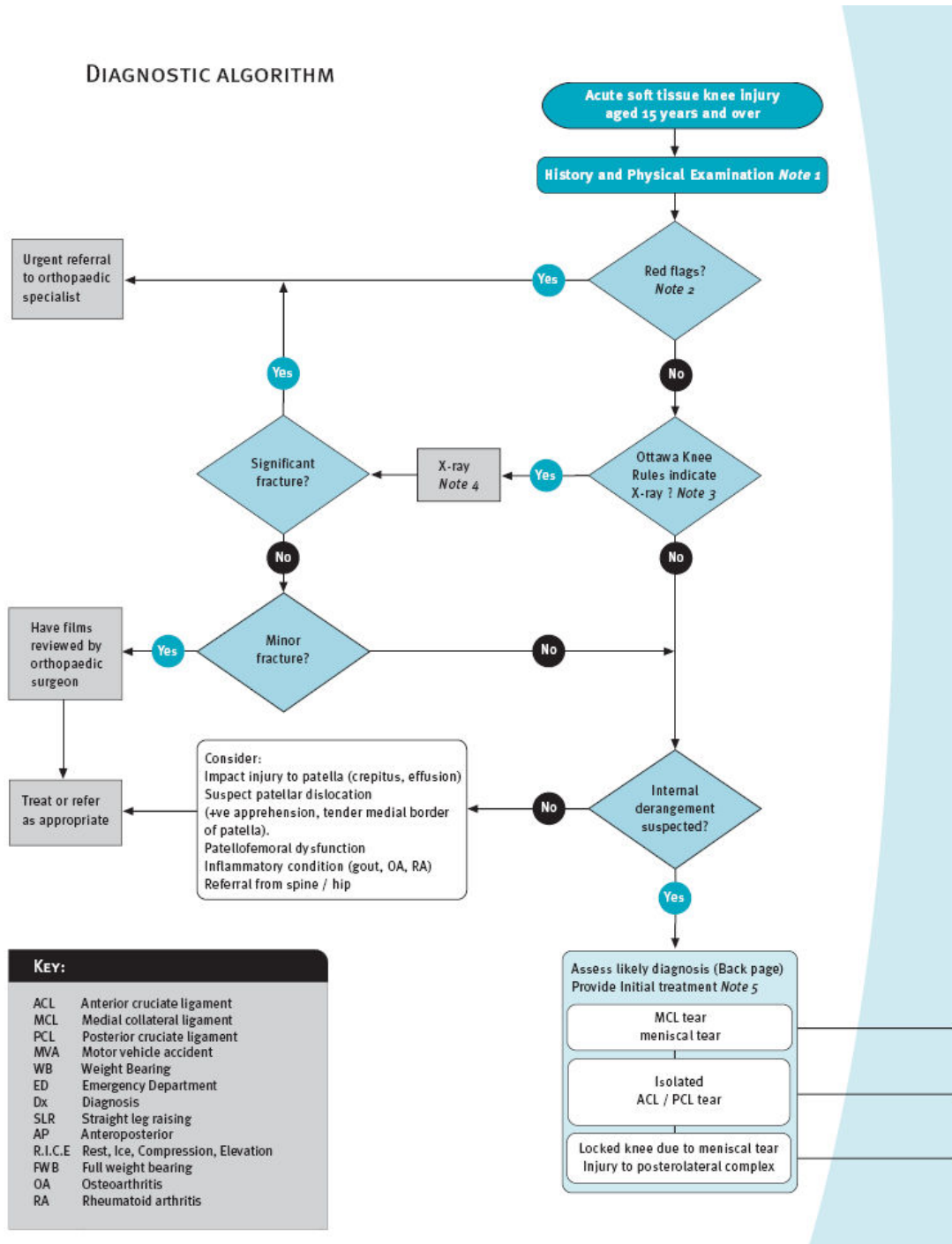
## **SOFT TISSUE KNEE INJURY (ACUTE)**

[Back to arthroscopy section](#)

The New Zealand Guidelines Group Guidelines on The Diagnosis and Management of Soft Tissue Knee Injuries: Internal Derangements may be useful (see flow charts overleaf). For full guidelines, see:

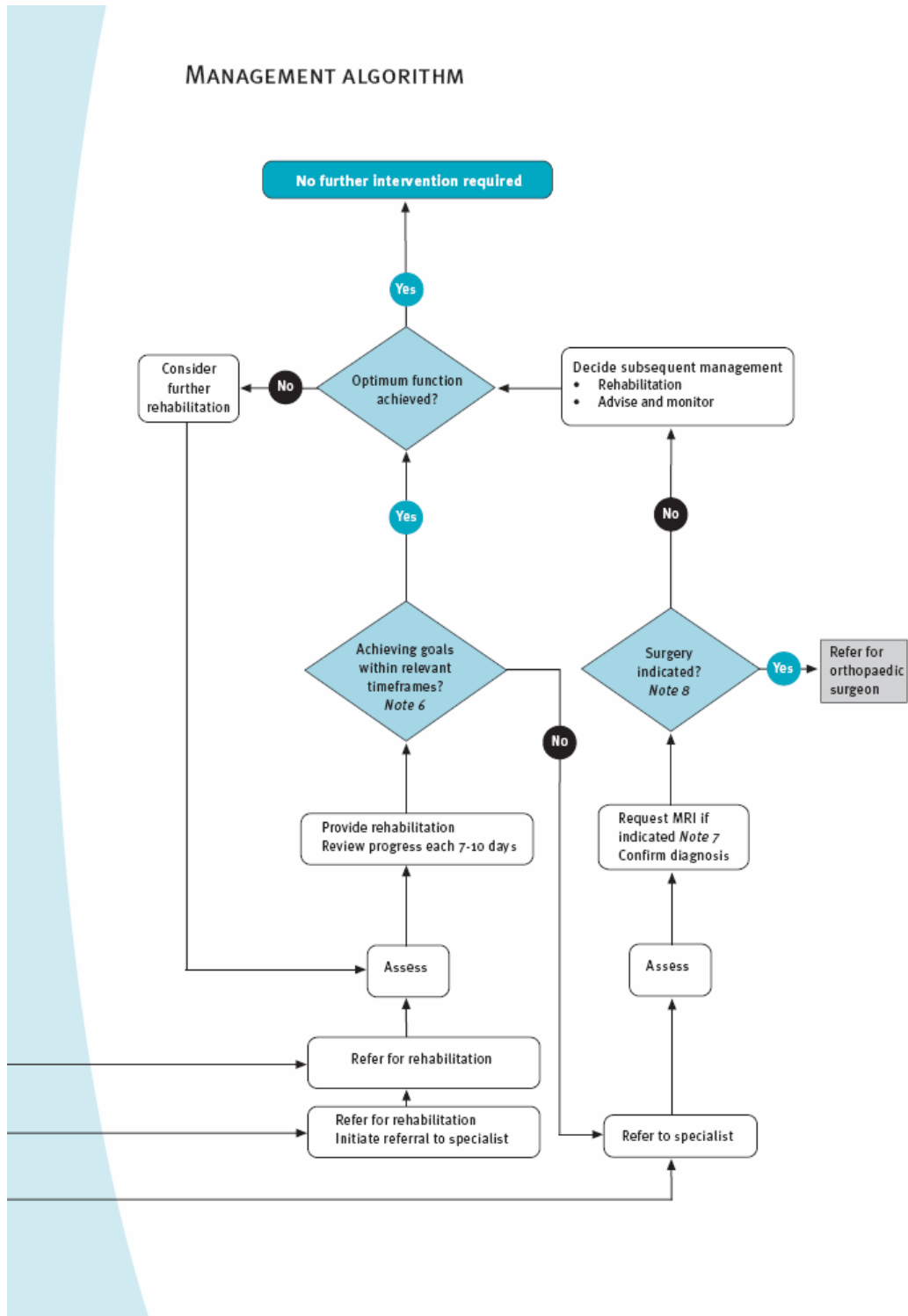
[http://www.nzgg.org.nz/guidelines/0009/ACC\\_Soft\\_Tissue\\_Knee\\_Injury\\_Fulltext.pdf#page=57](http://www.nzgg.org.nz/guidelines/0009/ACC_Soft_Tissue_Knee_Injury_Fulltext.pdf#page=57)

**Diagnostic algorithm for acute soft tissue knee injury**



[See notes page 59](#)

**Management algorithm for acute soft tissue knee injury**



[Back to contents page](#)[Back to diagnostic algorithm for acute soft tissue knee injury](#)**Notes for use with diagnostic algorithm for acute soft tissue knee injury****NOTE 1: HISTORY AND PHYSICAL EXAMINATION****Significant History**

- Mechanism of injury
- Inability to weight bear at time of injury
- Onset of swelling (extent and time frame)
- Sense of disruption / audible pop
- Locking, catching, instability
- Previous episodes, management and results
- General health / other illnesses

**Significant Clinical Examination**

- Swelling, bruising, abrasions, scars
- Inability to extend knee or flex knee >90°
- Appropriate clinical tests
- Multidirectional instability

**NOTE 2: RED FLAGS**

- Neurovascular damage, (high velocity injury, absent pulses, foot drop, multiple plane laxity)
- Extensor mechanism rupture (unable to actively SLR; palpable gap; change in height of patella)
- Infection (fever, severe pain, Hx drug abuse)
- Bleeding disorders (Haemophilia)
- Possibility of cancer (previous Hx of tumour, persistent severe pain, night pain)

**NOTE 3: OTTAWA KNEE RULES**

X-ray if any of:

- Age 55+
- Tender head fibula
- Isolated tenderness patella
- Inability to flex > 90°
- Inability to bear weight (4 steps) at time of injury and in the examination

**NOTE 4: X-RAY**

- Standard AP with slightly flexed knee
- Horizontal across table lateral with slightly flexed knee
- AP oblique if strong suspicion of fracture not confirmed on previous views
- Skyline patellar views when patellar instability or impact injury to patella clinically suspected

**NOTE 5: INITIAL TREATMENT (FIRST 72 HOURS)**

- R.I.C.E.
- Paracetamol
- Aspiration if necessary
- Bracing (MCL only)

**NOTE 6: REHABILITATION (ACL)****Non-operative Management Goals**

- Regain joint motion and muscle strength, educate and motivate, return to work and sport, advise on activity modification if appropriate

**Pre-operative Rehabilitation Goals**

- Initiate rehabilitation process prior to surgery, familiarise the patient with post-operative treatment methods to gain joint motion and muscle strength, Aim for full knee extension and at least 120° flexion

**Post-operative Rehabilitation Goals**

- As for non-operative management, achieve clinical milestones within appropriate timeframes:

**Suggested Clinical Milestones:**

Acute Phase (1-3 weeks) - Full passive knee extension, 90-100° flexion, SLR, FWB /normal gait  
 Intermediate Phase (weeks 4-12) – Full flexion within 8 weeks, 75-80% isometric quads strength, open kinetic chain limited to between 45-90° (refer to text)  
 Functional Training (4-6 months) – Return to sport 6-9 months (85-90% isometric or isokinetic quads strength)

**NB:**

1. Rehabilitation is not usually indicated following arthroscopic meniscectomy. Follow surgeon's rehabilitation protocol for meniscal repairs and other ligament reconstructions or repairs
2. Review progress each 10-14 days. If not achieving goals within relevant timeframe refer to specialist

**NOTE 7: INDICATIONS IMAGING MRI**

- MRI should generally be used ahead of diagnostic arthroscopy
- MRI is useful when the clinical diagnosis of meniscal tear or ACL tear is difficult or in doubt
- MRI is useful for showing the true extent of a multiligament injury complex
- Atypical pain or unusual circumstances

**NOTE 8: INDICATIONS FOR SURGERY FOR PEOPLE >30****ACL reconstruction**

- Consider age, occupation, level of instability, level of disability
- Where modifying activity is not a viable option
- Disability and functional instability following appropriate rehabilitation

**Meniscal Tears**

- Disabling pain, catching and locking
- Meniscal re-attachment in younger patients

**Loose body / other**

- History of mechanical symptoms
- Not all radio-opacities are loose bodies: repeat X-rays are useful to see if they have moved

**Diagnostic Arthroscopy**

- Equivocal MRI scan
- Otherwise undiagnosed but disabling symptoms

## **TRIGGER FINGER**

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### **Community Services**

The following conservative measures to be undertaken in the first instance:

- Steroid injection into the tendon sheath using a 21 or 23 gauge needle exactly at the midline of the ray at the level of the metacarpophalangeal joint. The effect of the injection may not be seen for three to four weeks

The PCT proposes to expand primary care capacity for injections. Where local primary care services do not yet exist, traditional referral to Secondary Care Services should continue. This service is also available from Capiro, York. For patients who are unwilling or unable to travel to Capiro, GPs can continue to refer to the secondary care provider of choice. For Capiro exclusion criteria and referral detail, see appendices 1 and 2.

[Appendix 1: Capiro exclusion criteria](#)

[Appendix 2: Capiro referral details](#)

[Appendix 3: Capiro casemix 2007/2008](#)

### **Referral to Secondary Care Services**

Referral for a surgical opinion should be made if there are any of the following circumstances

- Painful Triggering persists after 2 steroid injections
- Painful Triggering recurs
- Patient has fixed deformity that cannot be corrected

NB: Steroid injection usually successful - few indications for surgery.

The North Yorkshire and York PCT will utilise capacity at Capiro ISTC in York to provide a secondary care service for trigger finger surgery. For patients who are unwilling or unable to travel to Capiro, GPs can continue to refer to the secondary care provider of choice. For Capiro exclusion criteria and referral detail, see appendices 1 and 2.

[Appendix 1: Capiro exclusion criteria](#)

[Appendix 2: Capiro referral details](#)

[Appendix 3: Capiro casemix 2007/2008](#)

### **Prior to referral**

Referral should only be made if conservative measures have been undertaken in primary care as above (unless there is a fixed deformity that cannot be corrected).

### **References:**

[www.gp-training.net](http://www.gp-training.net)

(on right hand side 'Doctors' click 'protocols' then 'orthopaedics' then 'orthopaedic referral guidelines')

Clinical pathways and referral guide. Version 3.2, July 2007.

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NHS Scotland National Patient Pathways 2005: Orthopaedics; Hand conditions.

<http://www.pathways.scot.nhs.uk/Orthopaedics/Orthopaedics%20hand%2023Sep05.htm>

New Zealand Ministry of Health National Referral Guidelines 2001: Orthopaedics



**RESPIRATORY**[Back to contents page](#)**CHRONIC OBSTRUCTIVE PULMONARY DISEASE****Community Services**

Patients should be managed in Primary Care in accordance with local pathways, where these exist, and/or NICE Clinical Guideline 12 Chronic Obstructive Pulmonary Disease <http://www.nice.org.uk/page.aspx?o=cg012>  
Quick reference guide:

<http://www.nice.org.uk/page.aspx?o=cg012quickrefguide>

Where local pathways do not yet exist to enable services to be provided in primary care, traditional referral to Secondary Care Services should continue.

**Referral to Secondary Care Services**

Patients should be referred to Secondary Care in accordance with local pathways, where these exist, and/or NICE Clinical Guideline 12 (sections 1.1.7 Referral for Specialist Advice and 1.3 Management of exacerbations of COPD) <http://www.nice.org.uk/page.aspx?o=cg012>

<b>Reason</b>	<b>Purpose</b>
There is diagnostic uncertainty	Confirm diagnosis and optimise therapy
Suspected severe COPD	Confirm diagnosis and optimise therapy
The patient requires a second opinion	Confirm diagnosis and optimise therapy
Onset of cor pulmonale	Confirm diagnosis and optimise therapy
Assessment for oxygen therapy	Optimise therapy and measure blood gases
Assessment for long term nebuliser	Optimise therapy and exclude inappropriate prescriptions
Assessment for oral corticosteroid therapy	Justify need for long-term treatment or supervise withdrawal
Bullous lung disease	Identify candidates for surgery
A rapid decline in FEV1	Encourage early intervention
Assessment for pulmonary rehabilitation	Identify candidates for pulmonary rehabilitation
Assessment for lung volume reduction surgery	Identify patients for surgery
Dysfunctional breathing	Confirm diagnosis, optimise pharmacotherapy and access other therapists
Aged under 40 years or a family history of alpha-1 antitrypsin deficiency	Identify alpha-1 antitrypsin deficiency, consider therapy and screen family

Continued overpage

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Uncertain diagnosis	Make a diagnosis
Symptoms disproportionate to lung function deficit	Look for other explanations
Frequent infections	Exclude bronchiectasis
Haemoptysis	Exclude carcinoma of the bronchus

If **acute admission** is being considered the following guidelines should be used:

Factor	Treat at home	Treat in Hospital
Breathlessness	Mild	Severe
General condition	Good	Poor/deteriorating
Level of activity	Good	Poor / confined to bed
Cyanosis	No	Yes
Worsening peripheral oedema	No	Yes
Level of consciousness	Normal	Impaired
Already receiving LTOT	No	Yes
Social circumstances	Good	Living alone/not coping?
Acute confusion	No	Yes
Rapid rate of onset	No	Yes
Significant co-morbidity (esp. cardiac and IDDM)	No	Yes
SaO <sub>2</sub> less than 90%	No	Yes

### **Prior to referral**

Referral should only be made if assessment and management in primary care has been carried out in accordance with NICE clinical guideline 12: COPD.

The quick reference guide provides a useful summary of this:

<http://www.nice.org.uk/page.aspx?o=cg012quickrefguide>

### **SNORING/SLEEP APNOEA**

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#### **Community Services**

GPs who suspect that a patient may be suffering from sleep apnoea should first exclude and/or treat underlying medical conditions such as diabetes, anaemia, thyroid disorders and renal problems. An assessment should then be carried out which includes:

- Completion of the Epworth sleepiness scale

[\(see appendix 4\)](#)

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- Identification of risk factors for sleep apnoea:
  - male patient
  - collar size 17.5 or over
  - obesity
  - snoring
  - excessive daytime somnolence
  - witnessed Apnoea

### **Referral to Secondary Care Services**

Referrals to secondary care should be made if the Epworth score is 10 or more. Referral should also be made if the Epworth score is less than 10 but sleep apnoea is strongly suspected, particularly if accompanied by any of the above risk factors. Please include the Epworth score with the referral.

### **Reference**

Johns, M.W. A new method for measuring daytime sleepiness: the Epworth sleepiness scale. *Sleep* 1991 14:540-5

## **SPECIALIST SERVICES FOR MENTAL HEALTH, LEARNING DISABILITY & PERSONALITY DISORDER**

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*As defined in National Specialised Services Definitions Set, all services detailed above are commissioned from NHS providers in the first instance:*

<b>Children - Age 0-16 / 18 (depending if the child is in education)</b>
Tier 4 In-patient Child & Adolescent Mental Health Services
Tier 5 Assessment and In-patient Forensic Child & Adolescent Mental Health Services
Gender Identity Psychiatry
Specialised Mental Health Services for Deaf People
Tertiary Eating Disorder Services
<b>Adult and Older People – Age 16/18 and over</b>
Tertiary Eating Disorder Services
Neuropsychiatry
Forensic Services
Specialised Mental Health Services for Deaf People
Specialised Addiction Services
Specialist Psychological Therapies – Inpatient and Specialised Outpatient
Gender Identity Disorder
Perinatal Psychiatric Services (Mother & Baby Units)
Complex and/or Treatment Resistant Disorders
Asperger's Syndrome

The North Yorkshire Specialist Mental Health Commissioning Manager holds a range of Service Level Agreements (SLA) with NHS providers for the conditions and diagnosis detailed above.

Should a patient require treatment from an independent provider or an NHS provider with whom the North Yorkshire and York PCT does not hold an SLA then the North Yorkshire Specialist Mental Health Commissioning Manager and North Yorkshire Clinical Advisor will discuss the referral at the North Yorkshire and York Complex Case panel regarding funding decision.

### **Forensic Commissioning**

There is a North Yorkshire Protocol for Forensic referrals. This can be obtained from Melanie Bradbury on 01904 724004.

### **Specialised Addiction Services**

Specialised Addiction Services are commissioned on behalf of the North Yorkshire and York PCT by the North Yorkshire Drug Action Team (DAT), however the North Yorkshire Specialist Mental Health Commissioning Manager works closely with the DAT and will liaise regarding individual patients if required.

### **Gender Reassignment Surgery**

The North Yorkshire and York PCT funds Gender Reassignment Surgery from the plastic surgery or urology SLA's or Exceptional Case Budget – however before Gender Reassignment Surgery is agreed by the Complex case panel the patients treatment plan is discussed with the North Yorkshire Specialist Mental Health Commissioning Manager to ensure the patient has received gender identity psychiatry from the NHS and a panel of clinicians has supported the patients request for surgery.

## **UROGENITAL**

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### **CIRCUMCISION**

#### **Referral to Secondary Care Services**

No religious circumcisions will be commissioned

#### **Children**

This procedure is not commissioned unless there is evidence of any of the following:

- Scarring of the opening of the foreskin making it non-retractable (pathological phimosis). This is unusual before 5 years of age
- Recurrent, troublesome episodes of infection beneath the foreskin (balanoposthitis)
- Occasional rare conditions requiring diagnosis and assessment by a specialist paediatric surgeon or urologist

Source: Royal College of Surgeons / British Association of Paediatric Surgeons guidance, May 2000

[http://www.rcseng.ac.uk/rcseng/content/publications/docs/male\\_circumcision.html](http://www.rcseng.ac.uk/rcseng/content/publications/docs/male_circumcision.html)

#### **Adults**

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This procedure is not commissioned unless there is evidence of any of the following clinical indications (these criteria are based on North Yorkshire consensus):

1. Redundant prepuce, phimosis (inability to retract the foreskin due to a narrow prepuce ring) sufficient to cause ballooning of the foreskin on micturition; and paraphimosis (inability to pull forward a retracted foreskin).
2. Balanitis Xerotica Obliterans (chronic inflammation leading to a rigid fibrous foreskin).
3. Balanoposthitis (recurrent bacterial infection of the prepuce).
4. Pain on intercourse
5. Potentially malignant lesions of the prepuce, or those causing diagnostic uncertainty

**MENORRHAGIA****Community Services**

Patients with heavy menstrual bleeding (HMB) should be managed in primary care in accordance with NICE Clinical guideline 44

<http://guidance.nice.org.uk/CG44/niceguidance/pdf/English>

Quick reference guide:

<http://guidance.nice.org.uk/CG44/quickrefguide/pdf/English>

For summary, see Care Pathway overleaf.

In women with HMB and in whom no structural or histological abnormality is suspected:

- Pharmaceutical treatment
  - o First line treatment:
    - Levonorgestrel-releasing intrauterine system (LNG-IUS). Try for at least 6 cycles.
  - o Second line treatment:
    - Tranexemic acid (non-hormonal). Can be used in parallel with investigations. If no improvement, stop treatment after 3 cycles.
    - Non-steroidal anti-inflammatory drugs (NSAIDs) (non-hormonal). Can be used in parallel with investigations. If no improvement, stop treatment after 3 cycles. Preferred over tranexamic acid in dysmenorrhoea.
    - Combined oral contraceptives
  - o Third line treatment:
    - Oral progestogen (norethisterone)
    - Injected progestogen

If hormonal treatments are unacceptable to the woman, tranexamic acid or NSAIDs should be used.

**Referral to Secondary Care Services**

Referral to secondary care should only be made if there are any of the following circumstances:

- Failure of medical management as above.
- Structural or histological abnormality possible
- Fibroids that are palpable abdominally, intracavity fibroids and/or uterine length greater than 12cm (as measured at ultrasound)
- Persistent intermenstrual or post-coital bleeding
- Severe anaemia that has failed to respond to treatment

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- Suspicion of underlying cancer. For detailed advice on cancer referral see NICE Clinical Guideline 27 <http://www.nice.org.uk/page.aspx?o=cg027>

Quick reference guide:

<http://www.nice.org.uk/page.aspx?o=cg027quickrefguide>

### **Prior to referral**

Referral of patients with menorrhagia should only be made if assessment and management has been carried out in primary care as follows:

- History taken which has established HMB
- Full blood count
- Treatment to correct anaemia
- Abdominal and pelvic examination if indicated (see care pathway)
- Medical management of menorrhagia as outlined above.

### **References**

National Institute for Health and Clinical Excellence (NICE) Referral Advice. A guide to appropriate referral from general to specialist services, (2001) <http://www.nice.org.uk/page.aspx?o=201959>

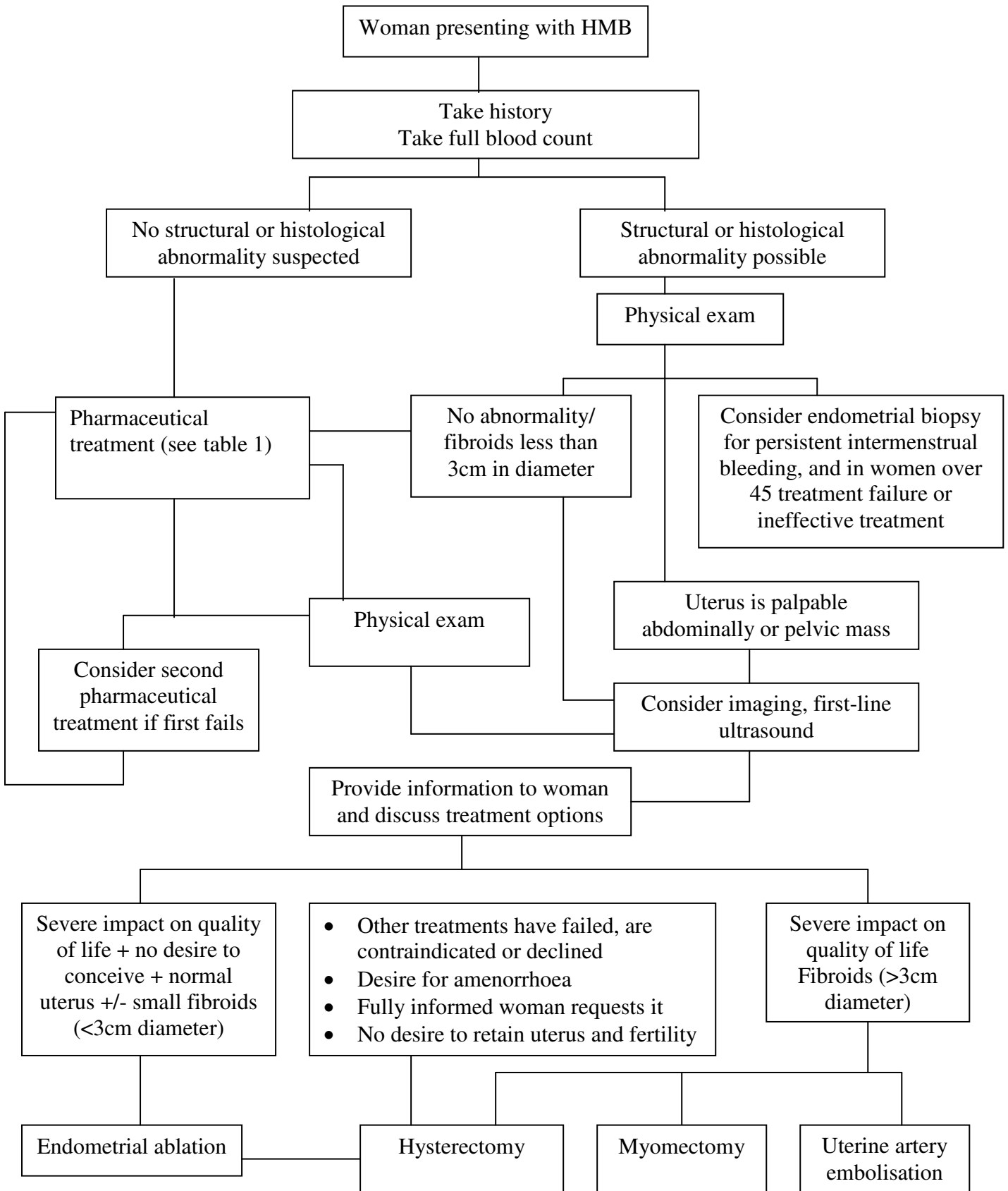
NICE Clinical guideline 44: Heavy menstrual bleeding (2007)

NICE Clinical guideline 27: Referral for suspected cancer



Care pathway for heavy menstrual bleeding

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## **PENILE IMPLANT SURGERY**

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This will be commissioned on an exceptional case basis only via the PCT Clinical Exceptions Panel.

## **PROSTATISM- BENIGN PROSTATIC HYPERPLASIA (BPH)**

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[Male urinary incontinence](#)

BPH is defined as 'lower urinary tract symptoms (LUTS) presumed to be due to BPH (Prodigy, 2006)

### **Community Services**

Management in primary care should be in accordance with Prodigy Guidance: Prostate – Benign Hyperplasia

[http://www.prodigy.nhs.uk/prostate\\_benign\\_hyperplasia](http://www.prodigy.nhs.uk/prostate_benign_hyperplasia).

The British Association of Urological Surgeons have also produced guidance on primary care management of male lower urinary tract symptoms (LUTS), and the a quick step algorithm (overpage).

### **Referral to Secondary Care Services**

Referral to a specialist service will only be accepted in any of the following circumstances:

- The patient develops acute urinary retention
- The patient has evidence of acute renal failure
- The patient has visible haematuria
- There is suspicion of prostate cancer based on the findings of a nodular or firm prostate, and / or raised PSA
- The patient has culture-negative dysuria
- The patient develops chronic urinary retention with overflow or night-time incontinence
- The patient has recurrent urinary tract infection
- The patient develops microscopic haematuria
- The symptoms have failed to respond to treatment in primary care and are severe enough to affect quality of life. Assessed by the WHO's International Prostate Symptom Score of 8 or more  
[see International Prostate Symptom Score, appendix 5](#)
- The patient has evidence of chronic renal failure or renal damage

## References

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Barry MJ, et al. (1992). The American Urological Association symptom index for benign prostatic hyperplasia. *Journal of Urology*, 148: 1549–1557.

Department of Health 18 week patient pathway – Lower Urinary Tract Symptoms

<http://www.18weeks.nhs.uk/cms/ArticleFiles/b2odku55d43yxirmkjghbtii26012007160458/Files/LUTS-SI.pdf>

NICE Referral Advice. A guide to appropriate referral from general to specialist services, NICE, December 2001

<http://www.nice.org.uk/page.aspx?o=201959>

## Prior to referral

Referral should only be made if patients have undergone the following assessment and management in primary care:

- History including symptoms assessment (IPSS)
- Examination and Digital Rectal Examination (DRE)
- Urinalysis/MSU and treatment of UTI if appropriate
- Trial of Medical/conservative management (as per Prodigy guidance) of patients with bothersome lower urinary tract symptoms unless urgent referral advised on the basis of:
  - PSA elevated for age (see table below)
  - DRE abnormal/of concern
  - Haematuria
  - Elevated urea/creatinine
  - Palpable bladder/acute urinary retention
  - Recurrent UTI
  - Severe symptoms

## **Serum prostate specific antigen levels (PSA) threshold levels for referral**

<b>Age</b>	<b>Serum PSA level</b>
50 – 59 years	3.0 ng/ml
60 – 69 years	4.0 ng/ml
70 and over	5.0 ng/ml

**Note:** 5-alpha reductase inhibitors decrease PSA levels, therefore giving an artificially low test result. If a man is taking a 5-alpha reductase inhibitor, the PSA test results should approximately be doubled for comparison with reference ranges.

**Reference:** Prodigy. Prostate – benign hyperplasia

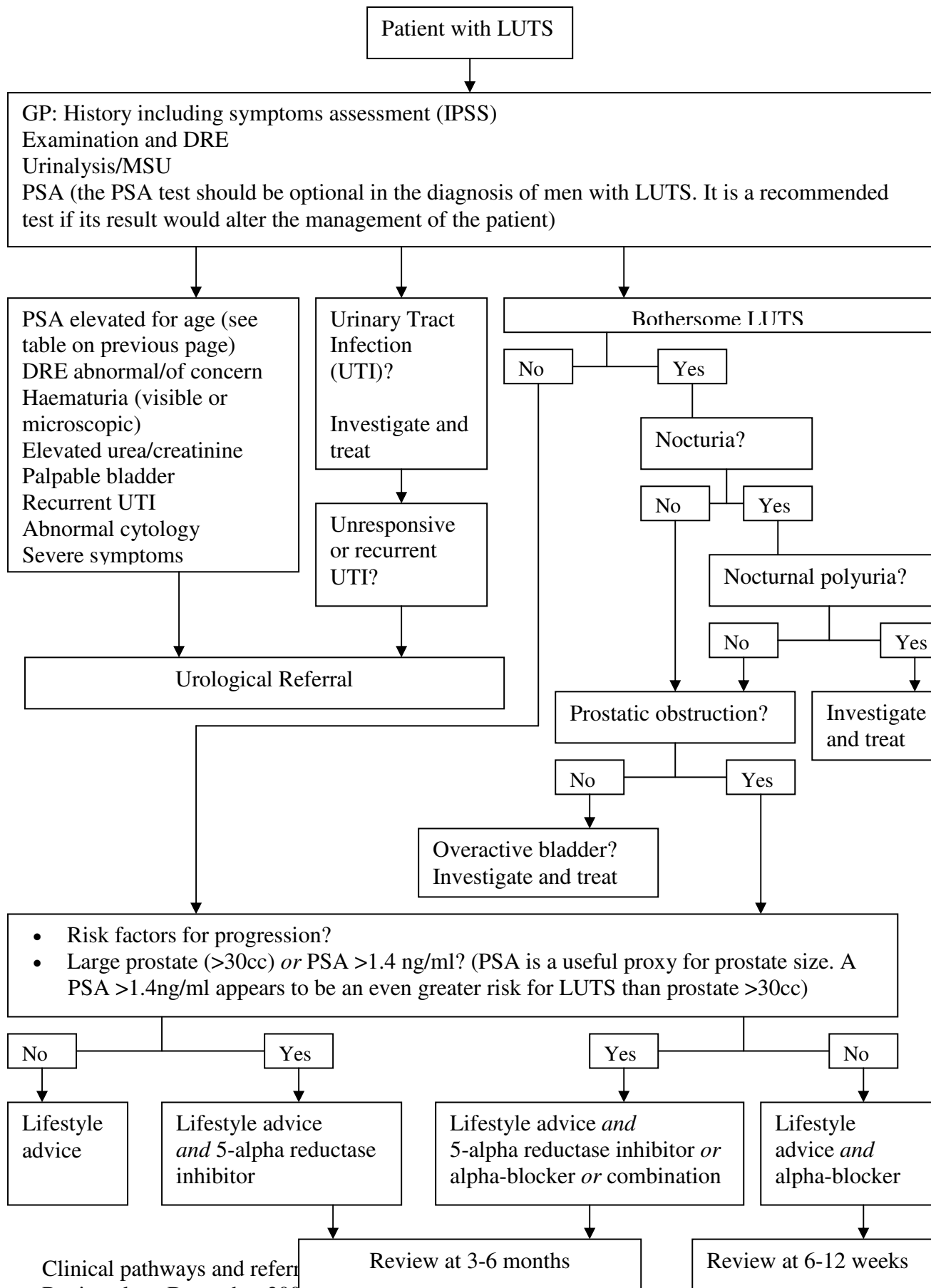
[http://www.cks.library.nhs.uk/prostate\\_benign\\_hyperplasia](http://www.cks.library.nhs.uk/prostate_benign_hyperplasia)

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**Quick step algorithm for management of Lower Urinary Tract Symptoms (LUTS)**

(British Association of Urological Surgeons, February 2004)



**URINARY INCONTINENCE – (male and female adults)**

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[Female urinary incontinence](#)  
[Male urinary incontinence](#)

Local pathways for the management of urinary incontinence should be followed where applicable. Where local pathways do not yet exist to enable services to be provided in primary care, traditional referral to Secondary Care Services should continue.

**Craven, Harrogate & Rural District locality:**

Contact for further advice:

Fiona O'Connor, Lead Nurse Funded Nursing Care/Continence  
Skipton General Hospital

Tel: 01756 792233 Ext.262. Email: [fiona.o'connor@nyypct.nhs.uk](mailto:fiona.o'connor@nyypct.nhs.uk)

**Hambleton and Richmondshire locality:**

Contact for further advice:

Pauline Howard and Michelle Pickering, Continence Advisors  
Continence Service, Gibraltar House, Thurston Rd, Northallerton, DL6 2NA  
Tel: 01609 751276. Fax 01609 751264

Email: [pauline.howard@nyypct.nhs.uk](mailto:pauline.howard@nyypct.nhs.uk) or [michelle.pickering@nyypct.nhs.uk](mailto:michelle.pickering@nyypct.nhs.uk)

**Scarborough, Whitby and Ryedale locality:**

Click on link for local information and pathways:

[SWR Continence Service information](#)

Contact for further advice:

Angela Hollingsworth, Continence Advisor.

Tel: 01723 342834 or 01723 385163.

Email: [Angela.Hollingsworth@acute.sney.nhs.uk](mailto:Angela.Hollingsworth@acute.sney.nhs.uk)

**Selby and York locality:**

Please refer all patients to the Continence Specialist Nurse in the first instance, unless indications for referral to secondary care as below. Click on link for details of services offered:

[S&Y Continence Service information](#)

Contact for further advice:

Rosemary Horseman, Continence Specialist Nurse.

Tel: 01904 72 4363. Email: [rosemary.horseman@nyypct.nhs.uk](mailto:rosemary.horseman@nyypct.nhs.uk)

## **Female urinary incontinence**

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[Male urinary incontinence](#)

### **Community Services**

Follow local pathways where applicable (see contact details above)  
Management in primary care should be in accordance with NICE Clinical Guideline 40 Urinary incontinence: the management of urinary incontinence in women: <http://www.nice.org.uk/page.aspx?o=CG40>  
Quick reference guide:  
<http://www.nice.org.uk/guidance/CG/published/quickrefguide/pdf/English>

### **Referral to Secondary Care Services**

Female patients should be referred to secondary care if they have any of the following:

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Urgent referral:

- Microscopic haematuria if aged 50 years or older
- Visible haematuria
- Recurrent or persistent UTI associated with haematuria if 40 years or older
- Suspected pelvic mass arising from the urinary tract

Refer women with:

- Symptomatic prolapse visible at or below the vaginal introitus
- Palpable bladder on bimanual or physical examination after voiding (please note: bladder ultrasound scans may be available to check post-void residual urine; check with the Continence Service in your locality).

Consider referring women with any of the following:

- Persisting bladder or urethral pain
- Clinically benign pelvic masses
- Associated faecal incontinence
- Suspected neurological disease
- Voiding difficulty
- Suspected urogenital fistula
- Previous continence surgery
- Previous pelvic cancer surgery
- Previous pelvic radiation therapy

### **Prior to referral**

Referrals should only be made if patients have undergone the following assessment and management in primary care:

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- Initial categorisation of incontinence as Stress incontinence, Mixed incontinence or Urge/Overactive bladder syndrome (OAB).
- Assessment to include:
  - History
  - Bladder diary completed for a minimum of 3 days (for example diary sheet [see appendix 7](#))
  - Dipstick urinalysis
  - Post-void residual urine if symptoms of voiding dysfunction or repeated UTIs (if ultrasound equipment available)

Where appropriate, the following conservative treatment should have been tried:

- Overactive bladder syndrome (OAB) with or without Urge incontinence:
  - Recommend caffeine reduction
  - Bladder re-training lasting at least 6 weeks
  - Consider adding an antimuscarinic drug if frequency remains troublesome; non-proprietary oxybutynin. Counsel patient about adverse effects. If oxybutynin is not tolerated, alternatives are darifenacin, solifenacin, tolterodine, trospium or different oxybutynin combinations
  - In post-menopausal women with vaginal atrophy, offer intravaginal oestrogens for OAB symptoms
- Stress incontinence:
  - Pelvic floor muscle training (PFMT) for at least 3 months
- Mixed incontinence
  - Determine treatment according to whether stress or Urge/Overactive bladder syndrome is the dominant symptom
- Other treatments for Urinary Incontinence or OAB
  - Consider desmopressin to reduce troublesome nocturia
  - Consider propiverine to treat frequency of urination in OAB

### **Male urinary incontinence**

(see also [Prostatism](#))

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[Female urinary incontinence](#)

### **Community Services**

Follow local pathways where applicable (see [contact details](#) on page 74)  
Management in primary care should be in accordance with SIGN Clinical

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Guideline 79 Management of Urinary Incontinence in primary care

<http://www.sign.ac.uk/pdf/sign79.pdf>

Quick reference guide: <http://www.sign.ac.uk/pdf/qrg79.pdf>

### **Referral to Secondary Care Services**

Male patients should be referred to secondary care if they have any of the following:

Urgent referral:

- Microscopic haematuria
- Visible haematuria
- Recurrent or persistent UTI associated with haematuria if 40 years or older
- Suspected pelvic mass arising from the urinary tract

Refer men with:

(see also [Prostatism](#))

- Previous surgical or non-surgical treatments for urinary incontinence have failed or surgical treatments are being considered
- Reduced urinary flow rates or elevated (more than 100mls) post-void residual urine volumes  
(please note: bladder ultrasound scans may be available to check post-void residual urine; check with the Continence Service in your locality).
- Recurrent UTI

### **Prior to referral**

(see also [Prostatism](#))

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Referrals should only be made if patients have undergone the following assessment and management in primary care:

- Initial assessment to ascertain whether Urge/Overactive bladder syndrome (OAB), Mixed incontinence or Stress incontinence
- Assessment to include:
  - History
  - Bladder diary completed for a minimum of 3 days (for example diary sheet [see appendix 7](#))
  - Dipstick urinalysis
  - Post-void residual urine (if ultrasound equipment available)
  - Estimation of flow rate (if access to uroflowmetry available)
  - Digital rectal examination

Where appropriate, the following conservative treatment should have been tried:

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- Overactive bladder syndrome (OAB) with or without Urge incontinence:
  - Recommend caffeine reduction
  - Bladder re-training lasting at least 6 weeks
  - Consider adding an antimuscarinic drug if frequency remains troublesome; non-proprietary oxybutynin. Counsel patient about adverse effects. If oxybutynin is not tolerated, alternatives are darifenacin, solifenacin, tolterodine, trospium or different oxybutynin combinations
  
- Stress incontinence:
  - Pelvic floor muscle training (PFMT) for at least 3 months
  
- Mixed incontinence
  - Determine treatment according to whether stress or Urge/ Overactive bladder syndrome is the dominant symptom

**References:**

SIGN Clinical Guideline 79 Management of Urinary Incontinence in primary care, 2004 <http://www.sign.ac.uk/pdf/qrg79.pdf>

NICE Clinical Guideline 40 Urinary incontinence: the management of urinary incontinence in women, October 2006.

<http://www.nice.org.uk/guidance/CG/published/quickrefguide/pdf/English>

**Appendix 1: Capiro exclusion criteria**[Back to orthopaedics section](#)[Back to contents page](#)

<b>The following patients will be excluded from treatment at the centre:</b>	
(NB: These criteria may not apply for patients undergoing non-operative procedures such as joint injections and physiotherapy. Please contact Capiro – see Appendix 2 for contact details)	
1	Paediatric patients under 18 years
2	Patients who are above ASA 3.
3	No responsible adult available to be with patients for the first 24hours after discharge
4	No access to a telephone at home, or where staying to recuperate after day surgery
5	BMI > 40
6	Patients with blood disorders (haemophilia, sickle cell, thalassaemia)
7	Patients on renal dialysis
8	Patients with history of malignant hyper pyrexia
9	Patients with MRSA will be deferred until clear
10	Patients who are likely to need ventilatory support post operatively
11	Any patient who will require planned admission to ITU post surgery
12	Dyspnoea grade 3/4 (marked dyspnoea on mild exertion e.g. from kitchen to bathroom or dyspnoea at rest)
13	Poorly controlled asthma (needing oral steroids or has had frequent hospital admissions within last three months)
14	MI in last six months
15	Angina classification 3/4 (Limitations on normal activity e.g. one flight of stairs or angina at rest)
<b>The following patients who are ASA 1, 2 and 3 may be accepted subject to clinical review:</b> (ASA = American score of anaesthesiologists, 1 = no compromise, 2 mild compromise, not impacting on quality of life, 3= compromise, but controlled with medication.)	
1	Mild to moderate COPD or asthma (well controlled)
2	Patients with neuromuscular disorders (MS, MND)
3	Non-symptomatic restrictive lung disease (mild lung fibrosis)
4	Controlled systemic hypertension
5	BMI > 35
6	Well controlled IHD
7	Mild valve disease
8	Well controlled rhythm other than sinus
9	Patients with previous complications following anaesthetic
10	MI > six months ago
11	CVA > six months ago
12	Obstructive sleep apnoea
<i>References:</i>	
National good practice on pre operative assessment for day surgery. Modernisation Agency, Sept 2002 Appendix A guidelines for selecting patients for day surgery.	
National good practice on pre operative assessment for in patient surgery. Modernisation Agency, March 2003.	

[Back to orthopaedics section](#)[Back to contents page](#)**Appendix 2: Capiro referral and contact details**

Referral forms must be completed for a referral to be accepted by Capiro.

<b>Referring Organisation Address:</b>	<b>Patient's NHS Number:</b>
	<b>Patient's forename:</b>
	<b>Patient's surname:</b>
	<b>Sex:</b> Male / Female
<b>Email:</b>	<b>Date of birth:</b>
<b>Tel:</b>	<b>UR booking number:</b>
<b>Fax:</b>	
<b>Patient's address:</b>	<b>Registered GP name:</b>
	<b>Referring GP name:</b>
	<b>Surgery address:</b>
<b>Postcode:</b>	
<b>Tel home:</b>	<b>Postcode:</b>
<b>Tel work:</b>	<b>Tel:</b> <b>Fax:</b>
<b>Mobile:</b>	<b>Email:</b>
	<b>PCT name/code:</b>
	<b>Patient eligible for transport</b> Yes / No
	<b>Any periods of suspension:</b>

Referrals can be made via Choose and Book or by post. Capiro are planning to be directly bookable by 10<sup>th</sup> May on the Choose and Book system. Up until this date, patients must phone the Treatment Centre to make an appointment.

If patients are transferring from a waiting list, Capiro also require details of the date added to waiting list, HRG code (for procedure) and breach date.

Contact details:

Acting Treatment Centre Manager: Debbie Craven

Clifton Park NHS Treatment Centre  
Blue Beck Drive  
Shipton Road  
York, YO30 5RA  
Tel: 01904 464550

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**Appendix 3: Capio casemix 2007/2008**

Table 1 - Capio Orthopaedic Case mix 2007/2008	
<b>Joint Replacement Procedures</b>	
H01	Bilateral Primary Hip Replacement
H03	Bilateral Primary Knee Replacement
H04	Primary Knee Replacement
H70	Resurfacing of Hip
H80	Primary Hip Replacement Cemented
H81	Primary Hip Replacement Uncemented
<b>Minor Orthopaedic Procedures</b>	
H09	Anterior Cruciate Ligament Reconstruction
H10	Arthroscopies
H11	Foot Procedures - Category 1
H12	Foot Procedures - Category 2
H13	Hand Procedures - Category 1
H14	Hand Procedures - Category 2
H15	Hand Procedures - Category 3
H16	Soft Tissue or Other Bone Procedures - Category 1 >69 or w cc
H17	Soft Tissue or Other Bone Procedures - Category 1 <70 w/o cc
H19	Soft Tissue or Other Bone Procedures - Category 2 <70 w/o cc
H20	Muscle, Tendon or Ligament Procedures - Category 1
H21	Muscle, Tendon or Ligament Procedures - Category 2
H22	Minor Procedures to the Musculoskeletal System
H51	Removal of Fixation Device >69 or w cc
H52	Removal of Fixation Device <70 w/o cc

Please note there is capacity for some general surgery procedures – restricted to surgery for :

- Varicose veins,
- Hernia repair
- Laparoscopic cholecystectomy

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#### **Appendix 4: The Epworth Sleepiness Scale**

How likely are you to doze off or fall asleep in the following situations, in contrast to feeling just tired? This refers to your usual way of life in recent times. Even if you have not done some of these things recently try to work out how they would have affected you. Use the following scale and circle the most appropriate number for each situation. Add the total of each circled number to get your score.

- 0 = Would never doze
- 1 = Slight chance of dozing
- 2 = Moderate chance of dozing
- 3 = High chance of dozing

##### **Sitting and reading**

0      1      2      3

##### **Watching TV**

0      1      2      3

##### **Sitting inactive in a public place (for example a theatre or meeting)**

0      1      2      3

##### **As a passenger in a car for an hour without a break**

0      1      2      3

##### **Lying down to rest in the afternoon when circumstances permit**

0      1      2      3

**Sitting and talking to someone**

**0    1    2    3**

**Sitting quietly after a lunch without alcohol**

**0    1    2    3**

**In a car, while stopped for a few minutes in traffic**

**0    1    2    3**

**TOTAL SCORE: \_\_\_\_\_**

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[Back to prostatism section](#)

### Appendix 5: The International Prostate Symptom Score

By filling in this form, you will help your doctor to assess if you have an enlarged prostate, and how badly it is affecting you. An enlarged prostate is a common and benign (non-cancerous) condition that often occurs in older men. (The results *do not* help to diagnose prostate cancer.)

Please answer the following questions about your urinary symptoms. Write your score for each question at the end of each row.							
Over the past month, how often have you...	Not at all	Less than 1 time in 5	Less than half the time	About half the time	More than half the time	Almost always	Your Score
1. ...had a sensation of not emptying your bladder completely after you finished urinating?	0	1	2	3	4	5	
2. ...had to urinate again less than two hours after you finished urinating?	0	1	2	3	4	5	
3. ...stopped and started again several times when you urinated?	0	1	2	3	4	5	
4. ...found it difficult to postpone urination?	0	1	2	3	4	5	
5. ...had a weak urinary stream?	0	1	2	3	4	5	
6. ...had to push or strain to begin urination?	0	1	2	3	4	5	
<b>And finally..</b>							
	None	Once	Twice	3 times	4 times	5 times or more	
7. Over the past month, how many times did you most typically get up to urinate from the time you went to bed at night until the time you got up in the morning?	0	1	2	3	4	5	
<b>Add up your total score and write it in the box.</b>							<b>Total</b>

**Appendix 6: Principles used by the Clinical Exceptions Panel in determining exceptional cases.**

- The panel will review each patient referral on an individual basis.
- For each referral considered, the underlying principle will be consideration of whether this patient has a greater clinical need than other members of the general population.
- In this context, greater clinical need is defined as an individual being more at risk of, or more vulnerable to, ill health (physical or psychological), compromised safety or adverse clinical outcome than the general population, as a result of the requested intervention being delayed/refused. The general population is defined as other patients who are referred by a medical practitioner for the same intervention.
- The panel will take into account relevant factors which are unique to the patient, eg current health status and existing co-morbidities
- The panel will take into account the predicted clinical benefit to the patient if the intervention requested were to be carried out eg:
  - Reduction in pain
  - Ability of the patient to carry out their personal activities of daily living (eg, washing, dressing, mobilising)
  - Prognosis
  - Whether delay would make the treatment more complex
- The panel will use the following sources of information to make the decision as to whether the case referred is an exception:
  - Information provided by the patient's GP
  - Clinical effectiveness of the intervention requested
  - Evidence that all alternative clinical strategies have been exhausted, eg conservative and primary care management of the patient's condition.



## Appendix 7: Bladder diary

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[Back to continence section \(male\)](#)

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Name:

DOB:

Date:

I woke up at:

I went to sleep at:

Time	Record drinks taken (type and amount)	Tick/measure in mls each time you use the toilet to pass urine	Bowels moved	Tick when you change a pad/panty liner	Each time you leak urine circle whether you were:	<u>REMINDERS</u>
6am					Almost Dry Damp Wet Soaked	1. Don't forget to record the time you woke up in the morning and the time you went to sleep.
7am					Almost Dry Damp Wet Soaked	
8am					Almost Dry Damp Wet Soaked	
9am					Almost Dry Damp Wet Soaked	
10am					Almost Dry Damp Wet Soaked	
11am					Almost Dry Damp Wet Soaked	
Midday					Almost Dry Damp Wet Soaked	2. Don't forget to record what happened overnight when you get up in the morning
1pm					Almost Dry Damp Wet Soaked	
2pm					Almost Dry Damp Wet Soaked	3. Try and make a record of things just in case you forget them later on.
3pm					Almost Dry Damp Wet Soaked	
4pm					Almost Dry Damp Wet Soaked	
5pm					Almost Dry Damp Wet Soaked	
6pm					Almost Dry Damp Wet Soaked	4. Record things to the nearest hour.
7pm					Almost Dry Damp Wet Soaked	
8pm					Almost Dry Damp Wet Soaked	
9pm					Almost Dry Damp Wet Soaked	5. Record type and amount of drinks taken, (eg 2 cups of tea, 1 mug of coffee, 1 can of coke, 1 glass water/wine/juice, 2½ pints of beer)
10pm					Almost Dry Damp Wet Soaked	
11pm					Almost Dry Damp Wet Soaked	
Midnight					Almost Dry Damp Wet Soaked	
1am					Almost Dry Damp Wet Soaked	6. Start a new sheet for each day
2am					Almost Dry Damp Wet Soaked	
3am					Almost Dry Damp Wet Soaked	
4am					Almost Dry Damp Wet Soaked	
5am					Almost Dry Damp Wet Soaked	



**Appendix 8: Summary of changes to document since version 2**

- Existing guidance updated and amended to reflect new evidence and clinician feedback since last version:
  - Female urinary incontinence. Updated to reflect NICE guidance.
  - Menorrhagia. Updated to reflect NICE guidance.
  - Cataract. Criteria for referral amended to reflect DVLA recommendations
  - Dupuytren's disease. Referral criteria amended slightly
  - Otitis media. 'Frequent episodes' defined
  - Dyspepsia. 'Persistent' recent onset dyspepsia defined
  - Prostatism. Degree of haematuria requiring referral clearly defined in flow chart (i.e., microscopic or visible). PSA values requiring referral to secondary care clarified.
  - Adult circumcision. Pain on intercourse added as a referral criteria
  - Dermatology. Criteria for referral of viral warts amended
  
- Evidence added on primary care management/referral guidance for:
  - Snoring/sleep apnoea.
  - Anal fissure
  - Haemorrhoids
  - Soft tissue knee injury (acute)
  - ENT conditions:
    - Adult rhinosinusitis
    - Paediatric rhinitis
    - Otitis media with effusion (children)
    - Dysphonia
    - Nasal polyposis
    - Tonsillitis
  
- Commissioning thresholds amended/expanded:
  - Varicose veins - still exception only and referral guidance amended
  - Suspension on morbid obesity lifted following completion of review of service providers. Now commissioned by prior approval only
  - IVF suspended for this year. Exceptions to this will be those patients who are aged 39 or where there are exceptional clinical reasons (e.g. family history of premature menopause).
  - Bunions and ganglion: referral for surgical opinion now exception only
  - Carpal tunnel syndrome: Criteria for referral for nerve conduction studies now introduced

- Low back pain
  - New threshold. NYYPCT does not now routinely commission lumbar spine x-rays.
  - Epidural injections for acute back pain restricted to 2 injections and not commissioned for chronic back pain.
  - New patients for facet joint injections now exception only.
- Arrangement of the document does not now contain separate sections for guidance and commissioning thresholds. Feedback on earlier versions was that this had become confusing, given an increase in the number of commissioning thresholds in this version. Instead, guidance and thresholds are contained in one section together. A summary table is provided at the beginning of the document summarising, for each section, whether there are treatment guidelines, referral criteria or commissioning threshold in place.
- Contents page amended to include stand-alone sections on Fertility and General Surgery.
- Continence, Gynaecology and Urology sections combined into one section titled 'Urogenital' section.
- Reference to occupation or caring responsibilities as being criteria for exceptional cases removed. Criteria used by the PCT Clinical Exceptions Panel in considering exceptional cases included as an appendix.
- Hyperlinks added throughout document to enable user to move to relevant sections and back to contents page with ease
- Where external tools have been cited (i.e., Epworth sleepiness scale, International Prostate Symptom Score, New Zealand score, bladder diaries) these have been included as appendices or hyperlinks to the tool within the relevant section.
- Where other NYYPCT documents have been referenced (i.e., cosmetic surgery guidelines and sub-fertility information pack), hyperlinks to the master document have been provided.
- Referral details for Tier 2 services and alternative providers included where applicable
- Referral details, exclusion criteria and case mix details for Capio included (appendices 1,2 and 3)

**City of York Council - Overview and Scrutiny of Health  
Committee  
7 January 2008  
Briefing – North Yorkshire and York Primary Care Trust's  
Individual Case Panel**

**Introduction**

This paper describes the background and current position for managing individual patient requests that relate to both the 'Commissioning Effective and Efficient Care Pathways document' and 'High Cost Healthcare Individual Patient Requests'

**Background**

From January – March 2007 the PCT introduced a series of actions to reduce hospital activity and costs in order to address the financial position at that time. One of those measures was to restrict the routine commissioning of a range of surgical and other treatments for a range of common non life threatening conditions for example: varicose veins, bunions and ganglions. The aim of this was to defer treatment into the following financial year to help manage the financial year end position. If GPs or consultants felt that their patient could not wait for treatment they were asked to refer them to the PCT 'Exceptions Panel' where that panel would determine if treatment was required immediately.

This process was one of ten action plans to ensure that the year end deficit was reduced. This was achieved and the PCT final year end position was a £32 million deficit.

**Arrangements in 2007-08 – Clinical Pathways and Referral Guide**

From April 2007 this arrangement changed. The deferring of treatment ceased and the PCT moved to commissioning these treatments in line with the clinically approved 'Clinical Pathways and Referral Guide'. This document has been the subject of wide consultation and has been approved by clinicians across the patch. The aim of the document is to ensure that the PCT only commissions services that have a proven evidence base and there is an appropriate clinical threshold. In order to ensure that patients were not disadvantaged it has been necessary to have an 'individual case panel' where referring clinicians refer if they feel that their patient is an 'exception' to the clinical threshold as outlined in the above document. The Individual Case Panel will assess the referral and determine whether they are a clinical exception or not and allow onward referral as appropriate.

## High Cost Health Care

The other key role of the Individual Case Panel is to assess requests for specialist, often complex high cost health care as outlined in the PCT's High Cost Healthcare Policy. All PCTs operate such panels to review requests as follows:

- Where the treatment or drug is not covered by existing service level agreements with providers.
- Treatment, available locally via a service level agreement, is requested from another provider where extra costs will lead to uncertain extra clinical benefit (where procedures are not covered by tariff).
- When a funding decision establishes a significant precedent for the organisation.
- When the Medical Director/ Director of Public Health is of the opinion that clinical appropriateness or effectiveness of the treatment is in doubt.
- When the case presents ethical dilemmas.
- The treatment or drug requested is new or experimental

In making a decision the Panel will consider all available clinical history, examine evidence base where necessary. The Panel will:

- Review each patient request on an individual basis.
- Take into account relevant factors which are unique to the patient, e.g. current health status and existing co-morbidities
- Consider if the treatment is necessary and appropriate in relation to individual clinical need, with expected benefits outweighing any risks, and are there any exceptional needs or circumstances
- Consider the evidence base for safety and efficacy and if the request is drug related, its licensed indication
- Consider if the treatment is clinically and cost effective with equity of access and provision across the PCT, utilizing clinical information (provided by patient's GP, consultant or other appropriate clinical staff) and evidence base (regarding clinical and cost effectiveness of the intervention).
- Consider any PCT, regional or national guidance that may be available
- Consider other alternative options available for the patient
- Consider if this establishes precedent

## Appeals Process

Patients and their referring Clinicians have the right to appeal against a decision of the individual case panel. In this case, two new Clinicians and a panel of advisors chaired by a Non Executive member of the PCT Board review the case and reach a decision.

## **Conclusion**

The PCT operates one Individual Case Panel. The Panel has two key roles, firstly to review 'exceptions' to the 'Clinical Pathways and Referral Guide' secondly to review all high cost complex individual patient requests in line with the 'High Cost Healthcare Policy'

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